LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

> MEETING OF THE BOARD OF DIRECTORS

> > OPEN SESSION

Saturday, April 25, 2009

1:24 p.m.

Embassy Suites Hotel 319 Southwest Pine Street Portland, Oregon

BOARD MEMBERS PRESENT:

Frank B. Strickland, Chairman Lillian R. BeVier, Vice Chairman Jonann C. Chiles (by telephone) Thomas A. Fuentes Herbert S. Garten David Hall Thomas R. Meites Bernice Phillips-Jackson (by telephone) Sarah Singleton Helaine Barnett, ex officio Karen M. Dozier, Executive Assistant to the President Victor M. Fortuno, Vice President for Legal Affairs, General Counsel, and Corporate Secretary Mattie Cohan, Senior Assistant General Counsel, Office of Legal Affairs David L. Richardson, Treasurer and Comptroller, Office of Financial and Administrative Services Karen J. Sarjeant, Vice President for Programs and Compliance Charles Jeffress, Chief Administrative Officer Jeffrey E. Schanz, Inspector General Joel Gallay, Special Counsel to the Inspector General, Office of the Inspector General Thomas Coogan, Assistant Inspector General for Investigations, Office of the Inspector General David Maddox, Assistant Inspector General for Management and Evaluation, Office of the Inspector General Mathew C. Glover, Associate Counsel, Office of the Inspector General John Constance, Director, Government Relations and Public Affairs Office

Kathleen Connors, Executive Assistant, Government Relations and Public Affairs Office

Laurie Mikva, Board of Directors Nominee

Don Saunders, National Legal Aid and Defenders Association (NLADA)

Jonathan Asher, Executive Director, Colorado Legal Services, Chair, American Bar Association's Commission on IOLTA (by videoconference)

Bev Groudine, Staff Counsel to the American Bar Association's Commission on IOLTA (by telephone)

CONTENTS

OPEN	SESSION	PAGE
1.	Approval of agenda	4
2.	Approval of minutes of the board's open session of January 31, 2009	4
3.	Chairman's Report	5
4.	Members' Reports	7
5.	President's Report	9
6.	Inspector General's Report	14
7.	Consider and act on the report of the Provision for the Delivery of Legal Services Committee	21
8.	Consider and act on the report of the Finance Committee	30
9.	Consider and act on the report of the Operations and Regulations Committee	57
10.	Consider and act on the report of the Audit Committee	65
11.	Consider and act on the report of the Governance and Performance Review Committee	71
12.	Report on IOLTA	93
• Colo	Jonathan Asher - Executive Director, rado Legal Services	
•	Bev Groudine - Staff Counsel to the American Bar Association's Commission on IOLTA	
13.	Public comment	111
14.	Consider and act on whether to authorize an executive session of the board to	
	address items listed below under Closed Session	111
Moti	ons: 4, 4, 34, 39, 61, 77, 83, 112	

1	PROCEEDINGS
2	(1:24 p.m.)
3	CHAIRMAN STRICKLAND: Good afternoon, everyone.
4	Let me call to order the meeting of the board of
5	directors of April 25, 2009.
6	The first item is approval of the agenda. Is
7	there a motion to approve the agenda?
8	MOTION
9	MR. FUENTES: So move.
10	MR. HALL: Second.
11	CHAIRMAN STRICKLAND: Any discussion?
12	(No response.)
13	CHAIRMAN STRICKLAND: Those in favor please
14	say aye.
15	(A chorus of ayes.)
16	CHAIRMAN STRICKLAND: Opposed, nay.
17	(No response.)
18	CHAIRMAN STRICKLAND: The agenda is adopted.
19	Approval of the minutes of the board's open
20	session of January 31, 2008.
21	MOTION
22	MR. FUENTES: Move approval.

2 second? 3 MR. HALL: Second. 4 CHAIRMAN STRICKLAND: Those in favor, aye. 5 (A chorus of ayes.) CHAIRMAN STRICKLAND: Opposed, nay. 6 7 (No response.) 8 CHAIRMAN STRICKLAND: The ayes have it and the minutes are approved. 9 10 Item 3 is the chairman's report. And this is 11 somewhat of an animated report; I need to display 12 something to you. You can't see this from a distance, 13 but you're welcome to come up and take a look at it. 14 At our January meeting in Washington, a 15 photograph was taken on the third floor right in front 16 of the LSC sign. And I think through the magic of 17 Photoshop -- I think that's the name of the program -- two board members who were not in attendance 18 19 at that meeting are now in this photograph. 20 (Laughter.)

CHAIRMAN STRICKLAND: All right. Is there a

1

21 CHAIRMAN STRICKLAND: Those include Professor22 David Hall and Jonann Chiles. They've been added to

1 the photograph. So we now have a picture of the entire 2 board --

3 MR. HALL: What are we wearing? 4 (Laughter.) 5 CHAIRMAN STRICKLAND: Whatever you were 6 wearing when another similar picture was taken. And it 7 includes Helaine. And I'm pleased to say that we're going to have a copy of this sent to all of our 8 9 directors, so you should be getting a package at your 10 business address within the next several days. 11 I think this will be a nice memento for the 12 board. That's why we used Photoshop -- I didn't do 13 that, of course; I don't have that skill -- but 14 everybody's in the picture. And it's sort of hard to 15 come to a meeting where we have 100 percent attendance. 16 MR. FUENTES: Could you pass it down, Frank? CHAIRMAN STRICKLAND: Yes. I'm sorry. I 17 meant to do that. 18

MR. FUENTES: Were they able to add any hair
to those who were there?

21 (Laughter.)

22 CHAIRMAN STRICKLAND: Well, it's not too late.

We could ask for Photoshop to do some more work on
 that.

MR. GARTEN: Frank, the last time I received a 3 4 photo from the ABA, when I retired as chairman of the 5 commission, I had Marilyn Monroe on my lap. 6 (Laughter.) 7 MR. GARTEN: You didn't do anything like that this time? 8 9 CHAIRMAN STRICKLAND: No. We didn't do that. 10 All right. The next item on our agenda is 11 reports from individual board members. Do any board 12 members have separate reports they would like to make 13 to the full board? Lillian? 14 MS. BeVIER: As the board knows, I 15 testified -- excuse me -- along with President Barnett. 16 I just wanted to confirm my presence at that committee 17 hearing. It certainly seemed to me, just as an 18 observer, that the hearing was for the most part very 19 friendly to the mission of LSC. 20 And I think it's also quite fair to say that Helaine comported herself in a way that spoke extremely 21

22 well for the leadership and for management of the

board. She was asked a number of questions, to each of
 which she had a good response.

And the board was -- the committee was not as 3 4 interested in the governance issues as we might have 5 thought they were, but my guess is that we just had -- as a board, we had taken appropriate steps and 6 7 were pretty clearly trying to remedy any of the issues that had been raised by the GAO. It was an interesting 8 9 experience. 10 CHAIRMAN STRICKLAND: All right. Thank you, 11 Lillian. 12 Do any other board members have individual 13 reports? 14 MR. GARTEN: Yes. 15 CHAIRMAN STRICKLAND: Go ahead, Herb. 16 MR. GARTEN: On Tuesday and Wednesday of this 17 week, I participated in the annual ABA Day in Washington. And that's an event -- and this year they 18 19 stressed that the support for the Legal Services 20 Corporation was the No. 1 priority. And lawyers come from around the country. 21 It's a very large group, calling on every member of 22

1 Congress in their delegation. And the Maryland 2 delegation, of which I was part, did call upon most of 3 our representatives in Congress. And we have 4 tremendous support within that delegation for the role 5 of Legal Services and the funding of it. 6 CHAIRMAN STRICKLAND: I had previously 7 participated in that event with the Georgia delegation, but I did not go this year. I think our state bar 8 9 president was there, and perhaps also the 10 president-elect. So our state was also well 11 represented. Any other reports from board members? 12 13 (No response.) 14 CHAIRMAN STRICKLAND: All right. Thank you. 15 The next item is the president's report. And 16 we'll ask Helaine to give us that. 17 MS. BARNETT: Thank you. I would ask the 18 reporter to please include my entire report as part of 19 the record of the meeting. I will only focus on a few 20 highlights. Much of my report has been discussed at various committee members' -- at committee meetings so 21 22 far, and so I will not repeat any of that.

I will just begin by mentioning that the only funding decision we did not make for the 2009 grants was the service area in Wyoming. And we published, as we indicated earlier, notice of funds availability for the Wyoming service areas in December 2008.

6 On March 2, we received notice of intent to 7 compete for Wyoming service area from four interested 8 parties. But on April 13th, the due date for the full 9 grant applications, proposals were received from just 10 two applicants, including the interim legal services 11 provider.

We are currently reviewing -- staff is currently reviewing those applications, and it is anticipated that grant awards for the Wyoming service area will be made by July 1.

In addition, I think, as the board is well aware, we are in the throes of asking all our LSC-funded programs to maintain the "unable to serve" data during this two-month period which ends on May 15th, after which we will analyze it along with the analysis of the state legal needs studies that have been issued since our first Justice Gap report in 2005,

with a comparison of the number of attorneys serving the general population compared to the number of legal aid attorneys serving the poor. And we hope to have with the board some time in September an updated Justice Gap report.

In addition, we continue our leadership role in foreclosure assistance. We've had our third national call. We actually have put on our website a special area for notice of legal resources available to our grantees handling foreclosures. And we continue to include expanded materials in that area.

In addition, our technology initiative grants program for 2009, we indicated there were three particular areas of interest that we would like to have programs submit applications for.

And the three areas we listed for special interest was: board training and oversight, the impact of the economic downturn, and the legal needs of veterans. We will be receiving in May these applications and looking to make final decisions probably more quickly than we have in the past for certain of these areas.

I think that is the highlights of the report. I'm happy to answer any questions about anything else that's in the report. Of particular note, I will just share with you that our Corporation Black History Month celebration this year was a collaborative effort with the ABA and the Commission on Youth at Risk.

7 It was a wonderful collaboration, where we 8 went to the Annapolis Road Academy, which is a local 9 alternative high school for attorneys (sic) at risk. 10 And we've been asked would we please collaborate again with them next year, which I suspect that our committee 11 12 will clearly endorse. And we had Chief Judge Robert 13 Bell of the Maryland Court of Appeals as our keynote 14 speaker.

15 Medical/legal partnerships I will quickly just 16 mention. Staff and I attended the medical/legal 17 partnership summit meeting We have approximately 40 18 LSC-funded programs that have medical/legal 19 partnerships. They really add value to our clients. 20 They are a recruitment and retention issue. They are 21 pro bono opportunities, issues, and additional funding 22 sources.

And so we think that -- the title of the program was "Medical/Legal Partnerships in the LSC Context: One plus One Equals Three." And we certainly think there is added value to that. So, Mr. Chairman, those are the highlights

6 from my reports. I'm happy to answer any particular 7 questions on any aspects of it.

