LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

MEETING OF THE AUDIT COMMITTEE

OPEN SESSION

Monday, April 16, 2012

2:11 p.m.

Legal Services Corporation
3333 K Street, N.W.

F. McCalpin Conference Center, 3rd Floor
Washington, D.C. 20007

COMMITTEE MEMBERS PRESENT:

Victor B. Maddox, Chairperson
Harry J.F. Korrell III
Gloria Valencia-Weber
David Hoffman (Non-Director Member)
Paul L. Snyder (Non-Director Member) (by telephone)
John G. Levi, ex officio

OTHER BOARD MEMBERS PRESENT:

Sharon L. Browne
Robert J. Grey, Jr.
Charles N.W. Keckler
Victor B. Maddox
Father Pius Pietrzyk, O.P.
Julie A. Reiskin

STAFF AND PUBLIC PRESENT:

- James J. Sandman, President
- Richard L. Sloane, Special Assistant to the President
- Rebecca Fertig, Special Assistant to the President
- Kathleen McNamara, Executive Assistant to the President
- Victor M. Fortuno, Vice President for Legal Affairs, General Counsel, and Corporate Secretary
- Mattie Cohan, Senior Assistant General Counsel, Office of Legal Affairs
- David L. Richardson, Comptroller and Treasurer, Office of Financial and Administrative Services
- Martin Polacek, Accounting Manager, Office of Financial and Administrative Services
- Jeffrey E. Schanz, Inspector General
- Laurie Tarantowicz, Assistant Inspector General and Legal Counsel, Office of the Inspector General
- Ronald "Dutch" Merryman, Assistant Inspector General for Audit, Office of the Inspector General
- Thomas Coogan, Assistant Inspector General for Investigations, Office of the Inspector General
- David Maddox, Assistant Inspector General for Management and Evaluation, Office of the Inspector General
- Daniel Sheahan, Program Evaluation Analyst, Office of the Inspector General

- STAFF AND PUBLIC PRESENT (Continued):
- Magali Khalkho, Resource Management Specialist, Office of the Inspector General
- Carol A. Bergman, Director, Office of Government Relations and Public Affairs
- Elizabeth Arledge, Communications Manager, Office of Government Relations and Public Affairs
- Treefa Aziz, Government Affairs Representative, Office of Government Relations and Public Affairs
- Traci Higgins, Director, Office of Human Resources
- Eric R. Jones, Network/System Engineer, Office of Information Technology
- LaVon Smith, Network/System Engineer, Office of Information Technology
- John Constance, former Director, GRPA
- Frank Strickland, Former LSC Board Chairman and Non-Director Member of the Institutional Advancement Committee
- Robert E. Henley, Jr., Non-Director Member of Audit Committee
- Chuck Greenfield, National Legal Aid and Defender Association (NLADA)
- Terry Brooks, American Bar Association
- Lisa Wood, American Bar Association
- Linda Perle, Center for Law and Social Policy (CLASP)

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1 PROCEEDINGS 2 (2:11 p.m.)CHAIRMAN MADDOX: I'm going to go ahead and 3 call the Audit Committee to order. Let's see if we have a roll call. I guess we have Gloria here. I'm 5 6 here. Harry's here. And David Hoffman is here. Is 7 Paul Snyder on the phone, by chance? 8 MR. SNYDER: Yes, Victor, I am. CHAIRMAN MADDOX: Welcome, Paul. Yes, I can 10 hear you. 11 MR. SNYDER: You have far-reaching powers; I got a message that says, "The leader has muted the 12 13 phone." CHAIRMAN MADDOX: Well, I think it's unmuted 14 15 now, so we can hear you fine. 16 MR. SNYDER: We're fine. Thank you. CHAIRMAN MADDOX: Okay. Well, welcome. 17

So the meeting is called to order. I'll ask,

as the first order of business, the approval of the

agenda. Is there a motion?

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1	MOTION
2	PROFESSOR VALENCIA-WEBER: So moved.
3	CHAIRMAN MADDOX: A second?
4	MR. KORRELL: Second.
5	CHAIRMAN MADDOX: All in favor?
6	(A chorus of ayes.)
7	CHAIRMAN MADDOX: The motion carries and the
8	agenda is approved.
9	The second item of business is approval of the
10	minutes of the Committee's telephonic meeting of March
11	15, 2012. And I believe that was a corrected version
12	of that.
13	PROFESSOR VALENCIA-WEBER: Yes, there was.
14	CHAIRMAN MADDOX: So is there a motion to
15	approve?
16	MOTION
17	MR. KORRELL: So moved.
18	CHAIRMAN MADDOX: And a second?
19	PROFESSOR VALENCIA-WEBER: Second.
20	CHAIRMAN MADDOX: All in favor?
21	(A chorus of ayes.)

22 CHAIRMAN MADDOX: And the motion carries and

- 1 the minutes have been approved.
- We'll move to the next item, which is No. 3,
- 3 review of the Audit Committee charter and consider and
- 4 act on possible changes thereto. Just by way of
- 5 background for those who might not have been following
- 6 the ongoing process for the last year, this started, I
- 7 guess, in April of 2011 because of concerns that some
- 8 on the Committee had that the charter as it currently
- 9 exists in some respects was too broad or included
- 10 certain duties that were unrealistic or needed to be
- 11 modified in one degree or another.
- 12 We have had a variety of comments, and public,
- 13 and discussions on it. We've had redrafts of the
- 14 existing charter, with the able assistance of Mattie
- 15 Cohan in the OLA. And we have recently received
- 16 comments from David Hoffman, whose work has been,
- 17 frankly, extraordinary in reviewing the existing
- 18 charter, the various drafts, and providing his own
- 19 comments. I know that Paul Snyder had comments as well
- 20 in connection with our January meeting.
- 21 So, Mattie, you might as well come up. I
- 22 spoke with Dutch Merryman just on Friday briefly about

- 1 the comments that David had provided and a memo that
- 2 David had prepared and circulated. And I know that OIG
- 3 has concerns, and I hope that we can have an open and
- 4 productive discussion today about what concerns the OIG
- 5 has, what views the members of the Committee have, and
- 6 the current status of the draft as we have it.
- 7 And perhaps, to get the process started, I'd
- 8 like to ask David if you could articulate the work you
- 9 did and make sure that we are all on the same page with
- 10 respect to the various drafts that were circulated.
- 11 There were a number of redlined versions around, and I
- 12 know it got a little bit confusing.
- 13 My hope is that we can have a draft that
- 14 compares the existing charter, in redlined version, I
- 15 guess, with, David, your comments which to some degree
- 16 differ from the approach that was last presented to us
- 17 by Mattie; and then, if possible, decide how to proceed
- 18 in light of the OIG comments and whatever time we need
- 19 to take.
- 20 Ultimately, I think it's important that we get
- 21 this process resolved, certainly no later than the next
- 22 couple of months. I had hoped that we would be able to

- 1 agree on a resolution of a new charter today and
- 2 present it to the Board, but I don't think that's going
- 3 to be possible. Nevertheless, it certainly is my goal
- 4 that we have a resolution for the Board no later than
- 5 our July meeting.
- 6 So with that, David, perhaps you can shed some
- 7 light and educate us on the work that you've done.
- 8 MR. HOFFMAN: I'm not sure I'll be able to
- 9 shed any light, but I'll give it my best.
- 10 Let me just say a couple things about process
- 11 because I do agree that there were in the last week and
- 12 whole bunch of back-and-forth on the redlines when I
- 13 was examining this, with apologies to the Committee
- 14 about the belated nature of my review.
- 15 But I was looking at the redlined version that
- 16 Mattie Cohan had sent around, I think, in January. And
- 17 so I was looking at the existing charter and that one.
- 18 And then I think one of the things that maybe added to
- 19 the confusion is I think you guys circulated a new
- 20 draft with the board book maybe Wednesday or Thursday
- 21 or so of last week.
- 22 So one of the last emails I sent around was

- 1 marked up, showed a redlined version from the draft
- 2 that I had put together of the revised charter,
- 3 comparing it with the existing one. I also did a
- 4 redline comparing it of the one back in January. But
- 5 at some point, obviously, we need to unify this and
- 6 make it clear.
- 7 In terms of the substantive points, one of the
- 8 points of discussion that led to a broader review was
- 9 the issue of whether the existing charter should be
- 10 changed on the topic of the selection of the external
- 11 auditor.
- 12 The existing charter says that the Audit
- 13 Committee shall oversee the selection and retention of
- 14 the external auditor, which is to be done by the IG.
- 15 And we received a draft, as everyone knows,
- 16 recommending that that provision be removed because of
- 17 a concern from the IG's office that would impact on
- 18 their independence.
- 19 And I think that leads into -- and I don't
- 20 agree with that in the sense that I think that it's
- 21 appropriate for us, as a committee on behalf of the
- 22 Board, to hear information about what external auditor

- 1 the IG believes should be selected, and then hear why
- 2 that makes sense, and then decide if that creates a
- 3 problem or not or if it's appropriate.
- 4 I think that one of the things that a lot of
- 5 us on the Fiscal Oversight Task Force took away from
- 6 that process is that for the Board to conduct proper
- 7 supervision regarding risk management to ensure that
- 8 funds are properly protected, that there is some
- 9 significant role for the Board to play in overseeing
- 10 and supervising the components of management and the
- 11 IG's office that do this; and that when they do a good
- 12 job of both performing those functions and coordinating
- 13 with each other, the job of Board "general supervision"
- 14 should be very easy.
- 15 It's just sort of collecting information to
- 16 hear, presumably, that it's working well, and hearing
- 17 about that; but that that function is important for the
- 18 Board. And therefore, looking at the different
- 19 charters of the different committees, the role that the
- 20 Audit Committee plays is of critical importance in
- 21 making sure that we receive information both from the
- 22 key parts of management and from the IG's office about

- 1 their function in this regard regarding audits and
- 2 other aspects of their operations so that we're
- 3 informed on behalf of the Board about how these
- 4 anti-fraud and other risk management efforts are going,
- 5 and so that the Board can be assured that the
- 6 operations are being done properly and that there's
- 7 proper coordination and communication.
- 8 One of the things that we saw from the task
- 9 force was that there's a lot of good risk management
- 10 operations and efforts and resources in LSC management
- 11 and IG, but it's a little bit complex and confusing
- 12 because there's lots of overlapping parts. And a
- 13 significant part of that is in an IG that is of
- 14 critical importance that remain independent.
- So as long as the Audit Committee, in my view,
- 16 is receiving information on a regular basis from
- 17 management and from the IG about these different parts,
- 18 and we as a Committee on behalf of the Board can feel
- 19 comfortable that those operations are working properly,
- 20 then it should be fine.
- 21 The charter in its existing form gets most of
- 22 the way there, but in my view needs to make a couple