8 CHAIRMAN STRICKLAND: Okay. Board members, do 9 you have any questions for Helaine relative to her 10 report?

11 (No response.)

12 CHAIRMAN STRICKLAND: Before moving to the 13 inspector general's report, let me make one or two 14 other points as a part of the chairman's report which I 15 overlooked a moment ago.

First, I want to thank Tom Matsuda, executive director of Legal Aid Services of Oregon, for the warm welcome we had visiting his program here in Portland. And we also express appreciation to Chief Justice Paul De Muniz and Gerry Gaydos, president of the Oregon State Bar Association, for taking the time to participate in our luncheon program yesterday. I thought the award-winners were very impressive and they
 had interesting stories. And it was quite impressive.

And I also want to recognize on the record an almost-board nominee, that is, Laurie Mikva from Chicago, or I guess, correctly, Evanston, Illinois. Laurie, we welcome you to this meeting, and I'm glad you were able to join us. And please continue doing that as long as you're in that category.

9 All right. Those are the two or three other 10 items I wanted to add to my report. And now we'll have 11 the inspector general's report.

MR. SCHANZ: Thank you, Mr. Chairman. A lot of what I've had to say we've already discussed during the normal course of business at this board meeting.

15 There's a couple points I do want to bring 16 out, some specific to the IG community, which is the 17 Council of the Inspectors General on Integrity and Efficiency. There's about 70 of us government-wide. 18 19 There's two corporations involved that are similarly 20 situated to myself, which is the LSC Corporation and the Corporation for Public Broadcasting, that report to 21 22 boards of directors and are selected by boards.

1 So with that said, there is -- and my staff 2 will tell you that I predicted this -- now that we're a 3 member of a large council, we'll be requested to do a 4 lot more work. Thankfully, I've had Joel Gallay take 5 on that role in answering surveys and providing 6 information and data to the overall council.

7 We've had receptions on the Hill -- not 8 receptions so much as introducing ourselves as a 9 council to individuals. There's been numerous hearings 10 because a lot of the inspector generals are responsible 11 almost solely for the Recovery Act money, the ARRA 12 funds that have gone out.

13 LSC did not get those funds, so I don't have a 14 direct role in that oversight. But yet the concepts 15 that are out there apply, and I'll mention a couple of 16 them to what I'm trying to do with the IG.

17 So we had our last meeting on Tuesday, 18 April 21st, and just even getting the conference space 19 in Washington is a challenge for that many people. But 20 it's principals only.

21 A couple of the issues, the overarching 22 issues, that were discussed were exploring solutions

for being able to track this much money that has gone
 out with the Recovery Act.

3 They talked about the need -- since there's a 4 Recovery Act board, they talked about the need for IG 5 independence and IG accountability, and that IG is particularly, in those agencies receiving a ton, 6 7 literally, of Recovery Act money should focus on the big picture instead of auditing for stats. And because 8 9 of the amount of money that's out there, they should 10 focus on contractors and grantees because that's where the rubber meets the road. 11

12 There was also a presentation from POGO, and I 13 know you'll remember that from Dutch Merryman's 14 presentations on POGO. And in that, a couple of us, 15 myself included, challenged their conclusions. It's 16 the Project Oversight for Government Organizations.

And they were talking about -- and you may have seen this in the media, or possibly not because you're active attorneys and probably don't focus on IG things in the newspaper quite like I do -- and what I told them is -- while they were saying that there are some concerns with IG hotlines, and with Tom Coogan in

1 attendance, we reinvigorated the outsource hotline.

2 We've sent out posters to each of the 138 grantees. And it's sort of like, if you build it, they 3 4 will come. So we've gotten a lot of additional 5 requests for information on how to report fraud, waste, 6 or abuse; for increased hotline posters; and something 7 that simplistic, and what I've instituted is -- and Tom knows this better than anybody -- is we have 24-hour 8 9 feedback on any complaints that we receive, not on 10 action taken but on recognition that, yes, somebody's 11 willing to step forward.

12 And in the federal community they call them 13 whistleblowers. And there's of course Whistleblower Act protections. But I've told them -- and I told the 14 15 78 inspector generals that I didn't agree with POGO's 16 conclusions. We've received and invigorated questions 17 and answers based on the hotline poster, and hopefully based on the perception of the fairness of the Office 18 19 of the Inspector General. We've also sent out fraud 20 alerts.

21 At that same day, there was a Hill hearing 22 with Senator McCaskill. And she's a former state Auditor General from the state of Missouri and a friend
 of the IG community.

All the highlights of that hearing: Federal spending on contracting ballooned to more than 5 \$500 billion last year, and a lot of that is because of 6 the Iraq and Afghanistan war efforts. But she has kept 7 close watch on the economic recovery funds, and 8 supports the expansions of the investigative efforts of 9 the inspectors general.

10 And things that I take to heart and the fellow 11 colleagues that I have in the community, and 12 McCaskill's subcommittee has an important 13 responsibility to make government contracting as

14 honest, transparent, and accountable as possible.

In so doing, she's going to recommend enhanced subpoena powers for the inspector generals on the lines of those afforded to grand juries. And that is something that we would welcome.

And one other issue that we talked about a little bit earlier today vis-a-vis the employee handbook and access to records: She said the issue is about records, noting that inspectors general need

1 complete access to contractor employees, former

2 employees, current employees, and subcontractors to 3 fully complete investigations.

So from an IG perspective, I think we have a friend on the Hill. But I knew that going into this. And she is taking her oversight responsibilities -- the subcommittee plans to hold hearings every six weeks on the use of the Recovery Act funds.

9 I will be attending later this month -- it 10 unfortunately conflicts with the Equal Justice 11 Conference, but there's an IG -- or CIGIE is what we 12 call ourselves now, I guess, Council on Inspectors 13 General for Integrity and Efficiency.

I mentioned earlier in the presentation today that we've had no access to records issue in conducting audit of the contracting practices of the Legal Services Corporation. That report is in its final stages and will be issued very, very shortly in draft for management to review.

20 Somewhere along the line today, we talked 21 about management information memoranda, something that 22 I instituted when I first came on board. We've issued six during my tenure to give management an opportunity to correct something that we've found doing our field work audits, or take whatever actions they deem appropriate.

5 And that would just be not waiting for the 6 formalistic audit report or report of investigation, 7 but say, this is a systemic issue or it could become 8 one. Please be aware of it. And management has always 9 been very expedient in taking whatever actions they 10 deem appropriate and notifying the OIG about that.

We did issue an audit bulletin, and there are some concerns with that that I mentioned a little bit earlier as it relates to cost. And I did note, Mr. Meites, that I will be responding to you on a couple of issues related to the audit bulletin and the work of the IPAs.

We do have a draft semiannual report. I have it in my briefcase. I haven't looked at it yet, but it's very robust. And I'm very proud of that. I'm very proud of my staff for doing the good work. So I have something important to tell Congress and to the board, that the IG of the Legal Services Corporation takes the

responsibility seriously, and is becoming much more 1 productive and professional in all the work that we do. 2 3 Thank you very much. Any questions? 4 CHAIRMAN STRICKLAND: Thank you, Jeff. Do 5 board members have any questions for Jeff? 6 (No response.) 7 CHAIRMAN STRICKLAND: All right, sir. Thank 8 you. 9 MR. SCHANZ: Thank you. 10 CHAIRMAN STRICKLAND: Tom Meites, while you were out of the room, we had individual board member 11 12 reports. And did you have a report you wanted to make, 13 a separate report? 14 MR. MEITES: I do not. 15 CHAIRMAN STRICKLAND: All right. Thank you. 16 The next item is consider and act on the 17 report of the provision for the delivery of legal services committee. I'll call on Chairman David Hall 18 19 for that report. 20 MR. HALL: Thank you, Chairman Strickland. The committee yet yesterday. We do not have any action 21 22 items, but I'd like to give a summary of what

1 transpired during the committee meeting.

We had a staff report from Karen Sarjeant that was updating us on the private attorney involvement initiative that the provisions committee has been very responsible for.

Quickly, she gave us an update on the PAI Honor Roll and suggested that after staff deliberation and discussions with others, that they have decided not to pursue that particular initiative, and to devote their energies in other directions.

11 They have created a PAI advisory group that's 12 made up of individuals from the field, staff, and some 13 executive directors. And they are meeting to see if 14 there are some other issues that can be explored, and 15 how to use their resources, the 12-1/2 percent that has 16 to be devoted to PAI.

17 She does not anticipate that there'll be new 18 regulations, but they are exploring and trying to get 19 the input from others about how to better utilize that 20 particular rule.

She also reported on law school activities.There was a solicitation of information from our

programs. Fifty of the grantees reported that they do have collaborations with law schools, ranging from clinics to faculty members being involved to all sorts of different initiatives. And so they are hoping to pull that information together and share it as best practices for the other grantees so that they can learn about that.

8 So the PAI initiative is still going forward, 9 and they will continue to -- management will continue 10 to update us on that.

11 The next item was the report and update on the 12 Herbert S. Garten Loan Repayment Assistance Program. 13 This was the third year report. Karen again provided a 14 very thorough analysis. That report, like the others, 15 has indicated that the program has achieved its goals 16 and that it is helping with both the retention and 17 recruitment.

After a very vigorous discussion, we have -- one of the questions that came up was whether this program remains as a pilot, or should it be a permanent part of LSC. And there was differences of opinion on that among committee members and other board 1 members who were present.

2	We have asked staff or management to come back
3	with a recommendation. We are hoping that by the next
4	meeting, that recommendation could be brought forward.
5	If that's not possible, then we'll have to delay it.
6	Though we did not discuss it at the committee,
7	I would assume that when management makes its report or
8	makes its recommendation, that we will have an
9	opportunity for public comment as well so that some of
10	our other constituencies could address that.
11	The next item was again a staff report on the
12	Native American programming and what sort of funds are
13	needed there. We were told that they are still in the
14	process of getting information from NAILS, and that at
15	the next meeting, staff anticipates having a more
16	definitive recommendation that would come before the
17	provisions committee. And hopefully at that time we'll
18	have some clarity in regards to directions.
19	The last item reported on by staff was an
20	update on the legal services programs and deferred law
21	firm associates. This is a new issue that is

22 happening, based on the economy and law firms having to

1 defer appointments that they have made or offers they 2 have made to incoming students, and furlough existing 3 lawyers.

4 And many of the law firms are trying to direct 5 some of these associates to pro bono activities, including some of our grantees. Staff's position, 6 7 management's position, has been not to in any way try to develop these arrangements, but to at least serve as 8 9 a repository for information about some of the 10 complications, and to get that information out to our 11 grantees.

12 In our board book that was provided to all of 13 us, but certainly to provisions, there was some very 14 valuable information that management has sent out to 15 our grantees. On one level, this appears to be a 16 wonderful opportunity to get more lawyers involved in 17 pro bono. But the materials and the presentation by Karen Sarjeant indicated that there are clearly some 18 19 complications, and that our grantees should certainly 20 proceed with some caution and understanding in this 21 area.

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The final item that came before the committee

is that we had a very interesting report from the
 executive director of Legal Aid Services of Oregon, Tom
 Matsuda. His presentation was on some creative ways to
 deal with recruitment and retention.

5 On the recruitment front, he indicated that in 6 urban programs they have not had a problem with 7 recruitment, that they receive sometimes 50 to 70 8 applicants for one position.

9 However, in rural areas it is just the 10 opposite of that, and they have been struggling to get 11 qualified attorneys for openings that they have, though 12 it does not appear to be a product of compensation but 13 a product of the remoteness of the location and the 14 fact that there are very few attorneys in those 15 offices, and thus people are reluctant to relocate to a 16 place that is somewhat isolated and where they will not 17 have a lot of other attorneys around them.

18 The most interesting part of his presentation 19 was in the area of retention because they have worked 20 very hard and somewhat creatively to try to do a better 21 job of retaining the lawyers who they presently have. 22 He took the position that there were three key

variables in having strong retention strategy. One is compensation, a second is supporting the individuals who are there, and a third training, and that all of that leads to having individuals to be motivated to work, and that motivation becomes very, very critical.

6 However, one of the things that they realized 7 in trying to dig deeper on what might be causing some 8 retention problems in their shop was looking at the 9 market and comparing their compensations to others.

10 And what they began to realize is that individuals who were in the lower end of their 11 12 employment range, that is, individuals who had been 13 there from zero to five years, were being 14 under-compensated in comparison to comparable public 15 interest organizations, and that support staff and 16 senior attorneys were not necessarily over-compensated, 17 but certainly above what their peers were.

And so through some negotiations with the union, through some very delicate conversations and discussions, they were able to do a salary increase that only affected one group in the organization as a way to bring about some fairness. And he argues that

1 their ability to do that and to bring others into that 2 discussion is certainly aiding in their ability to 3 retain lawyers.

4 The last part of his presentation was that 5 they also have an LRAP program that has been a part of LASO's operation for a number of years. And he 6 7 believes that that has also contributed to their 8 retention, and believes that that, along with 9 mentoring, training, and getting younger lawyers to 10 co-counsel with more experienced lawyers, have all led to them having a very good retention program. 11

I think some of the ideas that he shared are things that would hopefully be shared with other programs so that other grantees can learn from their experience.

16 There was no public comment or other issues 17 that came before the committee. As I said earlier, 18 there are no action items. So that ends the provisions 19 committee report.

20 CHAIRMAN STRICKLAND: Thank you, David. Any 21 questions for David about his report?

22 (No response.)

1 CHAIRMAN STRICKLAND: Let me just take a 2 moment to recognize on the record a great 3 accomplishment by our colleague, David Hall. He's been 4 named as the president of the University of the Virgin 5 Islands. And we all congratulate you on that accomplishment, David. 6 7 MR. HALL: Thank you. 8 (Applause) 9 CHAIRMAN STRICKLAND: Bernice and Jonann, are 10 you on the call? MS. CHILES: Yes. This is Jonann. I'm on the 11 12 call. 13 CHAIRMAN STRICKLAND: Bernice, are you there? 14 (No response.) CHAIRMAN STRICKLAND: Okay. I just want the 15 16 reporter to note --MS. CHILES: I'd like to know if David Hall is 17 18 moving to the Virgin Islands. 19 CHAIRMAN STRICKLAND: What was the question? 20 I'm sorry. MS. CHILES: Well, maybe I didn't hear you 21 22 correctly. But has David Hall been named president of

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the University of the Virgin Islands?

CHAIRMAN STRICKLAND: Yes. That's correct. 2 MR. MEITES: Incredulously, she asks. 3 4 MR. HALL: And you have been made my provost. 5 So pack your bags. MS. BeVIER: Accept, Jonann, without a 6 7 moment's hesitation. CHAIRMAN STRICKLAND: Okay. The next item is 8 9 to consider and act on the report of the finance 10 committee. Tom Fuentes acted as chairman, and we'll 11 call on Tom for his report. 12 MR. FUENTES: Thank you, Mr. Chairman. I 13 would like to ask if our treasurer, our inspector 14 general, our general counsel, and our chief 15 administrative officer would join us up here at the 16 table to be able to jump in as they might be called 17 upon or would like to contribute. 18 We began this meeting of the finance committee 19 with the whole intent of being brief, and I fear that 20 it may have been one of the longer sessions of the finance committee. 21 22 Firstly, we received a presentation by our

treasurer on the distribution of the fiscal year 2009 basic field grants. That report was received by the committee with appreciation and no matter of contention.

5 We then went on to consider the consolidated 6 operating budget for fiscal year 2009. We have a 7 resolution for the board from the finance committee. 8 And we also had a matter contained therein which was 9 referred to management and the general counsel at the 10 time of the meeting.

I understand that our colleague, Herb Garten, may be bringing a resolution of that. Herb, what I'll do is we'll move through this and we'll come down to the end, and then we'll turn to you to hopefully bring that forward and get this done.

16The resolution, I hope that you all have a17copy of it now ahead of you -- in front of

18 you -- related to approving the consolidated operating 19 budget for fiscal year 2009. I will read only for the 20 record the "be it resolved" clause.

21 "Therefore, be it resolved that the board22 hereby adopts a consolidated operating budget for

1 fiscal year 2009 totaling \$397,123,686, of which 2 \$372,868,247 is for the delivery of legal assistance; 3 \$17,746,898 is for the management and grants oversight; 4 \$1,470,842 is for the Herbert S. Garten Loan Repayment 5 Assistance Program; and \$5,037,699 is for the Office of the Inspector General, and is reflected in the attached 6 7 documents, with the understanding that the proposed 8 salary increases of 3 percent for locality adjustment 9 and 2 percent for the merit are not to be approved by 10 management and inspector general pending a further report to the board of directors at the next meeting." 11 12 So Mr. Chairman, I bring that to the board. I 13 believe that the entirety of board was there present during this discussion. So I would move it at this 14 15 time. 16 MS. SINGLETON: Second. 17 CHAIRMAN STRICKLAND: All right. You've heard the motion for the adoption of the resolution. 18 Ι 19 believe the resolution is 2009-003. 20 Is there any discussion on the motion? 21 (No response.)

CHAIRMAN STRICKLAND: Hearing none, all those

22

1 in favor of the adoption of the resolution please say 2 aye.

3 (A chorus of ayes.)
4 CHAIRMAN STRICKLAND: Opposed, nay.
5 (No response.)
6 CHAIRMAN STRICKLAND: The ayes have it and the
7 resolution is adopted.
8 MR. FUENTES: Thank you, Mr. President (sic).
9 And again, we will come back to Herb because we

10 referred a matter back to management and general 11 counsel, and I believe some resolution of that has 12 transpired since our meeting.

We received a presentation of the Legal Services Corporation financial report regarding the first six months of fiscal year 2009. We were appreciative of that report, and there were no matters of contention.

We considered and acted on a fiscal year 2010 budget request, and a resolution was produced. Herb, may I ask you to pass this new resolution around? Let me read it to you.

22 "Resolution Regarding Budget Request for

1 Fiscal Year 2010: Whereas the board of directors of 2 the Legal Services Corporation has approved a 3 \$485,100,000 budget request for FY 2010; 4 "Whereas the Omnibus Appropriations Act of 5 2009 provided \$4,200,000 for the LSC Office of the Inspector General, a significant increase over the 6 7 \$3,162,000 that had been requested by the OIG; and 8 "Whereas the Legal Services Corporation 9 Inspector General has submitted a supplemental request 10 for an additional \$700,000 appropriation for 2010, 11 "Now, therefore, be it resolve that the board hereby approves the OIG request for an additional 12 \$700,000." 13 ΜΟΤΙΟΝ 14 15 MR. FUENTES: That is the recommendation of 16 the committee, and with that I so move. 17 CHAIRMAN STRICKLAND: All right. Is there a second to that motion? 18 19 MS. BeVIER: Second. Does it need a second? 20 CHAIRMAN STRICKLAND: It may not. It's the 21 report coming from a committee. 22 All right. The motion is for the adoption of

any discussion on the motion? 2 3 MS. SINGLETON: I have a procedural question. 4 Mr. Fuentes, yesterday you said resolutions take roll 5 call votes. Is that correct? MR. FUENTES: In some formats they do. 6 7 Perhaps I should ask that question of the inspector 8 general (sic). 9 MR. SCHANZ: No. 10 MR. FUENTES: Excuse me, of the general 11 counsel. 12 MR. FORTUNO: We haven't in the past. I think 13 it's a better practice. But that's not been the 14 practice of the LSC board. 15 CHAIRMAN STRICKLAND: All right. Any 16 discussion, then, on the resolution after -- did you 17 have another question, Sarah, or was that it?

the resolution 2009-004, which Tom just read. Is there

1

18 MS. SINGLETON: No. I just wanted to know if 19 it was going to be by roll call. That's all.

20 CHAIRMAN STRICKLAND: Okay. Let's proceed to 21 a vote, then, on the motion to adopt the resolution. 22 All those in favor, please say aye.

1 (A chorus of ayes.)

2 CHAIRMAN STRICKLAND: Opposed, nay.

3 (No response.)

4 CHAIRMAN STRICKLAND: The ayes have it.

5 MS. SINGLETON: Could you please show me as 6 abstaining? Sarah Singleton.

7 CHAIRMAN STRICKLAND: Certainly. Let the
8 record reflect, Mr. Reporter, that Sarah Singleton
9 abstained on the vote on that resolution.

MR. FUENTES: Thank you, Mr. Chairman. Fifthly, the committee received a presentation report on the 2010 appropriations process by our director of governmental relations and public affairs, and engaged in an informational exchange, which was very much appreciated.

I turn now back to the second matter of my report. A portion of what was brought to us as a committee was referred back to management and the general counsel related to refunding of \$500,000 for the Herb Garten program. So it's appropriate that we find wisdom in Herb.

22 MR. GARTEN: Well, first of all, a question:

I presume I can introduce the resolution during this
 period, so I will proceed.

You have before you a resolution regarding the restoration of \$500,000 to the loan repayment assistance program. After giving further consideration to this, I was able to discuss the matter with the Charles Jeffress and Vic Fortuno, and they, in conjunction with David Richardson, have prepared the resolution before you, which is very simple.

10 And it just provides for the restoration, and 11 cites the background of what took place to begin with 12 and what they propose to do. And they're sitting in 13 front of you should any of you wish to question them on 14 how this was resolved.

And it is my recommendation, and I think it's very timely, that we able to proceed with this adoption now so that we get back to the original resolution, which had attempted to cover this but which was passed over in favor of resolving it within management.