- 1 more things explicit regarding risk management. And I
- 2 was concerned that in the draft that we received in
- 3 January from Ms. Cohan that it narrows it further and
- 4 would restrict the Audit Committee's ability to provide
- 5 the proper kind of general supervision under the
- 6 statute of the IG and management.
- 7 I'll say one last thing. I won't get into the
- 8 weeds at all on this, although if there's a need for
- 9 that, I'd be happy to answer questions or discuss that.
- 10 The last thing is, let me say something specifically
- 11 about the IG's office.
- 12 As a former inspector general myself, I not
- 13 only appreciate the importance of independence for an
- 14 IG, but to me it's the most critical element of an IG
- 15 in order to make it effective. The LSC, and therefore
- 16 the Board, needs the IG to be strong and effective. It
- 17 therefore needs the IG to be independent.
- 18 So to me, when I think about the Audit
- 19 Committee's role regarding supervision and/or
- 20 oversight, part of that supervision and oversight
- 21 should be to help ensure that the IG's independence is
- 22 protected and strong. That's a critical part of what

- 1 we do.
- 2 So the idea of the Audit Committee receiving
- 3 information from the IG and thinking about general
- 4 supervision should not be interpreted as any negative
- 5 statement about our desire for the IG's independence.
- 6 To the contrary. It should be seen as consistent with
- 7 and very protective of that independence.
- 8 But for the parts of management and IG to work
- 9 strongly and to work together and to make sure that
- 10 some aspect of the Board is being informed about those
- 11 and assessing them, to me that needs to be within the
- 12 Audit Committee. It's the right place to do it, and I
- 13 think the revised charter I put together tries to
- 14 fulfill that.
- 15 CHAIRMAN MADDOX: Well, that's very helpful.
- 16 I had a conversation -- Dutch, maybe you should come
- 17 forward, or you and Jeff as well. We had a
- 18 conversation earlier today in which you all expressed
- 19 some concern about the approach, I believe, that David
- 20 has suggested. Am I correct that David shared his
- 21 memorandum with you?
- MR. MERRYMAN: Yes, absolutely. We got the

- 1 memorandum last week and we started going through it,
- 2 and had not had time to get back with David to talk
- 3 about it, and he was en route. But we did want to talk
- 4 to you, just give you a heads up that we do have some
- 5 concerns that we would bring up, so it wouldn't be
- 6 surprise to the committee.
- 7 CHAIRMAN MADDOX: Right. Well, as I summarize
- 8 my thoughts on it, I did not understand David's
- 9 memorandum or his approach to make any dramatic changes
- 10 in the approach that the Committee has had since its
- 11 initial charter was adopted insofar as its relationship
- 12 with OIG is concerned.
- 13 In particular, one of the things that David's
- 14 memo does is to leave intact the existing language in
- 15 Section 7, I believe, subparagraph 1, that says that
- 16 unless otherwise directed by the Board, the Committee
- 17 shall oversee the selection and retention of the
- 18 external auditor by the Inspector General of the
- 19 Corporation.
- So to the extent that the OLA draft, if we
- 21 call it that, or the Cohan draft --
- MS. COHAN: Don't call it the Cohan draft.

- 1 CHAIRMAN MADDOX: -- would have -- I'm sorry,
- 2 I'm calling it that -- would have deleted that. It
- 3 was, as explained in the comments in the board book, it
- 4 was a withdrawal of authority, if you will, or at least
- 5 a specific duty from the Committee, which I think
- 6 David's position is, is inappropriate.
- Now, there may be other aspects of the draft
- 8 that somehow go to the OIG concerns for its
- 9 independence or for the appropriate jurisdiction, if
- 10 you will. But I don't see that change as affecting
- 11 any -- I mean, if we stopped what we're doing right now
- 12 and just said never mind, then we'd have a charter that
- 13 apparently has been acceptable for the last four years.
- 14 So I think for us to get to a point where
- 15 we've got a document that we're all going to be able to
- 16 sign onto and be happy with, we'll probably need to
- 17 identify any other areas in David's approach that cause
- 18 the OIG concern, and then have a discussion about how
- 19 to take the two approaches and get to a final document.
- It might be appropriate, OIG, if you share
- 21 with us some thoughts that you have. Now, I realize
- 22 that you have not had time to give it the kind of

- 1 analysis or thought that you might want to do. But it
- 2 would be helpful to get some sense for where office
- 3 stands right now.
- 4 MR. SCHANZ: Well, I'd like to start with
- 5 that. This is Jeff Schanz, the Inspector General. Our
- 6 independence and authority comes from federal statute.
- 7 It does not come from the Audit Committee. It does
- 8 not come from the Board. Our independence is by
- 9 federal statute.
- 10 Much like the IGs of Justice and DOD, we have
- 11 the same responsibilities, the same laws, the same
- 12 everything applies to us even though I'm at LSC and I
- 13 report to a board of directors under general
- 14 supervision.
- 15 As I read the final document, and I got it
- 16 yesterday -- well, on the 13th -- there were many
- 17 things in here that indicated, "Review and discuss with
- 18 the IG its internal audit responsibilities." I have
- 19 the authority to develop my internal audit
- 20 responsibilities, and I share them with the Audit
- 21 Committee on a quarterly basis. That's already being
- 22 done proactively by the IG.

- 1 Independence -- and the Audit Committee does
- 2 not have to ensure my independence because I am
- 3 independent by fact and by law. And if I'm not, then I
- 4 have a direct reporting route directly to the Congress
- 5 of the United States.
- 6 CHAIRMAN MADDOX: Can I just interrupt for
- 7 now?
- 8 MR. SCHANZ: Yes.
- 9 CHAIRMAN MADDOX: First of all, I don't think
- 10 that anything that's been proposed or any process that
- 11 we follow, Jeff, is with the thought of infringing on
- 12 your independence. And with respect to your last
- 13 point, the existing charter says, in item 4 under
- 14 Section 7, Authority -- Section 8, Duties and
- 15 Responsibilities, that the Committee "shall review with
- 16 the OIG its internal audit responsibilities, sanctions,
- 17 and performance; its internal audit plan, and the risk
- 18 assessment that drives its internal audit plan; and the
- 19 effectiveness of its internal audit plan and
- 20 activities."
- 21 So to the extent that there is concern that
- 22 the Committee is taking on authority to review with OIG

- 1 its inner workings or its audit plans, we've got that
- 2 not only authority but duty, as we sit here today. And
- 3 I think the language of that same section in the board
- 4 book is largely unchanged.
- 5 MR. MERRYMAN: May I just comment on that
- 6 fairly quickly?
- 7 CHAIRMAN MADDOX: Sure. Yes, absolutely.
- 8 MR. MERRYMAN: We objected to it at the time
- 9 it was put in. But not being management, management
- 10 can elect to do what they want to do. And this is the
- 11 first time the opportunity has come to address it
- 12 again.
- 13 CHAIRMAN MADDOX: So OIG objected to that --
- MR. MERRYMAN: Yes.
- 15 CHAIRMAN MADDOX: -- in 2008?
- 16 MR. MERRYMAN: Yes. Yes. This is not a new
- 17 objection.
- 18 CHAIRMAN MADDOX: Okay. Well, that's helpful.
- 19 MR. MERRYMAN: Yes. And I can give you the
- 20 background on that, when we objected to it. But again,
- 21 we're independent of management, and management's
- 22 independent of us in making decisions and managing the

- 1 Corporation --
- 2 CHAIRMAN MADDOX: Right.
- 3 MR. MERRYMAN: -- and again, can make the
- 4 charter how they feel it should be. There is a caveat
- 5 in both charters, the current charter and the revisions
- 6 that have been set forth, about nothing it to interfere
- 7 with the IG Act. It's almost like an escape clause
- 8 type of thing for almost anything that's in the charter
- 9 that we feel might interfere with our independence; we
- 10 can refer to that need start explaining it.
- 11 The other thing that happened in 2008, there
- 12 was no procedures ever put in place to do these things
- 13 specifically, which was another comment that we had at
- 14 a time, that how is this going to happen?
- There's certain terminology, there's certain
- 16 information here, that I think we need to explore with
- 17 each other to make sure we understand so it's not a
- 18 communication problem, that is there really a problem
- 19 or is it just communication.
- The word "oversee" the IG is very troublesome
- 21 to a federal IG because it's not a word that's used in
- 22 the IG Act, to oversee IG or OIG operations. What is

- 1 used is the term "general supervision of the IG." So
- 2 we're always cautious about seeing, what does "oversee"
- 3 mean, and do we start down a slippery slope with that?
- In the alternate language, for instance, to
- 5 "determine whether to approve the selection and
- 6 retention" implies that the Board will have the
- 7 authority to instruct us who to select, if that's what
- 8 they want to do. That, I think, is a slippery slope,
- 9 too, for a federal IG.
- 10 We do have processes in place, and it is
- 11 reviewed in the peer review process, of selecting IPAs
- 12 that do audits of the organization that we hire and
- 13 that we monitor and everything.
- So that's why it was in the 2008. It wasn't
- 15 because we didn't object to it; it's because management
- 16 decided to leave it in. And that's what they did.
- 17 MR. HOFFMAN: Just a couple quick things in
- 18 response.
- 19 CHAIRMAN MADDOX: Go ahead, David.
- MR. HOFFMAN: And I, as a relative newcomer to
- 21 the LSC Board process, you'll have to take these
- 22 reactions as just that, someone who's relatively new.

- 1 But isn't it fair to correct slightly
- 2 something that you said, meaning that management
- 3 doesn't approve this charter; and in '08, management
- 4 didn't make the decision about whether to disagree with
- 5 the IG's points.
- 6 MR. MERRYMAN: Correct.
- 7 MR. HOFFMAN: It was the Board.
- 8 MR. MERRYMAN: Correct.
- 9 MR. HOFFMAN: And it was the Audit Committee.
- 10 And the Audit Committee then and now, and the Board
- 11 then and now, are different from management and
- 12 independent of management, and have an obligation to
- independently oversee management.
- 14 So that's been my experience since I've been
- 15 here. And you know I understand the sensitivity --
- MR. MERRYMAN: Right.
- 17 MR. HOFFMAN: -- about IG independence
- 18 generally and from management. But I wouldn't want it
- 19 to be assumed or interpreted that the charter is being
- 20 created by management.
- MR. MERRYMAN: It was the Board who did
- 22 approve the charter. The Board is the head of the

- 1 agency. They did do that. And it was the Board who
- 2 decided to leave it in, ultimately. And it wasn't the
- 3 Audit Committee because the Audit Committee wasn't -- I
- 4 think the Audit Committee and the charter were sort of
- 5 adopted at the same time, simultaneously.
- 6 So it was a recommendation of the Ad Hoc
- 7 Committee to approve the charter and establishing an
- 8 audit committee or -- I don't remember the exact
- 9 sequence.
- 10 But you're right. It's absolutely correct.
- 11 The Board did approve it, did decide to leave it in,
- 12 and it is the Board's decision also on the charter now
- 13 to leave it in or take it out.
- 14 But I did want to make sure that -- my main
- 15 point being that it was objected to. It wasn't
- 16 something that we had agreed to at one time and now we
- 17 had second thoughts about it. We objected to it from
- 18 the beginning.
- 19 MR. HOFFMAN: And that memo from '08 was
- 20 distributed to the members of the Audit Committee here.
- 21 I've read it with great interest, and saw the
- 22 references to the statutes, which don't govern LSC, but

- 1 talk about the practice, the statutes that govern other
- 2 I guess in other parts of the federal government, and
- 3 so on.
- 4 To engage a tiny bit on the merits, because I
- 5 do think that no one wants -- to the extent this is an
- 6 issue created, it's an issue created by me in terms of
- 7 the timing of when I distributed that, so for that I
- 8 apologize -- and so no one wants to make this a rushed
- 9 process. So this can be a first step, if need be, in
- 10 terms of the discussion of the merits.
- But so to engage just briefly on that, on the
- 12 issue of the external auditor and to respond, Dutch, to
- 13 your comments about the word "oversee" as it is in the
- 14 existing charter, and then my proposed alternative
- 15 language, which includes, "shall review the
- 16 recommendation" and then "shall determine whether to
- 17 approve such selection and retention."
- 18 I don't interpret that as the Audit Committee
- 19 being able to say to you, "You must hire so-and-so
- 20 auditor." But I'm imaging a couple -- I do think, as a
- 21 practical matter, it would require both the Audit
- 22 Committee and the IG to be in agreement on it.