20 They are available to you if you want to ask 21 any questions.

22

MR. FUENTES: Mr. Chairman, on behalf of the

1 finance committee, we're grateful for Herb's

involvement here. Just from a parliamentary standpoint, we would have expected that this report, which we sought by referring this matter to management and the inspector general, would have come back to the finance committee, and then we would have made a proper recommendation to you.

8 But I think it's good to state for the record 9 that most of this body, the entire board, was there 10 present at that meeting and had the benefit of all of 11 that dialogue. And, of course, we would eventually 12 bring it back to the board.

13 So while we were anticipating that this might 14 be at our next meeting, it's happened more 15 expeditiously. But I for one don't have any objection 16 that it comes directly to the board, as opposed to 17 going to the finance committee and then coming to the board. And I would poll our other members of the 18 19 committee that they concur in that. Otherwise, we're 20 not following what we had agreed to do.

21 CHAIRMAN STRICKLAND: Understood. Is there22 any objection to proceeding with the introduction of

1 this resolution?

2	MS. SINGLETON: I have no objection to
3	introducing it. I would like the opportunity to
4	discuss it.
5	CHAIRMAN STRICKLAND: Absolutely I just
6	want procedurally, I was asking that question.
7	MS. SINGLETON: Right.
8	CHAIRMAN STRICKLAND: All right, Tom. Go
9	ahead and introduce the resolution. I beg your pardon.
10	It's already been introduced. It was introduced by
11	Herb, and you're now moving it on behalf of the
12	committee. Is that correct, Tom?
13	M O T I O N
14	MR. FUENTES: No. I would let this come
15	before the body as a motion to move a resolution by a
16	member of the board of directors outside of the
17	activity of the finance committee
18	CHAIRMAN STRICKLAND: Oh, all right. Right,
19	you're quite right.
20	MR. FUENTES: because I haven't had a vote
21	in the finance committee.
22	CHAIRMAN STRICKLAND: Not coming from the

1 committee, then. You're moving it as a member of the board. And this is resolution 2009-005. 2 3 It's been moved. Is there a second to the 4 motion? 5 MS. BeVIER: Second. 6 CHAIRMAN STRICKLAND: Right. Discussion. 7 Sarah? MS. SINGLETON: Two questions for general 8 9 counsel. No. 1, was this item properly noticed for consideration by the board? 10 11 MR. FORTUNO: The specific issue was subsumed 12 in an item in the finance committee. I think that the

13 finance committee item on the new consolidated 14 operating budget noted that, and in fact the proposed 15 resolution, which I quess appears at page 92 of your 16 board book, has at page 93, the second page of the 17 report, that what was proposed there was that management -- the wording was, "Be it further resolved 18 19 that the board approves management's request to pursue 20 transfer authority of \$500,000 in MGO funds to LRAP, and after approval is received, the appropriate 21 22 adjustment is to reflect it in the COB."

1 So I think that notice was given. This was 2 not singled out as an individual action item. But I 3 think it was clearly part of what was contemplated, and 4 it was even in the resolution that was proposed and 5 discussed.

MS. SINGLETON: My second question, then, is: Are you as our counsel willing to state that this resolution is in keeping with our legal obligations under the statutes regarding either -- movement of money between line items?

MR. FORTUNO: My opinion was discussed at some length. And I remain of the opinion -- however, I recognize, of course, that that is a legal issue on which others can differ. And in fact, there is a lot in the way of difference of opinion here.

16 There have been several opinions expressed. I 17 do stand by mind, but I recognize that the board, after 18 hearing from me and anyone else it chose to and in fact 19 has heard indirectly from counsel to one of the 20 committees, is free to take the matter up and act on 21 it. And what the resolution that you have before you 22 does is it presents the issue for discussion and

1 possible action by the board.

2 MS. SINGLETON: But if we approve this resolution, are we acting against advice of our 3 4 counsel? 5 MR. FORTUNO: Yes, you would be. MS. SINGLETON: It doesn't sound to me, 6 7 Mr. Chairman, as though the issue has been resolved. It sounds to me as though we're being asked to vote on 8 9 an issue contrary to advice of counsel based on our own 10 estimates that the other advice we have been given is 11 better, or more palatable, or something. CHAIRMAN STRICKLAND: Let me ask you this 12 13 question, Vic. Is this the procedure that was followed 14 to transfer this money in the first place? 15 MR. FORTUNO: The procedure that was followed 16 was what would ordinarily be a reprogramming notice. 17 Yes, a notice was given to the appropriate congressional committees that the Corporation wished to 18 19 transfer funds from the M&A line, now the MGO line, 20 from LRAP to the M&A line. That was done by 21 reprogramming notice, yes. 22 CHAIRMAN STRICKLAND: And what's the

1 difference between what was done then and what would be 2 done by this resolution?

3 MR. FORTUNO: I think the resolution 4 contemplates a similar notice going to the appropriate 5 committees of Congress. And so I don't think that in 6 terms of the process, the procedure utilized, there is 7 any material difference.

8 CHAIRMAN STRICKLAND: So, having said 9 that, why is it your legal advice that this is not the 10 process we should follow? Or am is misunderstanding 11 your advice?

MR. FORTUNO: While, you know, subject to reconsideration and consultation with others, I still believe that what occurred the first time was a transfer, but that we had statutory authority under those very narrow circumstances to effect that transfer.

And the same statutory language that gave us the authority said that the way in which to accomplish it was to use the procedures that are used for a reprogramming. So that's why providing the notices that we did under the reprogramming section was

1 appropriate because that's what the statute provided
2 was to be the procedure used in the case of a transfer,
3 which under that statute we had authority to do.

I just don't see similar authority in this statute to transfer the money back. I think the money should be transferred back. I believe very strongly it needs to be restored to LRAP. My only concern is of a technical nature, on the issue of whether this is a transfer or a reprogramming.

10 If it's a reprogramming, there's no problem 11 with proceeding this way. If it's a transfer, someone 12 could take issue with it because, the way I read it, we 13 are without authority.

However, we do have word from folks on the Hill, as you've heard, that we have counsel for one of the committees indicating that that's how they would like to see it done. And I understand that if the reprogramming notice is sent up, what we expect is to get, as has been referred to, approval from all four corners.

21 So I don't know that anyone but me at this 22 point has any reservation. And my reservation is of a

1 highly technical legal one.

MR. FUENTES: Mr. Chairman? 2 3 CHAIRMAN STRICKLAND: Yes, sir? 4 MR. FUENTES: This advice from the Hill, is 5 that something that happened since our finance committee meeting of yesterday? 6 7 MR. FORTUNO: No. I believe we got it 8 yesterday just before the finance committee. 9 MR. FUENTES: So this was the same advice or 10 comment that was offered during our discussion? 11 MR. FORTUNO: Yes. 12 MR. FUENTES: Okay. Well, then, Mr. Chairman, 13 on behalf of the finance committee, I must say that it was our direction to ask a resolution to come back to 14 15 us that had concurrence of the parties -- the 16 treasurer, the general counsel, the chief 17 administrative officer for management, the inspector general, that we could all have nodding heads of 18 19 agreement. 20 And I thought -- when Herb handed me this, I 21 thought that had been accomplished, and I acted in 22 bringing this or promoting this in a tone because I

1 thought all of that had happened.

2	Now it appears that that had not happened, and
3	so I am less enthusiastic about it. I think we ought
4	to stay with the recommendation of the finance
5	committee to send them to do the work necessary, to
6	bring it back, that we're not taking any chance of
7	acting outside the law.
8	CHAIRMAN STRICKLAND: All right. Do you want
9	to withdraw the motion?
10	MR. FUENTES: It wasn't my motion. It was
11	Herb's motion.
12	CHAIRMAN STRICKLAND: Oh, I'm sorry. Herb, do
13	you want to withdraw the motion?
14	MR. GARTEN: I'd like some further discussion.
15	CHAIRMAN STRICKLAND: Go ahead.
16	MR. GARTEN: Charles?
17	CHAIRMAN STRICKLAND: Go ahead, Charles.
18	MR. JEFFRESS: Mr. Chairman, the information
19	that Mr. Fuentes just referred to, yesterday we had an
20	e-mail from the Senate Appropriations Committee counsel
21	on this point. We now have copies of that, and with
22	your permission I'd like to give the copies to the

1 members of the board so you can see what the Senate 2 Appropriations Committee counsel says about whether 3 this is a transfer or a reprogramming. 4 CHAIRMAN STRICKLAND: Let's go ahead and pass 5 that out. MR. FUENTES: Mr. Chairman, point of order. 6 7 May I ask who seconded the --MS. BeVIER: I did. 8 9 MR. FUENTES: Did you? 10 CHAIRMAN STRICKLAND: Charles, is it significant as to when this was received relative to 11 12 when we were discussing it yesterday? 13 MR. JEFFRESS: Mr. Fuentes is correct that we 14 were -- we had the e-mail that came in Friday morning. 15 As you can see from that, it was faxed to John 16 Constance here at the hotel yesterday, and we now have 17 copies for you. 18 While we mentioned it at the meeting 19 yesterday, we did not pass out copies. I think it may 20 be relevant to look at both the question that was posed to Erin Corcoran, who is the appropriations 21 22 counsel -- if you read John Constance's e-mail at the

bottom of the letter, you'll see the question posed.
 We very clearly lay it out.

3 There's a question from the general counsel as 4 to whether this is a transfer or a reprogramming, and 5 her response at the top that it cannot be a transfer because there's only one account. Therefore, it's a 6 7 reprogramming. 8 CHAIRMAN STRICKLAND: Lillian? 9 MS. BeVIER: I take it that Vic had read this yesterday and has read it today? 10 11 MR. FORTUNO: Yes. I don't have a copy of it, 12 but I've seen a copy. But I've read it, yes. 13 MS. BeVIER: And that your advice to us, your 14 legal advice to us, has not changed. So that in 15 essence, what we're being given is this e-mail in 16 writing as opposed to Charles' oral report of it

17 yesterday --

18 MR. FORTUNO: Yes.

MS. BeVIER: -- which was as complete as -- basically, you told us exactly what this e-mail said.

22 MR. FORTUNO: Yes.

MS. BeVIER: So thank you.

1

2 MR. FORTUNO: And it's been -- you know, it's 3 been pointed out to me that this is someone with 4 greater experience in this area who does this work day 5 in and day out, so that appropriate weight should be accorded the opinion expressed herein. And I certainly 6 7 don't take issue with that. 8 MR. GARTEN: Can I? CHAIRMAN STRICKLAND: Yes, sir, Herb. 9 10 MR. FORTUNO: I'm just -- I just am not yet 11 persuaded because while I certainly respect the 12 opinion, I would like to know why that's the view and 13 see what case law there is or other authorities as 14 opposed to just a statement, a conclusory statement. 15 MS. BeVIER: I understand. And your advice to 16 us stays. 17 MR. FORTUNO: Yes. 18 MS. BeVIER: All right. Well, that's really 19 what my bottom line is right now because I think I 20 need -- that's what I voted on yesterday, and I don't 21 know that anything has changed. 22 CHAIRMAN STRICKLAND: All right. Any other

1 discussion? Yes, sir?

2 MR. FUENTES: All right. Well, I would say 3 that if that be the case, with all due respect, it 4 would be appropriate to withdraw your second. 5 MR. GARTEN: Why don't you -- why don't we finish the discussion. 6 7 MS. BeVIER: That's what I was -- I would 8 withdraw my second, but I think that the discussion has 9 proceeded and we've taken -- you know, I think we 10 should proceed to have the discussion brought to an end. I plan to vote against the motion that I 11 12 seconded, but that's --13 MR. GARTEN: All right. Just to clear the 14 record, do you think I had a reasonable belief that 15 when I referred you to three people that I had 16 discussed this with, that I could reasonably expect 17 that there would be support for this? MR. FORTUNO: Oh, and I do. I think that -- I 18 19 thought -- I explained that I still hold my opinion, 20 but that I certainly respect the stature of the person offering the contrary opinion; and that I'm certainly 21 22 not only aware of but freely acknowledge that it's

someone with superior experience in this area; and that Very much believe that the money, in fact, does need to be returned, and also recognize that this is a board decision.

I was offering simply a legal view on a
technical point, a fairly narrow technical point. But
I certainly don't control the actions of the board. I
simply offer an opinion.

9 MR. GARTEN: Right.

10 MR. FORTUNO: And the board decides -- and in 11 fact, that there was a contrary opinion of considerable 12 weight that could form a sufficient basis for the 13 action proposed under resolution.

14 MR. GARTEN: One final question.

MR. FORTUNO: And I did -- and I prepared the resolution.

MR. GARTEN: All right. When you referred to notice to Congress at least 14 calendar days in advance, does anything take place during that period where they would review whether this is a proper request?

22 MR. FORTUNO: Typically, with -- and it'll

vary. There are variations on it. But the most common
 arrangement is for the statute that allows for this
 kind of notice to say that the agency has to give
 notice to the appropriate committees of Congress at
 least 14 days in advance.

It's technically a notice requirement, so they 6 7 simply have to be given notice. As a practical matter, the way it's treated is if any of the four get back 8 9 with anything short of a "We approve," or sometimes you 10 don't get any word back -- but if you get back 11 disapproval, while at least in theory it's possible to 12 say, well, this is a notice requirement, it doesn't 13 require getting consent, in fact the way it works is ordinarily, if there isn't consent, the action isn't 14 15 taken.

But the 14 days is for purposes of giving the appropriate committees of Congress two weeks' time to consider the proposed action, and if they have objection, to communicate their objection.

20 MR. GARTEN: All right. Thank you. I 21 withdraw the motion.

22 CHAIRMAN STRICKLAND: Okay. Parliamentarily,

1 is that -- do we need anything from the seconder, or is it sufficient if the movant withdraws the motion? 2 MR. FUENTES: No. It requires two, so if one 3 4 pulls out --5 CHAIRMAN STRICKLAND: All right. 6 MS. BeVIER: It requires two to withdraw it? 7 MR. FUENTES: No, no. I said it requires two, 8 a mover and a seconder. So if either one withdraws, 9 unless somebody else --10 CHAIRMAN STRICKLAND: It has collapsed. 11 MR. FUENTES: That's right. 12 CHAIRMAN STRICKLAND: All right. Then the 13 motion is withdrawn. 14 Let's get to the bottom of this. If we're 15 trying to reprogram this money, or transfer it, or X, 16 whatever the -- let's bring it to a conclusion because 17 it seems to me we're dancing on the head of a pin. And I understand this is a substantial amount of money. 18 19 We want to do it in the absolutely correct 20 manner, and try as hard as we have here at this meeting -- apparently we're not going to get that 21 22 done -- but I would urge those involved in the process

to get it squared away, bring us a resolution that is the correct resolution along with the advice of the general counsel that it is okay for us to go ahead and vote on this so that we would not be voting it.

5 It's extraordinarily difficult to vote against 6 advice stated on the record from our general counsel 7 that there is some question about our going forward 8 with it.

9 MS. SINGLETON: Mr. Chairman?

10 CHAIRMAN STRICKLAND: Yes?

MS. SINGLETON: I agree with your last statement. I don't believe that general counsel merely offers another opinion among many. You are supposed to take the advice of your general counsel because he is your lawyer.

16 If this cannot be resolved in a way that our 17 counsel, our general counsel, feels comfortable with 18 the resolution, one that he can recommend, then I do 19 suggest that they follow what Mr. Garten suggested 20 yesterday, which is to get an outside opinion, so that 21 the board can have advice of counsel on this issue. 22 CHAIRMAN STRICKLAND: All right. That's an

excellent suggestion. If we get to that set of
 circumstances, then is there already a process in place
 to seek that advice, or do we need to give that

4 direction?

5 MR. FORTUNO: No. If the preference of the 6 board is that if we get to that stage, we get that 7 advice, we can certainly do that. We don't need any further direction than what we've been given already. 8 9 CHAIRMAN STRICKLAND: Okay. If that's 10 sufficient notice from the board to those of you seated at the table, I guess and in particular to you, Vic --11 MR. FORTUNO: Yes, sir. 12 13 CHAIRMAN STRICKLAND: I'm not arguing with 14 you. I'm just saying we do need to move this ahead. 15 And if that step is necessary, as suggested by Sarah,

16 then let's take it.

17 MR. FORTUNO: Yes.

18 CHAIRMAN STRICKLAND: And if you can keep us 19 informed about --

20 MR. FORTUNO: Absolutely.

21 CHAIRMAN STRICKLAND: -- the progress on it, 22 that would be helpful. 1 MR. FUENTES: Mr. Chairman?

2 CHAIRMAN STRICKLAND: Yes, sir?

3 MR. FUENTES: Just two other small points I 4 think are worth putting on the record here for the 5 general board meeting.

6 One is that during the finance committee 7 meeting, there was no discord as to our purpose and 8 intent. And I don't think that anybody around this 9 table disagrees with what we're trying to accomplish. 10 I think that ought to be on the record, that we're all 11 in favor of it.

Also, it was brought out that there was no urgency of the transfer, that we're not sure the money could be used if transferred immediately anyway. So that ought to be on the record.

16 CHAIRMAN STRICKLAND: And I also recall from 17 that meeting that -- perhaps you posed the question, or 18 at least somebody did -- that are we unable to make any 19 LRAP loans as a result of this money not being 20 transferred immediately. And I think the answer was 21 no. And it would not have any -- is that correct, 22 David? Did you respond to that inquiry?

1 MR. RICHARDSON: That is correct, sir.

2 CHAIRMAN STRICKLAND: Okay. Anything else on 3 that --

4 MR. FUENTES: That's it, Mr. Chairman. Thank 5 you very much.

6 CHAIRMAN STRICKLAND: All right. Thank you,
7 Tom, and thanks to all of the presenters.

8 Next is consider and act on the report of the 9 operations and regulations committee. Chairman Tom 10 Meites.

MR. MEITES: Thank you, Mr. Chairman. We had a number of items, only one of which is an action item. The first item we took up was a staff report follow-up of the January 30, 2009 presentation by

15 several grantee board chairs on the role of grantee 16 boards of directors and grantee governance and 17 oversight.

18 MR. STRICKLAND: Tom, could you move that 19 microphone just a little closer to you?

20 MR. MEITES: Let me get my notes here. Karen 21 Sarjeant made the report, and she noted that the panels 22 reported that they all did things their own way, but 1 they had three recommendations for us: one, that we 2 might consider amending our regulations so that the percentage of mandated members, both attorney and 3 4 client, be reduced to give more flexibility to the 5 boards; second, that the LSC could be more proactive in 6 providing guidance to grantee boards; and third, that 7 LSC could facilitate communications between grantee board chairs. 8

9 Karen then took us through the steps that the 10 staff has taken since the January meeting to implement 11 the second and third of these recommendations. LSC has 12 created a working group on board governance and 13 oversight.

14 The first step that this group has taken is 15 recognizing that the five grantee board chairs we heard 16 is only a very small selection from our 137 grantees. 17 The working group has undertaken an electronic survey to be completed in mid-May to all grantee board chairs 18 19 and executive directors regarding the above 20 recommendations and inquiring, essentially, how LSC can 21 help boards.

22 Not only would this provide a self-assessment

1 for boards, it will also assist the LSC staff in 2 determining how it can better provide information and 3 aid communications and coordination between the board. 4 Some very specific sites were -- steps were 5 also identified. There's a website that's being developed for board chairs to post and share successful 6 7 practices, really building on our successful 8 experiences with best practice sharing in the IT area. 9 The OCE is also preparing a training 10 curriculum on LSC regulations for board training. And two other initiatives is a fiscal operations advisory 11 12 group composed from our grantees, and a PAI advisory 13 group. Both of these groups will aid the staff in 14 identifying best practices.

15 We actually came back to this later in our 16 discussion when we were talking about the staff 17 response to the IG's report on the GAO reports. And 18 the IG stressed that an integral part of compliance 19 with our regulations, particularly in the fiscal area, 20 is the tone at the top, that the board chairs are well trained, know best practices, and are in a position to 21 22 oversee and assure -- oversee their board and assist

their board in meeting particularly their fiscal
 obligations.

So our committee felt that the steps the staff was taking as a follow-up were very appropriate. We asked for a further report at our next meeting. But we think that this is certainly going in the right direction, to help our board and our grantee boards and board chairs to really assist them in how to do their jobs.

10 The next area our committee considered was 11 consider and act on the rulemaking petition regarding 12 financial eligibility requirements in disaster areas. 13 As the board will recall, this was proposed by an 14 individual who was then the executive director of our 15 Hawaii grantee.

Some months ago we received a staff memorandum opposing the proposal on the grounds that it would divert resources that our grantees otherwise would prefer to use in their own -- in normal operations in their existing responses to disasters.

21 We asked the stakeholders for comment. It 22 took some time for those comments to be prepared. But

1 to date, Don Saunders of NLADA reported that although 2 grantees that recently had experience with severe 3 disasters reported that flexibility was of some 4 assistance, they reported that they were able to use 5 non-LSC funds to meet that need. And overall, the thought was that the notion expanding the eligibility 6 7 would be a burden rather than a help to our grantees. ΜΟΤΙΟΝ 8 9 MR. MEITES: On the basis of both the public 10 comments and the staff recommendation, our committee recommends that the petition be denied. And I so move. 11 12 MR. STRICKLAND: All right. The motion by a 13 committee perhaps doesn't require a second. Anv discussion on the motion? 14 15 (No response.) 16 MR. STRICKLAND: Hearing none, let's proceed 17 to a vote. All those in favor, please say aye. (A chorus of ayes.) 18 19 MR. STRICKLAND: Opposed, nay. 20 (No response.) 21 MR. STRICKLAND: The ayes have it. 22 MR. MEITES: The next item turned out to be a

non-event, which is always welcomed by our committee. It was an agenda item, consider and act on inspector general's request to delete a reference in Section 2.4 of the employees' handbook with regard to management procedures for cooperation with the OIG.