- I don't think that will be difficult, and I
- 2 think it's appropriate for this reason. If the Audit
- 3 Committee has concerns, as an example, about the
- 4 expertise or competence of the auditor who's chosen, I
- 5 think that's an important thing for the IG to hear
- 6 about and for us to have a discussion about.
- 7 Looking back on the auditors that have been
- 8 chosen, it's hard to imagine that concern arising when
- 9 an IG acts responsibly in choosing the auditor. But in
- 10 terms of an audit, one of the most critical things that
- 11 will happen for the LSC every year and that's of
- 12 critical importance for the Board in assessing what the
- 13 finances are of the Corporation and so on, having at
- 14 least the slightest, slightest voice in terms of
- 15 comfort level of that was what was behind that
- 16 language.
- 17 I think that "oversee" is a vaguer term, but
- 18 certainly communicates that. And I think the
- 19 alternative language communicates that. And if there's
- 20 no alternative to that other than just take it out, I
- 21 would have a tough time, as one person, just being
- 22 convinced that that's the right way to go.

- 1 MR. SCHANZ: We have engaged the Audit
- 2 Committee since I've been here, and prior to me, in the
- 3 selection of the independent auditor. They have been
- 4 involved at the entrance conference. They have been
- 5 involved when we put out our RFP.
- So the Audit Committee has been engaged as
- 7 much as they want to be engaged during the selection of
- 8 the independent auditor. I personally feel that's an
- 9 IG function. If the Audit Committee feels differently
- 10 and they have the resources to staff that selection and
- 11 to go through a competitive process and bidding process
- 12 like we do, and to take a look at prior work papers
- 13 that we do, they can be more than happy.
- 14 That's not my issue. My issue is the
- independence issue here that's presented, and I think
- 16 it's being chipped away at the margins. Those are my
- 17 concerns, and the difference between the original
- 18 charter and the charter that was presented to us on
- 19 Friday.
- 20 MR. HOFFMAN: But the initial charter -- on
- 21 this external auditor point, the initial --
- MR. SCHANZ: That's a throwaway. That is

- 1 fine.
- 2 MR. HOFFMAN: So it's fine to keep it as is?
- 3 MR. SCHANZ: If the Audit Committee wants to
- 4 take that on, they can take that on. That is the
- 5 Board's prerogative. But we have --
- 6 MR. KORRELL: There's some risk of setting up
- 7 a straw man here. No one here is suggesting that the
- 8 Audit Committee wants to take on this process of
- 9 selecting the independent auditor. I don't think it
- 10 helps the conversation to set up a straw man and then
- 11 kick it down.
- I really do think the point on the external
- 13 auditor was simply the language about the Audit
- 14 Committee's role in weighing on what I think everyone
- 15 acknowledges is ultimately going to be the OIG's
- 16 selection. And the question is really just the wording
- 17 about what role we play when you recommend the
- 18 selection of an auditor.
- 19 MR. MERRYMAN: And to answer David just a
- 20 little bit, there's no intent here not to have the
- 21 Audit Committee involved. They should be involved.
- 22 MR. SCHANZ: And have been involved every year

- 1 since we've done this.
- MR. MERRYMAN: As a matter of fact, I have in
- 3 front of me now some of the things -- if there's time
- 4 for the IG's time -- that we're going to talk about,
- 5 and that is that we will be reaching out to all members
- 6 of the Audit Committee over the next week or so because
- 7 we're getting ready to do an evaluation, our
- 8 evaluation, of whether to retain the auditor or not, to
- 9 get their input and concerns and to listen to them
- 10 because it is important.
- 11 Since 2008, we have sent the RFP to the
- 12 Committee to look at and to get their comments, and we
- 13 have changed the RFP based on some of their comments
- 14 and everything. Some things we didn't change. And we
- 15 tried to make sure that the Audit Committee is
- 16 involved, that they are informed, they know what's
- 17 going on in the process. And that's part of getting
- 18 wording right and getting the procedures right that we
- 19 want to follow.
- MR. HOFFMAN: So let me just say maybe this is
- 21 an easy one, then.
- 22 MR. MERRYMAN: I think it is.

- 1 MR. HOFFMAN: Because my impression was that,
- 2 just as you say, that the process was fine and had been
- 3 working, and so therefore there doesn't seem to be a
- 4 need to change the language. We were reacting to a
- 5 proposed change in the language that stripped it out.
- If the answer is let's just leave it as is and
- 7 everyone's in agreement, then we can move on to the
- 8 next issue.
- 9 CHAIRMAN MADDOX: Gloria?
- 10 PROFESSOR VALENCIA-WEBER: Yes. As it's
- 11 described, the OIG office has been keeping us informed,
- 12 and since I've been on the Audit Committee, no lack of
- 13 communication about what you're doing, the step in what
- 14 you're doing, and what you're putting out.
- I actually see that what we now have before us
- 16 in the last form gives much better content to the
- 17 "oversee." I understand the problem about the somewhat
- 18 ambiguous character of that, and in fact, when we
- 19 looked at the original charter we started with, I
- 20 joined initially, immediately, the discomfort that both
- 21 Harry and Vic have expressed about the over-breadth of
- 22 some of those verbs.

- 1 Some of those verbs are downright frightening
- 2 to somebody who had to pull out what accounting for
- 3 lawyers that I had way back so many years ago. It's
- 4 not adequate for what we have to do.
- And so I see that what's proposed here is much
- 6 better and much clearer, and in fact fits what we have
- 7 been doing. And so I don't see it as a problem of
- 8 threatening the independence because obviously, it will
- 9 ultimately be the IG decision about which auditor you
- 10 want to select and why, and that it will be your office
- 11 engaged in the contracting process.
- 12 I join with David's last comment. I don't see
- 13 that this is, at this point, at least -- what we might
- 14 have is terminology difference, and we'll just have to
- 15 work that out. But as to how it has processed in the
- 16 past, how it's happened in the past --
- 17 MR. SNYDER: Victor, can I just weigh in?
- 18 This is Paul Snyder. I agree with David and Gloria's
- 19 comment that -- the alternative wording is fine with me
- 20 as well because I think we would review the
- 21 recommendation. We're not suggesting we're going to
- 22 substitute for the OIG; that's not our intention.

- But I do think the Audit Committee, perhaps
- 2 and the Board, has to have an understanding of the
- 3 qualifications of the external auditor that's going to
- 4 do the audit of the Corporation. And to not do so, I
- 5 think we would be negligent.
- So I think the wording where we say we review
- 7 that function I think is adequate because I think even
- 8 "oversee" sounds like we're going to be very active in
- 9 the IG's selection. And it sounds to me like people
- 10 are quite comfortable with the selection process the
- 11 OIG's gone through and his ability to evaluate external
- 12 auditors.
- 13 All I think this is saying is that we just
- 14 want to be informed and understand who that firm is and
- 15 their qualifications so that we can represent that they
- 16 are qualified to conduct the audit of the Corporation
- 17 books.
- 18 MR. MERRYMAN: I agree. We want the Committee
- 19 to be informed, involved, to express their opinions and
- 20 any concerns. It's very important. We do follow a set
- 21 of procedures that are outlined for us in what's called
- 22 FAM 650. It's a GAO publication. It's what we are

- 1 evaluated on by our peer review when they come through
- 2 to make sure we are following those things and looking
- 3 at the independence.
- 4 And we're very comfortable in our process of
- 5 what we've implemented to be in conformity with all the
- 6 requirements that we have on us as an IG, as following
- 7 government auditing standards, those types of things.
- 8 And we want the Board, and especially the
- 9 Audit Committee, to be involved. It's a very vital
- 10 part. You should be. You should be informed. You
- 11 should know who your auditors are. So there's no
- 12 problem there. We've just got to get the words.
- 13 That's why I think some of this gets down to
- 14 definitions. What are we really talking about? My
- 15 concerns are -- some of the things, when we talk about
- 16 the word "functions," what does that mean, when we talk
- 17 about internal control functions?
- I am prohibited -- well, let me put it this
- 19 way. One of the major threats to an audit organization
- 20 in government auditing standards is management
- 21 participation. And what that basically mean is, we
- 22 cannot act as management or for management or take over

- 1 any management responsibilities.
- 2 Audits are meant to be information that
- 3 management can use in their responsibility of dealing
- 4 with internal controls, and that what we need to do is
- 5 make sure we coordinate with management and with the
- 6 Audit Committee on what our plans are, what
- 7 management's plans are, so that they can know that
- 8 there's information that we're going to have that would
- 9 be beneficial to them in helping them do their own
- 10 assessment on their internal controls. And they can
- 11 rely upon that information as being objective and
- 12 independent.
- 13 To the extent that our work mirrors or
- 14 compliments management's responsibilities, they can
- 15 rely upon our information as well as the external
- 16 auditor and other sources. But it's not replacement
- 17 for management.
- And so we've got really understand how we're
- 19 using some terminology. That's why I think it's good
- 20 to sit down, maybe just get down into the weeds -- not
- 21 here, but down into the weeds and make sure we fully
- 22 understand what's intended by some of the terminology,

- 1 make sure we're not misreading what's going on.
- 2 CHAIRMAN MADDOX: Well, I think that's
- 3 certainly appropriate. I do want to echo the comments
- 4 of Gloria and David and Paul, and Harry, I guess. It's
- 5 unanimous.
- I don't see anything that we've done here or
- 7 that we're proposing here as an attempt to constrain
- 8 OIG or to infringe upon OIG territory, to put it in the
- 9 vernacular. I think that, in fact, it's the opposite.
- 10 And I suspect that if we get into the specific
- 11 language and terminology, we'll find that to be the
- 12 case.
- 13 As I say, our existing charter gives us the
- 14 overseer's authority. I didn't pick the word; none of
- 15 us on this Committee did. And in addition to that, it
- 16 gives us the duty to review internal audits and audit
- 17 plans and the like.
- 18 So I think Jeff has suggested rightly that we
- 19 don't have, really, the capacity to do that, and none
- 20 of us want that. We're not suggesting that we expand
- 21 our scope. In fact, we started the process with the
- 22 intention of narrowing it.

- 1 So it may well be that what we ought to do is
- 2 let OIG, in its appropriate time, review what we have
- 3 and provide us with some specific concerns about
- 4 specific language. I mean, so far I think we've just
- 5 been talking in some general concepts. But the drafts
- 6 that we now have have specifics.
- 7 In fact, I think one of the things that we
- 8 have accomplished is, by it reviewing thus far, we've
- 9 managed to compartmentalize the various areas of
- 10 responsibility into, I think, risk management,
- 11 financial reporting, and audit responsibilities. And
- 12 right now, the charter is just sort of an amalgamation
- 13 of all those duties.
- 14 So it's helpful to have it organized better,
- 15 and I think we've got that now. And that ought to help
- 16 inform OIG's analysis of where the authority exists
- 17 today and where we're proposing that it go if it's
- 18 being constrained or narrowed, and if so, if that's
- 19 appropriate. And if you think that it's being expanded
- inappropriately, then we'd certainly like to hear that.
- But I think we've got a good foundation. And
- 22 I would hope that we could get your comments, Dutch,

- 1 and those of your office, Jeff, in the next 30 days or
- 2 so so that we could, if need be, schedule another
- 3 meeting in advance of July because I suspect that our
- 4 July meeting will be busy. I would like to be able to
- 5 have the committee take action and have a resolution to
- 6 put before the Board at our July meeting.
- 7 Is that reasonable?
- MR. MERRYMAN: Yes, it is. It is.
- 9 MR. SCHANZ: Well, as a practical matter,
- 10 though, I'd like to know which the final final is. I
- 11 have a draft that looks like a Christmas tree.
- 12 (Laughter.)
- 13 MR. HOFFMAN: Right. It's pretty.
- MS. COHAN: It's festive.
- MR. SCHANZ: And at the bottom, it says,
- 16 "Hoffman Revisions 4/13/2012." Is that the current
- 17 state of the document from the Audit Committee?
- 18 CHAIRMAN MADDOX: Let Mattie address it. I
- 19 agree it's confusing. I know that we've got the
- 20 Hoffman draft in redline. We've got your clean
- 21 version. And we've got the board book version, which
- 22 does not include any of the Hoffman comments.

- 1 MS. COHAN: Well, it actually includes several
- 2 of the Hoffman comments, but not all of them. What
- 3 happened was that at the last meeting, it was agreed
- 4 that individual members would provide their comments to
- 5 me. And I received those, and the version that's in
- 6 the board book reflects the comments that I received up
- 7 to the point that I had gotten them at that point, that
- 8 last email that you said, encouraging people.
- 9 CHAIRMAN MADDOX: About the first of April.
- 10 MS. COHAN: And so all of the comments that I
- 11 received to that point are already reflected in here,
- 12 plus there were a few additional management comments,
- 13 reactions to some of the comments from the committee
- 14 members.
- 15 And the Committee had asked me to -- what I
- 16 had originally done with the existing charter was I had
- 17 that annotation. And at the last meeting I was asked
- 18 to migrate the annotation into the revised draft of the
- 19 charter itself as it was reorganized.
- 20 So that's what the one in the board book does.
- 21 It's both -- I kept the reorganization from the
- 22 existing charter to what you saw in January because I

- 1 was under the impression that everybody liked the
- 2 reorganization, and then made some additional changes.
- 3 And then I stuck in the annotation so people could
- 4 understand what we were doing.
- 5 David's comments reiterate some of the ones he
- 6 had made previously that are reflected in here, but
- 7 there are additional ones as well. So I can take his
- 8 and work them into this and make one version that's
- 9 annotated that reflects all of his comments.
- 10 CHAIRMAN MADDOX: Yes. David, does your last
- 11 draft follow the structure that Mattie created?
- 12 MR. HOFFMAN: It does. And I think we're
- 13 all -- I think the Committee's in agreement where it's
- 14 going to be restructured along the lines as suggested.
- 15 My -- I'm hesitating to make this
- 16 suggestion -- my suggestion is that -- depending on
- 17 what the rest of the Committee thinks, is that we ask
- 18 the OIG to react to my draft, and that we take Mattie
- 19 out of the middle, to a certain extent.
- MS. COHAN: That's fine with me.
- 21 (Laughter.)
- MR. HOFFMAN: And since it is the Committee's

- 1 charter, I think we couldn't have -- we
- 2 certainly -- I'm hesitating, obviously, because I
- 3 understand where the burden will be placed in this
- 4 process. We couldn't have gotten to where we are
- 5 without OLA doing the work to move it forward.
- 6 ++ But my sense is that we're now far enough along
- 7 that it's just a question of figuring
- 8 out -- fine-tuning where there are disagreements, if
- 9 any; if so, perhaps doing some wordsmithing or
- 10 discussions on that -- maybe it's a broader
- 11 disagreement; maybe it's not -- and that that is
- 12 largely a two-way discussion between the IG's office
- 13 and the Audit Committee, and that that might simplify
- 14 things.
- I think that although there's maybe a small,
- 16 minor set of the most recent set of changes, Mattie,
- 17 that aren't incorporated or dealt with in my draft,
- 18 I'll look at that again. But I think basically my
- 19 draft takes account of all the comments and all the
- 20 changes that had come before.
- 21 And as long as that's okay with the Committee,
- 22 I think -- and I agree, Jeff, it would make sense to

- 1 know what you're dealing with here -- that that would
- 2 be my suggestion.
- 3 CHAIRMAN MADDOX: I think that's a good
- 4 suggestion. Does that answer, Jeff, your question,
- 5 though, about what draft we're dealing with?
- 6 MR. MERRYMAN: Who's going to send it to us
- 7 and how are we --
- 8 MR. HOFFMAN: You should have it.
- 9 MR. MERRYMAN: We should have it? Okay.
- 10 MR. HOFFMAN: Yes. But I'm happy to resend it
- 11 again --
- MR. MERRYMAN: No, that's fine. Is it the one
- 13 that came --
- 14 MR. HOFFMAN: -- in the morning.
- MR. MERRYMAN: I'm sorry?
- 16 MR. HOFFMAN: I'd be happy to resend it. So I
- 17 think I sent the memo around; maybe it was Thursday.
- 18 And then later that day, so Thursday afternoon, then,
- 19 you also received a clean draft. And then some time
- 20 after that, someone in our office did a markup.
- Now, to add to the confusion, which I'll now
- 22 simplify, I marked it up from two documents. All

- 1 right? I marked up my clean version from the existing
- 2 charter, which is the easiest one to deal with; but I
- 3 also marked it up from Mattie's prior draft.
- 4 The easiest thing to do is you've got the
- 5 Audit Committee's. At the bottom, it says "Hoffman
- 6 revisions" or "Hoffman draft." You've got that
- 7 document. And you've got the existing charter.
- 8 So I will resend a clean version of my Hoffman
- 9 revisions, and a redlined version that showed marked-up
- 10 revisions from the existing charter.
- MR. MERRYMAN: And that's what we'll use,
- 12 then, for --
- 13 MR. HOFFMAN: Yes. Does that sound -- Jeff
- 14 and Dutch, does that --
- MR. MERRYMAN: That sounds great, yes.
- 16 MR. HOFFMAN: -- sound good in terms of the
- 17 process?
- 18 MR. SCHANZ: Does that include all the
- 19 comments of the Audit Committee, though?
- 20 MR. HOFFMAN: When you say --
- 21 MR. SCHANZ: I have your comments, but are
- 22 Gloria's and Harry's embedded in there?

- 1 PROFESSOR VALENCIA-WEBER: Mattie had
- 2 integrated those. Am I correct?
- MS. COHAN: Yes.
- 4 MR. HOFFMAN: I don't want to speak for the
- 5 rest of the Committee. But my both memo and draft
- 6 attempts to incorporate all the comments that had come
- 7 before from all the other Audit Committee members. So
- 8 I think the answer to your question is yes; I just
- 9 don't want to speak for the others.
- 10 MS. COHAN: I think that's probably correct.
- 11 PROFESSOR VALENCIA-WEBER: Assuming what we've
- 12 just discussed is the way we're going to operate with
- 13 what concerns the OIG may have, and that makes sense to
- 14 me, I'd like to point out something else in here.
- 15 I'm referring to David's last model that is
- 16 probably information-seeking on page 9 of the model,
- 17 where it's C.5, about a confidential mechanism in place
- 18 for individuals to make complaints anonymously, if
- 19 desired, regarding suspected fraud, corruption, misuse
- 20 of funds.
- I would like to know, first, what are the
- 22 existing procedures or processes that are used for

- 1 those? And will we have to devise new ones or
- 2 modify --
- 3 CHAIRMAN MADDOX: No. Gloria, that's already
- 4 in place. It's part of the employee handbook.
- 5 PROFESSOR VALENCIA-WEBER: Okay. Okay.
- 6 CHAIRMAN MADDOX: I don't know the section
- 7 number, but I think it's referenced.
- 8 PROFESSOR VALENCIA-WEBER: Well, that's okay.
- 9 Let's just --
- MS. COHAN: Section 2.5.
- 11 CHAIRMAN MADDOX: Section 2.5. Right. And
- 12 the way that exists currently, in broad outline,
- 13 Gloria, is that anyone is -- it relates to accounting
- 14 and audit-type issues; it's not just everything under
- 15 the sun.
- 16 PROFESSOR VALENCIA-WEBER: Right.
- 17 CHAIRMAN MADDOX: But it's specific areas.
- 18 They're allowed to bring a confidential issue to either
- 19 the Committee or to OIG. If they bring it to the
- 20 Committee, then the first order of business is for me
- 21 as chairman to decide if it's within the jurisdiction
- 22 of the Committee.

- 1 PROFESSOR VALENCIA-WEBER: Right.
- 2 CHAIRMAN MADDOX: As the current document
- 3 exists, it gives me the authority to decide that it's
- 4 basically meritless and dispose of it, or to bring it
- 5 on to the Committee for consideration.
- 6 Last year, when I first brought this up, I
- 7 thought that the authority to actually dispose of a
- 8 matter was more authority than the chair should have,
- 9 and I suggested that we modify it. As things
- 10 developed, it seemed to make sense that we just let it
- in place and see how it goes and see if we get any
- 12 complaints. So far, we haven't had any complaints.
- 13 Of course, the chair has the authority -- and
- 14 probably the obligation; I don't have it in front of
- 15 me -- to notify the Committee of things that are
- 16 brought to it. I just thought that the jurisdictional
- 17 determination was appropriate for the chairman, but
- 18 perhaps not any sort of substantive determination.
- 19 As it exists right now, at least if something,
- 20 I guess, is frivolous, I could decide that it's
- 21 frivolous. But it's in the employee handbook. It's
- 22 not been used that I'm aware of. Nobody's ever emailed

- 1 or called me.
- 2 All right. Harry?
- 3 MR. KORRELL: Let me just make a quick -- and
- 4 this addresses Jeff's question about making sure his
- 5 draft has everything. And I just want to make sure I
- 6 understand.
- 7 So David's draft, the Hoffman draft, is a
- 8 reason of the first Mattie Cohan draft. Correct?
- 9 MS. COHAN: That's correct. It's a revision
- 10 of what you got in January.
- MR. KORRELL: Okay. And that means Mattie's
- 12 restructuring and incorporating the concerns that Vic
- 13 raised, that I raised, and that Gloria raised were all
- 14 in that Cohan draft, which then David has modified.
- So I think, Jeff, you have something that
- 16 incorporates all of our comments. I don't think you're
- 17 going to see much in there that says, this was Harry's
- 18 issue. This was Vic's issue. But Mattie's draft did
- 19 incorporate that, and David's run through it is a
- 20 revision of those things.
- 21 So I think you have the best thing to work
- 22 from.