6 Between the time this agenda was prepared and 7 today, the OIG and management had reached an accord. 8 And indeed, management had agreed to delete the 9 sentence to which the inspector general had taken 10 exception. That ended our consideration of the matter.

11 The next and last matter we considered was a 12 very, very informative follow-up report by Karen 13 Sarjeant in response to what I take is the OIG's final 14 report -- perhaps not absolutely final, but overall 15 summary report of March 31st to the program issues 16 identified by GAO.

17 Karen's remarks were lengthy and were 18 comprehensive. They are -- the gist is set out in a 19 letter that we received dated April 24th, so I won't 20 summarize them. But I would like to inform the board 21 of where our committee asked more work to be done. 22 After hearing the summary, we thought first of

1 all -- and asked both the Office of the Inspector 2 General and OCE and OPP to prepare for us some kind of 3 a summary for each of our meetings as to the various 4 visits and reviews that each of the three offices had 5 undertaken in the year to date and the status of each 6 review.

7 I think that would give us a sense and some 8 confidence that the work is being pursued vigorously, 9 in a quantitative way, and that the cooperation and 10 coordination that we'd heard about was in fact bearing 11 fruit.

12 The second thing we asked for was part of our 13 continuing discussion of the independent public 14 accountants. As we all know, Congress has tasked them 15 with responsibilities beyond what the usual auditor is asked to do, and we've all been concerned about whether 16 17 in fact the IPAs have the capability of doing this, and if they do, that the expense won't be too great for our 18 19 grantees.

20 We asked the IG at our next meeting to give us 21 at least some kind of a handle on his view of the 22 capabilities of the independent accountants with regard

1 to the what I call forensic tasks they're asked to 2 undertake, and an estimate of the additional expense 3 for the grantees of this work.

The thought was that if Congress wants -- and Congress does want the work undertaken and it can be undertaken, then -- and there is substantial expense, that is an expense that we might want to quantify and consider asking Congress to help our grantees bear.

9 The final item we asked for is that at our 10 next meeting, that the discussion we heard about 11 the -- from earlier on about the -- from our board 12 chairs that led us to consider, in light of the IG's 13 remark, that the tone at the top, as the board itself, 14 is to assure fiscal integrity.

15 Whether it makes sense for us to consider 16 amending our regulations to require an audit committee, 17 I sit on the audit committee, and I believe it's been very useful for this board, and which led me to ask the 18 19 IG and management to at least open a discussion at our 20 next meeting on whether there are merits to a requirement in our regulations that each board does 21 22 have an audit committee separate from a finance or

1 budget committee.

2 There was no -- no action is required by the board on that report. It's for information only. 3 4 The last item, the staff report on LSC's 5 Freedom of Information function, we deferred to our 6 next meeting. 7 That's my report. MR. STRICKLAND: All right. Thank you, sir. 8 9 Are there any questions of Tom Meites relative 10 to is report? 11 (No response.) 12 MR. STRICKLAND: The next item is to consider 13 and act on the report of the audit committee. Chairman 14 Herb Garten. 15 MR. GARTEN: There are basically three items 16 that we discussed during the course of the meeting that took place yesterday. One of them involved the subject 17 of a memorandum appearing at page 75 titled, "LSC Bank 18 19 Funds: Protection from Bank Failure." 20 Tom Meites and I at the prior audit meeting 21 had asked some questions regarding the safety of the 22 substantial deposits that we have. And one of the

items was the auditor's report, which turned out to be incorrect, reflected that our deposits were not in the name of Legal Services Corporation. And that was disturbing. They checked into it, and the auditor's report was incorrect. And the bank has sent a letter or has notified them as to the correct title of the accounts.

8 Then the question was with all the bank 9 failures that are occurring with substantial funds in 10 banks that require a lot of government backing, whether 11 the manner in which we held these funds gave us the 12 full protection of the federal government.

And there were some questions raised as to whether the type of account that we had where we engaged in repossessions, whether government guarantees might not apply to anything over \$250,000, an amount way below the amount that we have in an account at a particular time, which I'm told could be \$15 million.

19 There is a government program in which you 20 agree to forego any interest paid by the bank on these 21 deposits. You will get the full guarantee of the 22 federal government. The program, and I'm familiar with

1 it as a result of another client, is called the

2 Temporary Transaction Account Guarantee Program, TAGP.
3 It's a new program. It's in effect till the end of the
4 year. The likelihood is it will be renewed.

5 But in any event, we asked that the records 6 clearly reflect that we have to do something by the end 7 of the year, and that this would be on the agenda for 8 the next meeting. And the committee suggested or 9 directed that we proceed with engaging in that program 10 because the amount of interest paid on these accounts is not very substantial, and the amount of money at 11 12 risk is substantial.

13 In the meantime, management has asked for a 14 legal opinion from a Scott Anenberg, a partner at Mayer 15 Brown, who specializes in banking and financial 16 services. We have not heard from him today, but I 17 think the prudent thing, and it's our suggestion -- and I'm not certain whether we need a resolution on this or 18 19 not, Mr. Chair -- that we proceed to transfer the funds 20 and take advantage of that self-protection program that I just described. 21

I think this is a management move. I'm not

1 certain that you need a resolution on this. But we do
2 want to --

MR. MEITES: Herb, it's my view that we have independent authority as the audit committee to direct that that opinion be obtained. And I understand that although we cannot direct management to move money around, that they have agreed with our recommendation that the money be put in the account that you just identified.

MR. GARTEN: So we're informing the board as to what action we're taking, which I think is very necessary. If we get an opinion from Mr. Anenberg, we'll review it, we'll consider it, and we'll make a determination if anything should be changed.

15 Any questions on that particular item?16 (No response.)

MR. GARTEN: If not, the second item that was discussed is the classification of Legal Services Corporation consultants. And here again we're waiting on an opinion which hasn't come in from the firm of Baker Botts to review the statement of facts that we provided them and obtain their advice -- and they've 1 agreed to do it on a pro bono basis -- as to the proper 2 classification of the consultants.

They're either independent contractors or they're temporary employees. And the tax treatment of each of those categories is very, very different. So we're waiting for the response, which we expect by the end of April.

8 Any questions on that matter?

9

(No response.)

MR. GARTEN: Finally, I'm pleased to report that the cooperation that the audit committee is receiving from Jeffrey Schanz has been exceptional. We've worked together very well, as I've reported to you in the past.

And Jeff is in the process of advertising for bids for a proposal for audit services for the current fiscal year. He gave me yesterday a 19-page request for proposal, just ideas to start advertising. And I'm going to review this and give him any comments that I might have.

21 Jeff, would you like to make any further 22 statements on this?

MR. SCHANZ: No. I appreciate the cooperation 1 2 of the audit committee and your overseeing the RFP. 3 MR. GARTEN: Any questions with regard to this? 4 5 (No response.) MR. GARTEN: If not, that ends my report. 6 7 MR. STRICKLAND: All right. Thank you. Any 8 questions for Herb? 9 (No response.) 10 MR. STRICKLAND: Thank you, Herb. Let me note for board members that page 169 of the board book, the 11 12 2009 board meeting schedule, we had a May 2009 13 teleconference with a date to be scheduled. That is 14 May 26 at 11:00 a.m. Eastern Daylight time. That's to 15 develop the board's response to the semiannual report 16 to Congress from the OIG. I think that's been 17 circulated by e-mail, but I wanted to remind everyone of that date and time. 18 19 MR. FUENTES: The hour one more time, 20 Mr. Chairman? MR. STRICKLAND: 11:00 a.m. Eastern Daylight. 21 22 All right. The next item on the agenda is to

consider and act on the report of the governance and 1 2 performance review committee. Chairman Lillian BeVier. Thank you, Mr. Chairman. 3 MS. BeVIER: 4 The first item that we had before our 5 committee was the staff report on the transition manual 6 and plan. We reviewed that material that was in our 7 board book. The list of the materials that staff and, 8 with the consultation last meeting, members of the 9 board, plans to have available for the new 10 incoming -- the incoming board members, both -- not all 11 of them will be in print form. All of them will, 12 however, be available in electronic form. 13 We received -- and management took note 14 of -- several suggestions about matters that ought to 15 be covered and included in the transition manual. We 16 got as well from the inspector general a list of 17 matters that he is going to -- well, that he has made available and will make sure that new members of the 18

19 board are aware of on his website.

20 So there were several suggestions with respect 21 to the materials that should be included in the 22 transition memo. I won't rehearse all of those, but I

think that they were good suggestions. And we just want to make sure that incoming members of the board have available to them in writing everything that we can prepare and present to them so that they will have an opportunity before they start actually making decisions of knowing something about the lay of the land.

We also discussed in connection with board 8 9 training the necessity to have some sort of additional 10 format for the presentation of training material and for the presentation to the incoming members of what I 11 12 might describe as sort of street smarts with respect to 13 what being on this board has entailed and the kinds of issues that the board has had to deal with that are not 14 15 always discernible from the written materials.

We think a combination of the written materials and some sort of training workshop format is probably the best way to proceed. Clearly, it's premature to get definite about that because we have issues of timing and so on. But we did ask the staff to -- in terms of next steps, not merely to tweak the training manual written materials, but to come up with

some possible alternative ways of handling the workshop
 idea for new members.

We by no means have come to closure on how we should proceed with that except to come to closure on doing something so that we can engage with them in ways that will be the most helpful to them.

7 That took quite a bit of time. The next issue 8 that we addressed ourselves to was, as most of you 9 know -- as all of you know since all of you were, I 10 think, here at the meeting -- was the most difficult 11 and challenging for us. That was the inspector 12 general's memo on review of compliance with the 13 Sunshine Act.

And in particular, there were two issues that the memo addressed. The memo was prepared for the board, but as a result of an inquiry that had been received by the inspector general from Senator Grassley.

And in response to Senator Grassley's inquiry, the inspector general had answered some questions and become aware of some issues with respect to the board's compliance with the Sunshine Act that the inspector

1 general wished to raise with us.