- 1 MR. SCHANZ: Okay. Thank you.
- 2 CHAIRMAN MADDOX: Well, that was easy.
- 3 (Laughter.)
- 4 CHAIRMAN MADDOX: Is there anything else to be
- 5 said on that topic? If not, I appreciate your
- 6 comments, Dutch and Jeff. I appreciate your
- 7 understanding and patience with us. Mattie, we
- 8 certainly appreciate your efforts, and we look forward
- 9 to your comments. And call us, email us, if you have
- 10 questions in the interim and we'll try to work it out
- 11 as quickly as we can.
- 12 MR. MERRYMAN: I plan to put David on speed
- 13 dial so we can --
- 14 MR. HOFFMAN: Absolutely. I'm looking forward
- 15 to discussing with you or anyone you'd like.
- 16 CHAIRMAN MADDOX: So that, then, will take us
- 17 to the next item on the agenda, which is the quarterly
- 18 review of the 403(b) plan performance. And we have
- 19 Traci Higgins, director of the Office of Human
- 20 Resources. Welcome, Ms. Higgins.
- MS. HIGGINS: Thank you.
- During the quarter that just ended, there were

- 1 no additional changes to any of the governing plan
- 2 documents. And as of March 31, 2012, total assets,
- 3 including employer contributions, totaled
- 4 \$18,104,558.75, an increase of over \$1.48 million since
- 5 December 31st. So it's safe to say the first quarter
- of the year was a good one, in fact, the best since
- 7 1998.
- 8 We have 15 funds that are year-to-date
- 9 yielding returns of between 5 and 11 percent, and seven
- 10 of our funds are 12 to 15 percent returns. Last
- 11 quarter there were a couple of funds on the advisor
- 12 watch list, the Goldman Sachs Mid Cap Value A and
- 13 PIMCO's Total Return Fund. And both have rebounded
- 14 quite well.
- 15 Compared to their peers, the Goldman Sachs
- 16 realized a 27 percent ratings increase and PIMCO was up
- 17 67 percent over its other peer funds. With the Goldman
- 18 Sachs, year-to-date return is 12.68 percent, and PIMCO
- 19 is 2.81 percent. So the advisor doesn't feel that we
- 20 need to make any changes at this time with respect to
- 21 those two funds.
- 22 And that's what I have.

- 1 CHAIRMAN MADDOX: Well, thank you very much.
- 2 It sounds like the plan is doing pretty well.
- I should also say this is your first
- 4 appearance before our Committee. Is that right?
- 5 MS. HIGGINS: It is indeed.
- 6 CHAIRMAN MADDOX: Welcome to this august body.
- 7 MS. HIGGINS: Thank you. I'm happy to be
- 8 here.
- 9 CHAIRMAN MADDOX: All right. Well, thank you
- 10 very much.
- 11 We'll move now to our next item, which is the
- 12 briefing by the Inspector General. And I welcome again
- 13 Mr. Jeff Schanz or Dutch Merryman, or both.
- MR. SCHANZ: Dutch, would you start?
- 15 MR. MERRYMAN: Yes. Just a few items to call
- 16 to the Board's attention.
- 17 The first is -- I'm sorry, but it's the
- 18 corporate audit, so I wanted to bring that up to the
- 19 Board. Two things are going to be happening that we
- 20 want to inform the Board about.
- One is, I'll be sending an email to all audit
- 22 committee members to solicit input for retaining or

- 1 replacing the corporate auditor from this year. We
- 2 have two option years; this will be the first year that
- 3 we're looking at that. So we are seeking the
- 4 Committee's input on any issues or any concerns they
- 5 may have with the auditor.
- Also, within the next week or two, we'll be
- 7 announcing a review of the timeliness. The 990, it is
- 8 my understanding, has been filed now and that's taken
- 9 care of. So we can go back and look at the issues that
- 10 revolved around what was delaying the project from
- 11 being done? What improvements can be made in the
- 12 timing, or does the timing need to be changed? This is
- 13 what we had talked about earlier.
- 14 So we will be sending out a letter both to Jim
- 15 and to the audit firms, or audit firm, announcing that
- 16 we're going to be starting this. We'll start
- 17 interviewing people and getting information, and
- 18 hopefully we'll have a result for the Audit Committee
- 19 and for Jim before that, but by the July meeting.
- 20 Also, I just want to call attention to -- we
- 21 started a quality control review process, which we had
- 22 promised we were going to take a look at all IPAs over

- 1 a four-year period, at least start that process, and
- 2 evaluate it each year.
- 3 Some of the questions go to: What are the
- 4 IPAs doing out there? How could they miss a fraud?
- 5 Those types of things. And we're trying to beef up our
- 6 reviews by contracting with a firm that has experience
- 7 in conducting the QCRs.
- 8 There were 13 what we call routine QCRs, part
- 9 of the four-year cycle done this year. I believe 29 of
- 10 those were done this reporting period. Only one of the
- 11 IPAs had work that had no deficiencies noted in the
- 12 QCR. Thirty-five of them had issues.
- 13 Fifteen of the reports and the work papers,
- 14 the IPA needs to supply us additional information so we
- 15 have assurance that the work was done correctly. We
- 16 did label four of the products as not meeting
- 17 standards, and we will take a very close look at those
- 18 IPAs and the information that we get to see if they
- 19 have documentation and the information required.
- 20 On the 20 additional QCRs, we evaluated the
- 21 results and deemed that it was not necessary for the
- 22 IPA to submit additional information, but had to ensure

- 1 additional steps were taken in future audits of LSC
- 2 grantees to make sure that all the requirements of the
- 3 standards are met, and also of the compliance
- 4 supplement.
- 5 We did issue an advisory memorandum to all
- 6 IPAs and executive directors so they're informed of
- 7 what's going on, and we sent a copy, I believe, to all
- 8 board members and to Jim. Mainly, the issues
- 9 identified by the QCRs relating to the financial aspect
- 10 were very limited. Most everything was done fairly
- 11 well, really good on the financial side, as far as the
- 12 standards require.
- 13 The audit work related to the internal control
- 14 and the fraud analysis that we looked at was almost
- 15 universally adequate. Most of the issues we identified
- 16 resulted either from inadequate documentation,
- 17 revolving around the work done to ensure compliance
- 18 with regulations, or certain requirements that we had
- in the compliance supplement were not completed as they
- 20 were supposed to be.
- 21 So we have exercised the second option year,
- 22 and will be looking at the 2011 audit reports, or for

- 1 the fiscal year 2011, for approximately 35 more IPAs.
- 2 We will be continuing our review of the information
- 3 we're getting back from the IPAs we looked at last
- 4 year, and we may even take it one step further and, on
- 5 our own, conduct desk reviews of certain information
- 6 from the IPAs that had not done very well this past
- 7 year, to ensure that the improvements have been made
- 8 for this year, to keep trying to make sure that the
- 9 audits are fulfilling their design purpose.
- 10 CHAIRMAN MADDOX: Robert?
- 11 MR. GREY: A question. From an information
- 12 standpoint, the relationship between IPA, the office in
- 13 which they have responsibility for, the OIG, and the
- 14 information that actually flows from that, who actually
- 15 benefits and what is the benefit from that information?
- 16 MR. MERRYMAN: From conducting the OCRs?
- 17 MR. GREY: Yes.
- 18 MR. MERRYMAN: The benefits are from the
- 19 standpoint of the Corporation. Each year, every
- 20 recipient is required to have an adjacent. That is
- 21 done according to standards and our guidance, and it's
- 22 supposed to answer the question on compliance with laws

- 1 and regulation, as well as financial reporting, as well
- 2 as internal controls.
- 3 So the first group of people that it benefits
- 4 is obviously the grantee, to make sure they're getting
- 5 the service for their money that they're spending on
- 6 these audits, getting the things done that they need
- 7 to, and identifying where there's issues or not.
- 8 It's also valuable information for the
- 9 Corporation; should information come in that a grantee
- 10 has not been meeting certain standards or the grantee
- 11 has certain findings or information -- which there is
- 12 another process involved where we forward
- 13 information -- in addition to the audit report, we take
- 14 a look at the findings and forward that through a
- 15 followup process to LSC management for them to follow
- 16 up with the grantee to make sure that corrective action
- 17 is taken on significant findings.
- 18 So it benefits LSC because it gives an idea of
- 19 what's going on at the programs, and allows them to
- 20 correct problems. It also helps the OIG from the
- 21 standpoint of risk assessment. Are there similarities
- 22 at programs? Does this program have other risk factors

- 1 associated with it? If there's findings within the
- 2 audit report.
- 3 So it's very important that the audit reports
- 4 are accurate and that they're done correctly in
- 5 accordance with standards. So I think that the
- 6 program, management, IG, all benefit from it.
- 7 MR. SCHANZ: If I could add to that, Robert, I
- 8 think your question was a little more global in nature.
- 9 This is part of the information-sharing
- 10 between the OIG and LSC management that has preceded
- 11 me. It hasn't been as robust as we're making it now.
- 12 But any time we run a red flag, we get in 135
- 13 individual audit reports of each of the grantee
- 14 programs. It may vary a little bit number-wise because
- 15 some firms do a couple of grantees if they have the
- 16 nonprofit expertise.
- But we flag those initially, and that's the
- 18 right term. We red-flag any potential issues that we
- 19 would see that would lead us to believe that that
- 20 program needs a fraud vulnerability visit or an audit
- 21 or an investigation.
- 22 So we're the first line of review of those IPA

- 1 reports. We enter them into a database that we share
- 2 with management. Generally, in management, it's the
- 3 Office of Compliance and Enforcement that follows up on
- 4 the issues that we flag. Now, they may have more skill
- 5 sets in compliance areas than we do, so we send them
- 6 the whole report.
- 7 So all those audit reports that are coming
- 8 in -- now, the process that Dutch just described is to
- 9 make sure that the IPAs actually meet AICPA standards.
- 10 And we have a mechanism where we can recommend
- 11 suspension or debarment to the State Board of
- 12 Accountancy if the independent audits do not qualify or
- 13 meet standards.
- 14 MR. MERRYMAN: And we also have the ability to
- 15 bar an IPA, with good cause, from conducting any
- 16 further work with LSC grantees.
- 17 MR. GREY: And the IPAs are chosen by the
- 18 local grantee?
- 19 MR. MERRYMAN: Yes.
- 20 MR. GREY: Does it have the same context in
- 21 terms of audit review that we're suggesting here with
- 22 the outside auditor? In other words, do you -- you