2	We heard from the inspector general and from
3	our counsel, Vic Fortuno. And the issues had to do
4	with, first, whether the notice, the public notice of
5	the board's meeting in October was it yes, in
6	October; it was the October meeting, wasn't it, that
7	we're talking about, where we approved the contract of
8	the or am I talking about the January meeting?
9	Pardon me? October.
10	MR. SCHANZ: Salt Lake City.
11	MS. BeVIER: Forgive me. Whether the public
12	notice of that meeting had included had been
13	sufficient to inform the public that there was going to
14	be action taken with respect to the possible renewal of
15	President Barnett's contract.
16	Our counsel advised us that in a very strict
17	reading of the statute and of the notice requirements,
18	the notice had not been sufficient, not with respect to
19	whether we were going to close the meeting and engage
20	in the performance review of President Barnett, but
21	rather with respect to whether we were going to
22	actually consider whether she was going to stay on for

1 any period of time.

2	And so we the contract itself I need to
3	be clear. The contract is not void. There's
4	nothing there's not a problem with the contract. I
5	think the committee was convinced that whether the
6	notice was adequate or not, we're happy to be corrected
7	about that.
8	And certainly in the future we'll be much more
9	careful about giving adequate notice about what the
10	committee plans to do at any particular meeting. And I
11	think that was we appreciate that advice, and it was
12	useful to the committee.
13	The next issue that the committee found
14	difficult was the issue of Sunshine Act requirements
15	with respect to evaluations of the president of the
16	Corporation and the inspector general.
17	The analysis done by the Office of the
18	Inspector General concluded that there is no exemption
19	for meetings evaluating the president, that any
20	considerations of personal privacy, Exemption 6 most
21	particularly of the Sunshine Act, do not apply when the
22	board is considering the performance of the top people,

and that therefore we have been in violation of the Sunshine Act in prior efforts to evaluate our president.

4 The issue came up, and several board members 5 raised it -- several committee raised it -- with 6 respect not so much to the privacy of the president 7 herself or himself, as the case may be, but rather with 8 respect to the privacy of third parties who either 9 might work for the Corporation and be a part, an 10 integral part, of any evaluation of the president's performance, whose privacy probably is protected by 11 12 Exemption 6.

What the committee resolved to do with respect to this -- we found it a difficult issue. We couldn't quite decide how to work it out. We're persuaded that we need to be extremely careful to make sure that we do abide by the requirements of the Sunshine Act.

We passed a recommendation, which I bring to the board, that we submit this issue to the OIG and the Corporation's counsel to develop, if they can, a protocol for us to work with in future meetings with respect to means to protect -- during the course of an

evaluation of the president, means to protect the
 privacy of third parties.

The two choices that we had before us and that 3 4 we hope they will consider are as follows. The first 5 choice is to close the meetings, but because it is implicit in any evaluation that the names of -- or the 6 7 performance of individuals other than the person being evaluated are likely to be at issue, close the 8 9 meetings; redact as appropriate from the transcript any 10 private, personal information; and then have the 11 transcripts available to the public as soon after the 12 meeting as we possibly can. That's one possibility.

The other possibility is to conduct the entire meeting in open session, and go into executive session with the vote of the full board if issues relating to third parties should present themselves during the course of the public meeting evaluating the president.

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ΜΟΤΙΟΝ

MS. BeVIER: If there are additional options that the two can consider, we trust the record will permit them to feel free to consider them. But that recommendation for the protocol -- that that go to them

1 to develop a protocol comes to the full board with 2 the -- as a motion from the governance and performance review committee. 3 4 MR. STRICKLAND: Do you also have another 5 motion, or is that --6 MS. BeVIER: No. We tabled the other item. 7 But I will --MR. STRICKLAND: All right. That's a motion 8 9 from a committee, does not require a second. 10 Is there any discussion on the motion? 11 (No response.) 12 MR. STRICKLAND: Hearing none, all those in 13 favor please say aye. 14 (A chorus of ayes.) 15 MR. STRICKLAND: Opposed, nay. 16 (No response.) MR. STRICKLAND: The ayes have it and it's 17 18 adopted. 19 MS. BeVIER: The next issue about which the 20 committee could not reach consensus at this meeting, and thus we do not come to the board with any 21 22 recommendation regarding it, has to do with the making available of transcripts of prior closed session meetings to the public within a particular time frame; first of all, how to -- first of all, whether to do that, and secondly, when and if we do that, how to redact from those transcripts the information that might invade the privacy of any third parties.

7 The committee considered several motions with 8 respect to how to proceed with respect to this 9 question. We were not able to reach consensus. We 10 tabled that issue. We do plan to take it up at the 11 next meeting.

12 That does not -- that matter does not come to 13 the full board with any recommendation. It is 14 something that I report to the board as being still on 15 the table.

16 MR. STRICKLAND: Let me ask a question about 17 that, and we may need some advice during this meeting.

Included in what was tabled was some discussion of the location of transcripts, being in the office of the corporate secretary. Is that right?

21 MS. BeVIER: Yes.

22 MR. STRICKLAND: And was there a disagreement

between the inspector general and the general counsel
 on that issue? Is Vic in the room?

3 MR. FORTUNO: Yes, sir. 4 MR. STRICKLAND: If I may inquire, do the two 5 of you disagree on that, or are you in agreement? 6 MR. FORTUNO: I think we're in agreement. I 7 think the best approach is to have all the transcripts maintained at LSC. We do have a vault, a safe, a large 8 9 safe in which they're kept. So I think they'd be 10 secure. And I think that's the best practice. 11 While it can be argued that the transcripts 12 remain in the custody of the Corporation because they

13 are with members of the board, the chairman of the 14 relevant committee and the chairman of the board, I 15 think the better practice is to maintain them at LSC 16 headquarters in the safe. And I think that comports 17 with the IG's recommendation.

MR. SCHANZ: Jeffrey Schanz speaking. I agree with that, and I think that certainly meets the intent of the Sunshine Act is to have the transcripts available in one location.

22 MR. STRICKLAND: All right. So how do we

handle the redaction? Suppose we have some offsite, but in custody of a board member, a transcript? How do we handle redaction if we then move those to the office of the corporate secretary?

5 MR. FORTUNO: If, as I understand it, we're 6 talking about a transcript that's maintained offsite in 7 the custody of someone -- the chairman of the committee 8 or the board, that transcript could be reviewed by 9 that -- if the board would prefer that, that transcript could be reviewed by that chair, whether it's committee 10 or board, and the determination made under the Sunshine 11 12 Act as to what's protected and what isn't; and what is 13 not protected, then order release of that, making it 14 available to the public.

15 It does not, I think, have to be done by the 16 corporate secretary. It's the way it's been 17 traditionally done, but I don't think it has to be done 18 that way.

MR. SCHANZ: One other consideration we do have is during this first year of my working as the inspector general, on my recommendation we have two new ethics officers. And they could possibly play a role

1 in this process if we're comfortable with that.

2 MR. STRICKLAND: Yes, sir. MR. MEITES: Well, I think the narrow -- I 3 4 think there is consensus on moving the transcripts back 5 here and lodging it with the corporate secretary. So although our committee -- it kind of fell out of the 6 7 motion, perhaps, I think our committee was in agreement, Lillian, that that should be done. 8 9 So I think it would be consistent with our 10 committee's deliberations that you could propose a motion to that -- a limited motion to that affect. 11 12 MS. BeVIER: I'm happy to accept a motion to 13 that affect if -- I just would like to have this be on 14 the record. I have had custody of these. The reason I 15 have had them is because the general counsel of the 16 Corporation said that it was appropriate for me to have 17 them. And it was not.

18 So I don't feel the slightest bit of 19 hesitation in sending them back. If the redaction 20 occurs, I assume that he will send them to me and I 21 will -- if I'm still the chairman then so that I can 22 take out anything that refers to him. And then we can

1 work that out, whatever we decide to do. But I'm 2 completely happy to accept a motion. 3 ΜΟΤΙΟΝ 4 MR. MEITES: Well, I will so move that the 5 transcripts be physically lodged at LSC headquarters with the corporate secretary. 6 7 MS. BeVIER: Is there a second? MS. SINGLETON: Second. 8 9 MR. STRICKLAND: All right. Discussion? 10 MS. SINGLETON: And for right now, nobody's going to redact them and they're not going to be made 11 12 available. They're just going to be housed at the 13 Corporation. That's all this motion does. Is that 14 correct? 15 MR. MEITES: That is correct. 16 MS. BeVIER: That's my understanding. 17 MR. FORTUNO: And my intention, unless directed to do otherwise, is not to even review them 18 but simply to secure them. And until a decision is 19 20 made as to how you want to proceed with review and any further steps, they will simply be secured in the safe 21 22 and no action taken, including review, until I hear

1 otherwise.

2 MR. STRICKLAND: All right. Moved and 3 seconded. Is there any further discussion on that motion? 4 5 (No response.) MR. STRICKLAND: All those in favor, please 6 7 say aye. 8 (A chorus of ayes.) MR. STRICKLAND: Opposed, nay. 9 10 (No response.) 11 MR. STRICKLAND: Adopted. 12 Anything else from your committee? MS. BeVIER: Yes. We did have a -- we sort of 13 14 collapsed, in part because of the pressure of time and 15 in part because of just the way the IG's reports to 16 various committees have proceeded and were proceeding, item 5 and item 6 on our agenda. 17 18 As you know, we've heard from the IG on a 19 number of issues at these board meetings, and those 20 briefings have been very helpful. They've all been sort of addressed to and relevant with respect to 21 22 issues that he's addressing for the fiscal year 2009.

I think the bottom line on the IG's reporting to us with respect to that is going to be contained in the semiannual report that the board is going to review by phone in May. And so we held off in making that a sort of formal presentation with respect to the work plan.

7 With respect to the performance review of the 8 inspector general, that matter, of course, was part of 9 the Sunshine Act recommendations. And the inspector 10 general's position within the organization is slightly different, given that his independence is statutorily 11 12 mandated. And the board has every intention of 13 respecting that independence. It's just a slightly different animal. 14

15 Nevertheless, the annual performance review of 16 the inspector general is the board's job. What we were 17 doing at this meeting was just kind of a six-month 18 progress report. The final performance review of the 19 inspector general will take place at our October 20 meeting. That's the plan. That's what we adopted at 21 our last meeting. We plan to proceed then.

22 So we heard and accept and appreciate the many

1 contributions of the inspector general to this board 2 meeting and with respect, for example, to the GAO 3 follow-up, with respect to his contribution with the 4 audit committee. And we look forward to receiving his 5 semiannual report.

Apart from that, there was no public comment and we did not consider and act on other business. And that concludes the report of the governance and performance review committee.

10 MR. STRICKLAND: Any questions of Lillian?11 (No response.)

MR. STRICKLAND: One more note for Jeff and Vic. I presume that at least one of the items you will specifically address in developing this protocol is exemption 6. Is that correct?

16 MR. SCHANZ: We will fully research

17 exemption 6 and see where it leads.

18 MR. STRICKLAND: Yes. I'm not trying to tell19 you what your conclusion should be.

20 MR. SCHANZ: Yes. Right.

21 MR. STRICKLAND: But there's been a lot of 22 discussion about exemption 6. Did you hear what I said

1 at the outset, Vic? I think the board is presuming 2 that one of the things you and Jeff will give close 3 consideration to in developing this protocol is 4 exemption 6. Is that correct?