- 1 don't have any say at all.
- 2 MR. MERRYMAN: No. No.
- 3 MR. GREY: So it's a post review --
- 4 MR. MERRYMAN: Correct.
- 5 MR. GREY: -- of the IPA based which is --
- 6 MR. SCHANZ: Our authority. It's based on our
- 7 authority.
- 8 MR. GREY: Your authority. But I'm thinking
- 9 more in terms of your drill-down. I think the last
- 10 time you described this, it was, we look at indicators
- 11 of the IPA, each IPA, to determine whether we think
- 12 they're in compliance. And then from there, you make
- 13 some determination or further determination to further
- 14 drill down into the IPA's audit of the grantee. Is
- 15 that right?
- 16 MR. MERRYMAN: Yes, we can. What we do is we
- 17 generally follow the guidance put out by the IG Council
- 18 on doing desk reviews of A-133 projects. And we use
- 19 that guideline, that checklist, plus we modify the
- 20 checklist for other things that we may be interested in
- 21 so that we can flag that.
- Now, if we see something that's not correct in

- 1 a report, we'll call the IPA if it's something that's
- 2 correctable. We also may flag it to move it up -- now
- 3 that we have the four-year cycle going on, we may flag
- 4 it to move it up to the cycle if we want to get someone
- 5 out there to actually look at the work papers.
- 6 Because the audit report tells you so much,
- 7 but we don't know what's in the work papers. For
- 8 instance, we try to look at the work papers from the
- 9 standpoint of some of these major frauds to see if
- 10 there's any lessons to be learned in that. Why are
- 11 things missed? Well, obviously, if the auditors onsite
- 12 are going to say, just give me another one, that's
- 13 probably not documented in the work papers.
- We did provide information to one of the
- 15 organizations based on these what we call targeted, now
- 16 more specifically targeted for many years or a couple
- 17 of years, depending on how long the fraud, about a
- 18 situation where appropriate action had not been taken
- 19 on a material variation in the analytics. Something
- 20 jumped way high, and things were not documented.
- 21 Well, also from the investigation, we knew
- 22 certain things were being very different to be in the

- 1 work papers because they did not exist at the program.
- 2 And there was some indication through a general
- 3 statement that, oh, yes, that means we did all of this.
- 4 And so we did forward that on to the program and to
- 5 investigations.
- 6 MR. GREY: Last question. The reporting
- 7 that's actually done with the IPA and the board, the
- 8 local board, is there some sort of minimum in-person
- 9 meeting required? Is it more often with some than
- 10 others? How does that work?
- MR. MERRYMAN: Are you talking between the IPA
- 12 and the board? The IPA would be obligated to follow
- 13 the standards dealing with communication with those in
- 14 governance. And there's a standard on that, on meeting
- 15 with boards of directors, and they would have to meet
- 16 that requirement in order to meet standards.
- 17 MR. GREY: That's for everything?
- 18 MR. MERRYMAN: That's for everybody. It's an
- 19 AICPA standard on communicating with those in
- 20 governance. I can't remember -- it's the 113 area or
- 21 something like that. But I can get you a copy of that
- 22 if you'd like to see that.

- 1 I'm sorry, would you like to --
- MR. GREY: But that's one of the things you
- 3 follow up on to make sure that they are doing --
- 4 MR. MERRYMAN: Well, that's one of the things
- 5 that would be to check when we are onsite, when someone
- 6 is onsite looking at the work papers. There's not a
- 7 whole lot in the report itself that would confirm how
- 8 many times, necessarily, what that was. But there
- 9 should be documentation in the work paper file showing
- 10 compliance with that standard.
- 11 MR. GREY: Gotcha. Thank you.
- 12 CHAIRMAN MADDOX: David?
- 13 MR. HOFFMAN: A few questions so I understand.
- 14 And again, with apologies, because this may be because
- 15 I'm new.
- 16 Is this QCR process -- my impression is that
- 17 this is a new process that the IG's office has started.
- MR. MERRYMAN: Not entirely new. Ever since
- 19 the 1996 Appropriations Act, there has been reviews of
- 20 IPAs by the IG's office. When I first got here, there
- 21 was --
- 22 MR. HOFFMAN: But this is a new version?

- 1 MR. MERRYMAN: Well, we've expanded it. When
- 2 it first started, it was viewed as the biggest risk for
- 3 being in compliance with or being able to handle the
- 4 compliance supplement, being able to handle the
- 5 regulations, and making sure that things were done in
- 6 accordance with the regulations. And so that's where
- 7 the focus was at. Now it's both financial and --
- 8 MR. HOFFMAN: Let me ask a few followup
- 9 questions. I just want to be clear.
- 10 What I'm thinking about here is that
- 11 the -- and correct me if this is wrong -- but the IPAs
- 12 are critical. The IPAs doing their job well is a
- 13 critical front-line defense for the Corporation --
- MR. MERRYMAN: I believe it to be, yes.
- 15 MR. HOFFMAN: -- in terms of making sure the
- 16 grantees -- that money is being properly spent. So all
- 17 of us have a very big stake in making sure the IPAs are
- 18 doing their job, and the IG's review of the IPAs is
- 19 therefore also critical.
- I heard -- and again, I may have
- 21 misunderstood -- but I heard two different things. One
- 22 was that the recent QCR looked at 36 IPAs, and 35 were

- 1 found to have deficiencies.
- 2 MR. MERRYMAN: Some form of deficiency.
- 3 Correct.
- 4 MR. HOFFMAN: Some form of deficiency, which
- 5 struck me as a high number.
- 6 MR. MERRYMAN: It struck me as a high number,
- 7 too.
- 8 MR. HOFFMAN: But, on the other hand, that
- 9 what I gathered was that those deficiencies aren't of
- 10 major concern.
- MR. MERRYMAN: We don't know.
- 12 MR. HOFFMAN: Okay. And so, really, the
- 13 question -- which may not get answered today -- is, is
- 14 the review of the IPAs robust enough -- and which of
- 15 course is going to go into questions of authority and
- 16 resources and so on -- but if it's a checklist of
- 17 whether it meets the AICPA standards, and the only
- 18 remedy if there's concern is to take a rather dramatic
- 19 step of debarring them from ever doing this again or
- 20 going to an accounting board, that seems like maybe a
- 21 relatively low-level review and then a very high
- 22 sanction, which might be difficult to meet; as opposed

- 1 to, well, they may have only relatively small
- 2 deficiencies that may not mean that they should be
- 3 debarred, but maybe not's something that we as LSC,
- 4 through the IG, should be approving. Maybe, because we
- 5 want to insist on a higher standard, that we want to
- 6 have a more robust bar that you need to be above.
- 7 And these are really -- I don't know the
- 8 answer. But to me, the IG doing these reviews are
- 9 exactly right. I just want to make sure, from your
- 10 perspective, it's really robust enough because I think
- 11 that's a critical element of the protection.
- 12 MR. SCHANZ: I'll jump in here, Dutch. To use
- 13 a term, it's more forensic when were having IPAs
- 14 looking at IPAs and looking at the work supporting
- 15 their report. It would be the same thing that happens
- in the state agencies or the state auditors, where they
- 17 have their own peer review cycle, very similar to the
- 18 federal cycle.
- 19 We want to make sure that the grantees -- now,
- 20 we don't have the authority; management does -- but to
- 21 make sure that the grantees are hiring IPAs that are
- 22 qualified. At one point in time during the Fiscal

- 1 Oversight Task Force, one of the members was from
- 2 Florida, and she recommended a three-year rotation
- 3 cycle, where you change out IPAs so you don't have that
- 4 same familiarity; because if you report bad things,
- 5 you're cutting your own budget.
- So we try to make sure that, yes, what's
- 7 reported in the report is supported through the work
- 8 that's been done by the subsequent IPA, A; and B, to
- 9 make sure that the grantees don't get too familiar with
- 10 their own IPAs, which to use an example, a live
- 11 example, was what happened at LAB, Legal Aid of
- 12 Baltimore.
- 13 MR. HOFFMAN: So maybe -- and I don't want to
- 14 go too long on this, so maybe just some thoughts for
- 15 the future that would be, I think, helpful for us when
- 16 you're presenting on this in future meetings.
- 17 MR. MERRYMAN: Let me just clarify one thing.
- 18 MR. HOFFMAN: Sure.
- 19 MR. MERRYMAN: We use the checklist to look at
- 20 the report itself that comes in. Okay? We have the
- 21 guidelines that the Council of Inspectors General uses
- 22 to do desk reviews, what's called desk reviews, of

- 1 A-133 audits. It's very similar, and we modify that to
- 2 our needs.
- 3 The more robust is having an individual under
- 4 contract with us onsite reviewing the actual work paper
- 5 file, more or less doing a mini peer review to see how
- 6 it's supported, how the findings are supported, whether
- 7 the procedures and standards were in place, whether
- 8 they have a control system in place to make sure of the
- 9 quality of the report.
- 10 So they're also following either -- they have
- 11 their choice of AICPA standards or they have their
- 12 choice, for reviews, of A-133 and other financial work;
- 13 or they can use -- again, there's a CIGIE document for
- 14 conducting onsite reviews.
- 15 So the onsite reviews are more robust from the
- 16 standpoint of the quality of work than what the report
- 17 review would be.
- 18 MR. HOFFMAN: So me just ask, as of the 35 out
- 19 of 36 that had deficiencies, how many will there be
- 20 some followup work by the IG on, if that's been
- 21 decided?
- MR. MERRYMAN: Okay. Of the 35 that had a

- 1 deficiency, we have required them to provide us an
- 2 answer to specific questions in specific areas of the
- 3 work done and the support for the concerns that they've
- 4 reached or the missing documentation, to provide that
- 5 to us in writing, and we gave them a date certain on
- 6 that. And if we don't get it, we have to make a
- 7 decision what to do at that time.
- 8 Unfortunately, the way that the penalty system
- 9 is set up, while we can reject the report and not
- 10 accept it, the penalty falls to the grantee because
- 11 then the grantee cannot charge any of LSC funds to the
- 12 cost of that audit, even though they didn't cause it to
- 13 be not good. It's part of the Corporation's --
- 14 MR. HOFFMAN: I'm more thinking about -- yes,
- 15 I understand that point about how there would be a
- 16 penalty looking backward. But looking forward in terms
- 17 of whether this particular IPA -- if there are red
- 18 flags, should that IPA continue to do work for grantees
- 19 that get LSC funding? I just want to make -- and I
- 20 don't think we need to resolve this --
- 21 MR. MERRYMAN: No. I --
- MR. HOFFMAN: Let me just finish. I just want

- 1 to make sure that, first of all, the process is
- 2 sufficient to really identify IPAs that are at the top
- 3 of the bad actor list or the top of the list of not
- 4 doing a good job, if there are any of them; and second,
- 5 that then there are steps that are being taken to
- 6 protect LSC by saying, you're not allowed to use those
- 7 people any more.
- 8 Any alternative, by the way, would be to have
- 9 an approved list, which probably would be too bulky
- 10 because it would move away from more local things.
- 11 MR. MERRYMAN: Right.
- MR. HOFFMAN: But maybe, if this fits within
- 13 the agenda next time, I think it might be nice to a
- 14 little more detail in writing for the next committee
- 15 meeting about the specifics of this review, how you
- 16 identify the red flags and whether there are some
- 17 examples of, have you encountered your top worst IPA
- 18 list -- you don't have to name them -- and what is done
- 19 with that?
- I just want to make sure there's a process to
- 21 really find red flags and to do something about it so
- 22 that there's the greatest possible assurance that the

- 1 IPAs are doing what they should be doing.
- MR. SCHANZ: Well, I can give you one example,
- 3 David. The LSC program in Guam didn't get a clean
- 4 opinion for three times in a row. And that bridged my
- 5 time here.
- On the third time, I took it up to the
- 7 President of the Corporation. I took it out of the
- 8 tracking system and flagged it personally and handed it
- 9 to the president, the then-president, and said, "This
- 10 grantee has failed, has not gotten a clean opinion
- 11 three times in a row. Something needs to be to be done
- 12 with this grantee."
- 13 And that mainly is a management
- 14 responsibility. We raise the red flag of three unclean
- 15 opinions in a row, but the action and the funding and
- 16 the money and the hammer comes from management.
- 17 So we're looking at that. When I first got
- 18 here, we put an auditor on that. We have a very
- 19 experienced person doing that, but I wanted a second
- 20 set of eyes on some of these reports coming in. So I
- 21 took an auditor offline and made sure that had
- 22 information that OCE, management Office of Compliance

- 1 and Enforcement, could use in managing the grant.
- 2 CHAIRMAN MADDOX: Can I just ask quickly, to
- 3 sort of put a real-world example to I think the concept
- 4 that David was looking at? In the Wanda Lust case -- I
- 5 think that was \$195,000 -- how many audits went by
- 6 where she was able to basically pull the wool over
- 7 their eyes because they were inept?
- 8 MR. MERRYMAN: Well, I don't know how many
- 9 audits exactly. From what the investigators indicated,
- 10 there was like 12 times that document was pulled where
- 11 she was -- I don't know, four of them were pulled one
- 12 year. But she was doing it over a six-year period. It
- 13 could have been two a year. It could have been six in
- 14 two years.
- 15 CHAIRMAN MADDOX: Right.
- MR. MERRYMAN: But the bottom line is, that
- 17 should not have happened.
- 18 CHAIRMAN MADDOX: Right.
- 19 MR. MERRYMAN: I remember looking at just one
- 20 of the charge card, a charge card bill, and just being
- 21 skeptical. Why are we going to Wanda's Bargain Barn
- 22 six times in the same day?

- 1 CHAIRMAN MADDOX: Right.
- MR. MERRYMAN: I mean, come on. I Googled it,
- 3 and that's why I found out.
- 4 CHAIRMAN MADDOX: To go to the robustness of
- 5 your work, if I understand it, that was brought to your
- 6 attention because they called the bank. Is that the
- 7 one where they called the bank?
- 8 MR. MERRYMAN: That's the one they
- 9 called -- evidently, a check came through that didn't
- 10 make sense to them, that mismatched --
- 11 CHAIRMAN MADDOX: Right, 1100 versus 1200.
- 12 MR. MERRYMAN: -- and they had -- yes. And
- 13 then they got it.
- 14 CHAIRMAN MADDOX: So I guess the question is,
- 15 how does OIG find those kinds of cases? How do you
- 16 find the IPA that's basically not doing their job?
- 17 MR. MERRYMAN: It's hard. It's hard when you
- 18 have 139 of them. We try to --
- 19 CHAIRMAN MADDOX: Right. Well, and that goes
- 20 to your other point, Dutch. Is the process that you've
- 21 now got in place where you're doing these QCRs, is that
- 22 designed somehow to drill down far enough to say,

- 1 okay -- are you just requesting another sample when
- 2 they can't find it? Do you actually have a mechanism
- 3 where you think you're going to be able to find those
- 4 kinds of cases?
- 5 Because it's very frustrating to, I think, LSC
- 6 generally, to the Board, to think we have all these
- 7 internal controls, and we have task forces --
- 8 MR. MERRYMAN: Yes. Absolutely.
- 9 CHAIRMAN MADDOX: -- and we have auditors, and
- 10 we have OIGs, and yet at the end of the day, if the CFO
- is smart and clever and doesn't take vacation, we're
- 12 just stuck.
- 13 MR. MERRYMAN: Well, but that gets back to
- 14 what the bigger issue, I believe, really is. The audit
- is a test of transactions. It may or may not catch
- 16 what it's supposed to. If you have management
- 17 override, it makes it even more difficult to test it.
- 18 CHAIRMAN MADDOX: Right.
- MR. MERRYMAN: What should be happening, even
- 20 like in Wanda's case, that could have been stopped
- 21 before it got started if the executive director was
- 22 engaged and understand internal controls and how what

- 1 he was doing --
- 2 CHAIRMAN MADDOX: Right.
- 3 MR. MERRYMAN: -- prevented that from
- 4 happening, rather than waiting for the auditors to find
- 5 it. Because the auditors take samples. They do an
- 6 assessment. They take things that are material. They
- 7 look at the controls associated with the areas of
- 8 further planning for the purpose of how deep does their
- 9 test need to go, as opposed to express an opinion on
- 10 internal controls.
- 11 Because they don't express an opinion on
- 12 internal controls. You get it right in the report.
- 13 The purpose of our review of internal controls was to
- 14 determine our planning work, which meant, A, if they've
- 15 got good controls and they're functioning, I don't have
- 16 to take as large a sample. If they're not designed
- 17 well, they're not functioning, I've got to take more
- 18 samples, a larger sample, to assure myself that the
- 19 numbers are correct.
- 20 But the real crux to this is management. How
- 21 much is management talking to their staff about
- 22 internal controls?

- 1 MR. HOFFMAN: But Dutch, there's no question
- 2 you're right. There's no question you're right that
- 3 even the best audits and the best audit firms will
- 4 sometimes miss certain kinds of sometimes egregious
- 5 fraud. No question about that.
- And there's no question that as much as
- 7 possible and appropriate should be done to train and
- 8 provide education to management of grantees so that
- 9 they're doing a good job.
- 10 However, there also is a need for -- there's
- 11 going to be an audit. It's going to be done by IPAs.
- 12 LSC, through the IG, makes an effort to ensure that
- 13 these IPAs are doing a good job.
- 14 So we're just trying to get a handle on what
- 15 that process is. And when there are examples of red
- 16 flags being spotted, are there any bad apples within
- 17 the IPA community who are being spotted, and is it
- 18 being weeded out?
- 19 I think that more details on that, perhaps
- 20 next time, would be helpful for us in understanding it.
- MR. MERRYMAN: Sure. This is like the first
- 22 year of the program and it's still being built because

- 1 one of the things I mentioned was that for the ones
- 2 that we're having problems with now, we're not just
- 3 walking away from them and waiting four years. We're
- 4 going to take a look at getting more information,
- 5 following up.
- And part of this is going to be deterrence.
- 7 Part of this is that they know someone's going to be
- 8 looking at them in a way they haven't been looked at
- 9 before. And I hope to see a lot better improvement
- 10 this coming year. We'll see.
- 11 MR. HOFFMAN: I think it's a great idea.
- 12 CHAIRMAN MADDOX: Thank you very -- Gloria?
- 13 PROFESSOR VALENCIA-WEBER: Yes.
- 14 CHAIRMAN MADDOX: I really want to --
- 15 PROFESSOR VALENCIA-WEBER: Briefly. You say
- 16 you're starting it, so you're in the beginning phases
- 17 of what you're going to look for. At some point, as a
- 18 board member, I'd like to know if you have been able to
- 19 determine from the grantee characteristics, not the IPA
- 20 characteristics, if there is a pattern among the
- 21 grantees, which ones tend to experience the
- 22 difficulties of particular kinds, either hiring

- 1 qualified IPAs or not getting clean reports.
- I mean, if there's any characteristics about
- 3 them that would let us know, perhaps, which grantees we
- 4 need to provide more help to --
- 5 MR. MERRYMAN: We always try to look at
- 6 various situations, various characteristics, to see if
- 7 we can identify a trend. We did identify one trend
- 8 early on, that the first-year IPAs doing LSC work need
- 9 help because they don't understand the regulations, not
- 10 so much on the financial side. Also, we are concerned
- 11 about long-term IPAs becoming complacent in what
- 12 they're doing.
- 13 So we try to identify -- we haven't identified
- 14 any as a result of this effort yet, but we do want to
- 15 identify any type of characteristic that helps use our
- 16 resources more efficiently in identifying problems and
- 17 trying to get them stopped.
- 18 MR. SCHANZ: And I would like to make the
- 19 point, Mr. Chairman, that there's apples and oranges
- 20 here a little bit. An IPA is only one of the control
- 21 mechanisms that is used.
- 22 We have our own internal audit staff that

- 1 drills down quite a bit further than an IPA would just
- 2 to express an opinion on the financial statements. So
- 3 part of our role is to identify the bad actors and to
- 4 drill down further and provide in those reports you get
- 5 and are posted on our website.
- 6 CHAIRMAN MADDOX: When did the Wanda Lust
- 7 case -- when was that? Was that before you came along,
- 8 Jeff? I'm just wondering.
- 9 MR. SCHANZ: That was in progress when I
- 10 arrived in 2008. But most of the action -- as most of
- 11 you know, are lawyers -- litigation takes quite some
- 12 time.
- 13 CHAIRMAN MADDOX: Right.
- 14 MR. SCHANZ: And the investigators explained
- 15 that case to you earlier, with the restitution and the
- 16 harshness of the sentence.
- 17 CHAIRMAN MADDOX: Yes. Well, thank you very
- 18 much for your report, and we look forward to your
- 19 comments at our next meeting.
- 20 Paul, do you have anything else for the
- 21 attorney or for the OIG before we let them go?
- MR. SNYDER: No, thank you.

- 1 CHAIRMAN MADDOX: Okay. Thank you very much.
- The next item on our agenda, and I guess we're
- 3 going to need to keep it brief, David, is a report
- 4 on -- or a briefing on travel procedures from David
- 5 Richardson, the treasurer and comptroller.
- 6 Welcome, Mr. Richardson. I have read your
- 7 memo; I assume that other board members have as well.
- 8 It's somewhat detailed. Maybe we could get the
- 9 executive summary.
- 10 MR. RICHARDSON: Okay. Last evening, Treefa
- 11 mentioned to you that we are -- she had given an update
- 12 on the Governance and Performance Committee about the
- 13 reason that we're complying and doing these type of
- 14 reviews. The GAO had recommended that the Board review
- 15 key management processes and review internal controls.
- 16 So what I have done here is laid out -- I've
- 17 taken our travel guidelines, which are 30 pages, and
- 18 condensed them to provide you with a quick overview of
- 19 the travel.
- The first page, on page 110, provides you with
- 21 the authorities that govern the travel. All the travel
- of the Corporation, whether it be for a board member,

- 1 for an employee, invited guest, consultant, temporary
- 2 employee, are governed by these guidelines.
- I've set out who is to approve those. For
- 4 instance, the Board is approved by the corporate
- 5 secretary and his staff. The President, at this point
- 6 I am approving his travel at his direction. And each
- 7 director approves travel for those people who work for
- 8 them and who they contract for.
- 9 We try to impress upon every traveler that
- 10 they are to be responsible for and to know our
- 11 guidelines, those approving the guidelines and those
- 12 that follow them, the traveler also to be able to know
- 13 them and follow them.
- 14 Travel outside the United States is provided
- 15 for. Has to be approved. If somebody goes to Alaska,
- 16 Puerto Rico, Hawaii, it has to be approved by the
- 17 President or for the IG in his office.
- We provide a number of insurances that I've
- 19 covered here. And we also provide information in case
- 20 there's traffic accidents, and we've had a couple of
- 21 those in the last couple years, just fender bender-type
- 22 things where it's reported to us and then we report it

- 1 to the insurance companies, and then report to legal
- 2 affairs and HR.
- 3 The travel policies themselves, the policies
- 4 that we have is at the bottom of 111. I'm looking.
- 5 Everybody is to submit an expense report. We ask that
- 6 it be done within 30 days. Receipts that we ask to be
- 7 provided include the airline ticket, baggage fees,
- 8 parking lot fees, cab fares in excess of \$25, a hotel
- 9 folio.
- 10 Most people have cell phones, so we don't
- 11 really get a lot of people turning in telephone
- 12 receipts. But a few years ago I had somebody come up
- 13 and say, "I am eligible for \$15 today for telephone
- 14 calls, and I used the local pay phone." And I said,
- 15 "For six days, you carried \$15 worth of quarters, the
- 16 amount of \$90, and you used those to make calls?"
- 17 Well, this person backed away from it at that
- 18 point. I said, "You're eligible for it, but you've got
- 19 to have a receipt for it." Of course, at the time we
- 20 had long-distance calling cards. Today people travel
- 21 with cell phones. So in case somebody travels and uses
- 22 a hotel telephone, cell phones not working in some

- 1 areas, we will pay for their calls.
- We monitor the expenses. The airline tickets
- 3 that are purchased, we know when people are traveling.
- 4 We look at the credit card accounts. Every employee
- 5 gets a statement each moth, and board member, that uses
- 6 the credit card. We ask that they reconcile it with
- 7 their travel expense report and turn it in to us within
- 8 30 days.
- 9 We have a process of reviewing them, asking
- 10 for corrections, and we go through that process to get
- 11 a good, clean report that we then review with the
- 12 expense account again, with the airline tickets and the
- 13 credit card, to make sure everything is accounted for.
- 14 And we track that so that we can make sure that
- 15 everything is being taken care of.
- 16 If somebody does not turn in an expense
- 17 report, we notify them after a 45-day period, and we've
- 18 notified not only the traveler but the director so that
- 19 we can -- the person who is approving the expense
- 20 report so that we can get them turned in and take care
- 21 of them.
- We have had a process of suspending a couple

- 1 of cards. We have been a little lax on that in the
- 2 past. But there has been occasions where somebody has
- 3 gone over 60 days without turning in an expense report.
- We have suspended their use of the credit card.
- 5 And we've actually suspended the use of one
- 6 person's for six months who had not turned in travel
- 7 expense reports timely, and then turned them back on,
- 8 because they were just turned off for a while, so that
- 9 they could then use them in the future.
- 10 A pretty powerful incentive, isn't it? I
- 11 mean, if they don't have a credit card, they can't
- 12 travel. They can't do their job. Right?
- 13 MR. RICHARDSON: No, sir. What we do is we
- 14 tell them that if they're required to travel, they
- 15 travel on their own dime.
- 16 CHAIRMAN MADDOX: Right. So anybody faced
- 17 with that prospect is going to get their report in.
- 18 Right?
- 19 MR. RICHARDSON: You would think so. But we
- 20 have had circumstances where they don't.
- 21 CHAIRMAN MADDOX: I don't want to
- 22 short-circuit your report unreasonably, but we are in

- 1 overtime. Can I just ask one general question? How
- 2 much does the Corporation spend on travel -- airline,
- 3 car rentals, hotels, food, et cetera? It's in our
- 4 reports, our financial reports. It's a lot, isn't it?
- 5 How many millions is it?
- 6 MR. RICHARDSON: Well, this year we have
- 7 budgeted \$1.3 million.
- 8 CHAIRMAN MADDOX: So it's an item that
- 9 obviously deserves your attention. And as the
- 10 comptroller, I gather that you've got a system in place
- 11 that you believe, and reasonably believe, is adequate
- 12 to monitor travel expenses and to provide reasonable
- 13 assurance against any sort of abuse of the system?
- 14 MR. RICHARDSON: Absolutely. Whenever we get
- 15 a credit card account in, we have a general account for
- 16 Omega, where we purchase our tickets. Everybody has a
- 17 travel authorization that is approved. That's matched
- 18 to the ticket before that it's paid.
- 19 We look at their credit card accounts. You
- 20 get a statement, but we get a master statement. We
- 21 look at those statements to make sure that all the
- 22 charges are appropriate. When there is something

- 1 that's not appropriate, we make the traveler aware of
- 2 it.
- A few years go, had a director -- actually, a
- 4 vice president -- had a credit card that was almost the
- 5 same color of the LSC credit card. They went to a
- 6 movie one night and charged their movie on the LSC
- 7 credit card.
- 8 MS. REISKIN: Accidentally?
- 9 MR. RICHARDSON: Accidentally. She called me
- 10 the next morning. "I made this -- had this little
- 11 problem. I charged \$15. I will bring you a check
- 12 right now." We've had circumstances like that. We
- 13 have not had any circumstances of fraud at this point.
- 14 CHAIRMAN MADDOX: Right. Has the outside
- 15 auditor ever brought to your attention any concerns for
- 16 the system you have in place for controlling travel
- 17 expenses?
- 18 MR. RICHARDSON: They have not. We detail and
- 19 provide to the auditors every year any change in the
- 20 system. This system has actually only been in place
- 21 since 2008, 2009, in that range. And we review it with
- 22 them every year. We have made a few tweaks trying to

- 1 improve it.
- 2 At one time when you traveled, if you recall
- 3 the expense report, it has transportation, meals,
- 4 hotel, and other. We used to record all those
- 5 separately. I was told, we're going to have plenty of
- 6 questions on that. Well, for ten years we did not have
- 7 any questions on it.
- 8 So what we do now is we record the total cost
- 9 of the trip, and then we offset, if you purchase a
- 10 ticket, your credit card, so that we have one entry for
- 11 the cost of the trip, so that if anybody questions us
- 12 how much a particular trip cost, we've got it sorted.
- I can tell you how much it costs to go -- and
- 14 I'll think of your neighborhood, Mr.
- 15 Maddox -- AppalReD. We can say, if a group went there
- 16 and four people went, I can tell you how much it cost
- 17 for that trip. If we went to Northern California, we
- 18 can sort it by the grantee code and give back a report
- 19 on how much that spending is.
- 20 And we share that with the directors. We make
- 21 it available to them. They have the ability to review
- 22 expenses. And our travel coordinator also tracks that

- 1 stuff. So we have a lot of checks and balances in
- 2 place to make sure that we are following up and making
- 3 sure everything is properly accounted for.
- 4 CHAIRMAN MADDOX: David, real quick.
- 5 MR. HOFFMAN: Real quick. Two very, very
- 6 quick questions --
- 7 CHAIRMAN MADDOX: Go ahead, Paul.
- 8 MR. SNYDER: One quick question is, it's
- 9 fairly standard practice for public companies for the
- 10 audit committee once a year to receive a report,
- 11 summary report, of the expenses of senior officers,
- 12 maybe the top five, and it's broken down by travel,
- 13 entertainment, meals, hotel.
- And it's really, probably as much as anything,
- 15 just a monitoring function, but also to make sure that
- if they get to a level that might cause some
- 17 embarrassment, that it makes everybody aware of it.
- 18 So it's a fairly standard report people do
- 19 every year, and the public companies do. Have we
- 20 thought about that from time to time, just how much
- 21 communication monitoring?
- 22 And then the second thing, David, has there

- 1 ever been a reporting violation of a senior officer
- 2 from an expense policy? And if there would be, would
- 3 you report that to the audit committee?
- 4 MR. RICHARDSON: Yes, sir. Let me back up.
- 5 There was an inspector general review of a
- 6 president's travel a few years ago, and there was some
- 7 questions about the travel there. If I found anything
- 8 irregular at this point, with the working relationship
- 9 that I have with this Board and the President, I would
- 10 be able to come to the Board and report that to you.
- MR. SNYDER: Even if that was the President?
- 12 MR. RICHARDSON: Yes. The President has
- 13 explicitly told me that I have the final say on his
- 14 travel, and if I felt there was any irregularity, I
- 15 would be at liberty to report to you.
- I can tell you up front, though, that that's
- 17 not going to happen. Jim is very -- we have per diem,
- 18 and he might charge a \$4 pack of cookies and a drink
- 19 for lunch. He's very frugal when he's traveling.
- 20 MR. SNYDER: It's more to the question as to
- 21 policy and process, the fact that you're comfortable
- 22 doing that?

- 1 MR. RICHARDSON: Absolutely.
- 2 MR. SNYDER: But you might want to consider
- 3 just a summary, once a year. Like I say, public
- 4 companies do it just from a monitoring standpoint.
- 5 CHAIRMAN MADDOX: Thank you, Paul.
- 6 David?
- 7 MR. HOFFMAN: Very quick, and I'll put aside
- 8 the imminent scandal of Jim eating cookies for lunch.
- 9 (Laughter.)
- 10 MR. HOFFMAN: But two quick questions that --
- 11 CHAIRMAN MADDOX: While he's traveling.
- 12 MR. HOFFMAN: Two quick questions that may
- 13 call for very quick responses.
- I assume that all the activities, the spending
- 15 and other activities regarding travel, are transparent
- 16 to the IG in the sense that the IG has the ability to
- 17 look at any of these if they desire to do so?
- 18 MR. RICHARDSON: He does.
- 19 MR. HOFFMAN: Okay. And the second question
- 20 is along the lines of Paul's question. Have you
- 21 received in the last 12 months or so any negative
- 22 findings from the IG on anything to do with travel,

- 1 either negative findings regarding the policy or
- 2 internal controls, or negative findings regarding
- 3 findings of misconduct -- fraud, dishonesty of any of
- 4 the employees involved in this?
- 5 MR. RICHARDSON: No, sir.
- 6 MR. HOFFMAN: Okay. Thank you. And you'll
- 7 let us know if you do get those findings?
- 8 MR. RICHARDSON: Absolutely.
- 9 MR. HOFFMAN: Thank you.
- 10 CHAIRMAN MADDOX: Any other questions from the
- 11 Board?
- 12 (No response.)
- 13 CHAIRMAN MADDOX: Thank you very much for your
- 14 report. Appreciate it.
- That takes us to, I think, the next item on
- 16 our agenda, which is going to be public comment. Is
- 17 there any public comment?
- 18 (No response.)
- 19 CHAIRMAN MADDOX: Seeing none, that will take
- 20 us to the next item, which is to consider and act on
- 21 other business. I take it there is none?
- (No response.)

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             CHAIRMAN MADDOX: I'll therefore ask for a
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    motion to adjourn.
3
                         MOTION
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            MR. HOFFMAN: So moved.
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           CHAIRMAN MADDOX: And a second?
            MR. KORRELL: Second.
6
7
           CHAIRMAN MADDOX: And all in favor?
            (A chorus of ayes.)
8
             CHAIRMAN MADDOX: The motion is approved.
9
10
    Thank you.
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             (Whereupon, at 3:46 p.m., the Committee was
    adjourned.)
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