5 MR. FORTUNO: Yes. We'll consider all the aspects of the matter before us. But what I understood 6 7 the focus, the salient focus, was going to be was identifying a procedure that would allow for an 8 9 evaluation of the chief executive while at the same 10 time protecting as fully as possible the privacy 11 interests of any third parties against any unwarranted 12 invasion of those interests.

And so we were, I thought, going to be looking at protocols that would accomplish that.

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15 MR. STRICKLAND: Right.
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MR. FORTUNO: But we will also, of course, you know, take a closer look, although I think the IG has done a fairly thorough job of reviewing the Sunshine Act law, including exemption 6. But we'll take a look at that as well.

21 MR. STRICKLAND: Okay. Good.

22 MS. BeVIER: I would second that, Vic. I

1 think there's enough sort of interest in doing these 2 two somewhat incompatible things that a fresh look and 3 a more -- you know, just a different take on it with specific reference to exemption 6. 4 5 MR. FORTUNO: Yes. MR. STRICKLAND: Remember, Mr. Meites' view on 6 7 that, fairly strongly held. 8 MR. FORTUNO: Oh, absolutely. Indelibly 9 ingrained. 10 MR. SCHANZ: I forget. I'd like to hear it 11 again. 12 (Laughter.) 13 MR. STRICKLAND: All right. Thank you, 14 gentlemen. 15 Before we have this interactive report on 16 IOLTA with Jonathan Asher and Bev Groudine, tell us 17 about how long is that expected to take, Charles. Do 18 we know? 19 MR. JEFFRESS: Mr. Chairman, they were asked 20 to make this report to you. I believe their presentation probably will not be longer than 21 22 20 minutes. But your question, I can't predict.

1 MS. SINGLETON: Twenty minutes to tell us 2 they're broke? 3 MR. JEFFRESS: Maybe less. 4 (Laughter.) 5 MR. STRICKLAND: I would like to pose a question to board members. Would you like a short 6 7 break at this point before we commence that report? 8 MR. MEITES: Absolutely. 9 MR. FUENTES: Mr. Chairman? 10 MR. STRICKLAND: Yes, sir? 11 MR. FUENTES: Before we just break, while 12 we're still sort of in Lillian's report, before we end 13 it, I just want to offer a point of parliamentary clarification here. 14 15 You mentioned at some point when a motion was 16 offered related to presentation of a point from a 17 committee, that a second was not necessary. I don't believe that to be the case. Now, I heard a second at 18 19 that time, but then you declared one not to be 20 necessary. But I would just like to -- where is Vic? I 21 believe that a report means that the committee is 22

bringing a recommendation to the board for the board's adoption. So there wouldn't be any difference from a normal motion of the body, which would require both motion and seconder in order to be accomplished.

5 And I don't want us to get in a pattern that 6 somebody's going to go back and say at the end of one 7 of our meetings, well, gee, all those motions were 8 not --

MR. STRICKLAND: Right.

9

10 MR. FORTUNO: I think that if the board was 11 to follow strictly Robert's Rules of Order, my 12 understanding -- and I've not looked at this in some 13 time -- is that if a committee comes to the board with 14 a proposed resolution, for example, where at the 15 committee level you have one member of the board who's 16 on the committee making the motion and a second member 17 of the board who's also on the committee seconding the 18 motion, and then the committee voting on it so that it 19 passes and comes to the full body, that when it comes 20 to the full body, it's understood that it's already got 21 two votes, so that it doesn't have to go through the making the motion or presenting the resolution and 22

1 getting a second again.

2	I could be mistaken, but my belief is that
3	while that can be done, that under Robert's Rules of
4	Order it's not necessary, and that you can take that to
5	already have a second.
6	MS. BeVIER: That's the understanding that I
7	was operating under. A recommendation from a standing
8	committee.
9	MR. MEITES: But to answer Tom's point,
10	there's no harm in having a second.
11	MR. STRICKLAND: Oh, no.
12	MR. FORTUNO: No. None at all. And in fact,
13	that's oftentimes the way it's been done.
14	MR. FUENTES: May I suggest that, one, we have
15	that verified; two, why I don't think that's Robert's
16	is because in some situations, even in this series of
17	committee meetings, we've had instances where someone
18	has either made or seconded a motion and has stated
19	they're not voting for it, but they're just extending
20	the courtesy to other members of the committee to bring
21	the matter forward for discussion.
22	So I don't think that we want to rely on the

1 circumstances of a committee meeting, which we are not 2 cognizant of. If the matter comes to this body, it 3 should have a mover and a seconder for the body to 4 consider it. 5 MR. MEITES: Tom, we've had instances where 6 people not on the committee have offered seconds. 7 MR. STRICKLAND: All right. Victor, if you 8 are -- are you considered our parliamentarian? 9 MR. FORTUNO: I guess, by default. 10 MR. STRICKLAND: All right. By default, if you would take a look at Robert's --11 12 MR. FORTUNO: Certainly. 13 MR. STRICKLAND: -- on the specific question 14 we've just raised. But unless it's absolutely clear, I 15 think we will follow the practice that we have followed 16 as long as we've been on this board of having a motion 17 and a second, notwithstanding how it comes to us. 18 MR. MEITES: Mr. Chair, can we take a short 19 recess? 20 MR. STRICKLAND: Yes. Let's take a short 21 recess. Let's try to hold it to -- very short. 22 (Whereupon, a brief recess was taken.)

MR. STRICKLAND: Okay. Ladies and gentlemen, let's reconvene the board meeting. And it's time for our consideration of item 12 on the agenda, which is a report on IOLTA. And we're going to hear from our good friend Jonathan Asher, and also Bev Groudine.

And Jonathan, can you hear us?MR. ASHER: Yes, I can.

8 MR. STRICKLAND: And we can see you. Can you 9 see us?

MR. ASHER: Yes. Thank you, Mr. Chairman and board members. I'm Jon Asher, and I am pleased to be with you this afternoon and to speak with you as chair of the American Bar Association's Commission on IOLTA, a position held not too many years ago by your distinguished member, Herb Garten.

I am joined this afternoon by Bev Groudine, staff counsel to the commission. You can't see her. You picked the wrong one of us, I think, to have a camera with. But she is on the phone and is available to you as well.

I will give you a brief overview of the commission and what we know and, more, what we don't

1 know at this point about the impact of the economic 2 downturn on IOLTA programs, and to share with you some 3 examples, a couple of specific states. I am then, of 4 course, to be available to you with Bev to answer any 5 questions that you may have.

6 The Commission on IOLTA was created by the 7 American Bar Association more than 20 years ago, and 8 consists of nine members who are appointed annually by 9 the president of the ABA. Members can serve no more 10 than three one-year terms.

11 The commission's responsibilities are to 12 collect, maintain, analyze, disseminate information on 13 IOLTA programs involving the use of IOLTA accounts for 14 the support of law-related public service activities, 15 and on occasion to make recommendations for association 16 policy, on the creation and operation of IOLTA 17 programs, to maintain liaisons with state and 18 territorial IOLTA programs, and oversee the IOLTA 19 clearinghouse, which provides information, material, 20 and technical assistance on IOLTA program design and 21 operation.

One of the more important functions of the

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1 clearinghouse is to collect and analyze data annually 2 from each of the U.S. IOLTA programs. This data 3 includes voluntarily submitted information from each 4 program regarding the IOLTA income and grants, as well 5 as program operations and their relationships with 6 banks and financial institutions.

7 The data is gathered each spring. It is then 8 analyzed and organized by Bev and staff, reviewed by 9 members of the commission, and then is distributed to 10 all IOLTA programs in the fall of each year.

11 The data is gathered for the previous fiscal 12 year from each program. So the commission will 13 distribute its IOLTA database update forms to each 14 program either in the next week or two, very shortly 15 thereafter, to collect 2008 IOLTA information and data.

16 So the latest information that is available in 17 the IOLTA database is from 2007, and it reflects the 18 highest national income generated by IOLTA accounts and 19 the highest level of grants distributed in one year 20 since the inception of IOLTA programs in the very early 21 1980s.

22 Specifically, IOLTA income in 2007, as

reported by the states, totaled \$371.2 million. Total grants distributed were right around \$240 million. And of that, \$212.3 million was a provided for the delivery of legal services to the poor.

5 We know that given the downturn in the economy 6 that began in the latter half of last year and 7 continues to this date, that there is no doubt that 8 IOLTA income is currently in significant decline. 9 While we don't have specific or accurate, concrete 10 national data yet for 2008, and certainly not for 2009, 11 we're confident, no doubt, that revenue is down.

12 This is true because, as you know, IOLTA 13 income is dependent on two factors: the principal 14 balance held in IOLTA accounts, and the interest rates 15 paid on those accounts. Due to the downturn in the 16 economy, we know anecdotally from IOLTA programs that 17 principal balances are generally down.

18 This, though, is not uniform, but it's 19 particularly true in states in which only attorneys are 20 authorized to handle real estate closing because the 21 funds then held by lawyers in these real estate 22 transactions are often -- not always, but often -- eligible for deposit in IOLTA accounts. And as the real estate market has declined, so has the amount of funds from these transactions held in IOLTA accounts.

5 But, for example, here in Colorado, the 6 Colorado Lawyer Trust Account Foundation had a board 7 meeting this morning. I checked with the executive 8 director of that program, and in Colorado their real 9 estate agents and title companies do virtually all real 10 estate closings.

11 The amount on deposit held in Colorado IOLTA 12 accounts has not declined significantly. But here, as 13 throughout the country, interest rates have declined 14 precipitously but not uniformly.

15 The federal funds target rate is at its lowest 16 rate ever. Over the last 18 to 20 months, the federal 17 funds target rate has dropped from 5-1/4 percent to 18 0-1/4 percent. And I think we provided to you in your 19 board materials a graph that stops before the latest 20 declines that shows the ups and downs in federal fund 21 rates over the past 25 years or so.

22 So while many programs, through negotiations

or the voluntary largesse of financial institutions, the accounts are earning more than the federal funds target rate, we know from IOLTA programs that those accounts are not earning nearly the higher rates that were available in 2007.

And there in fact have been many newspaper accounts, probably some which triggered your request that I make a report to you on behalf of the commission on the status of IOLTA throughout the country. But there is no doubt that there's a large decline in IOLTA income.

However, that does not mean that IOLTA grant levels will decline or decline in exactly the same precipitous way that IOLTA income either has or may decline in the -- currently in the near future.

16 Whether and to the extent that grants decline 17 in any given state or jurisdiction depends on a number 18 of given factors that vary greatly from state to state. 19 IOLTA programs are state-specific operations created by 20 state supreme court or legislative rule. And how they 21 operate in a given jurisdiction will greatly impact the 22 extent to which grants will decline and how much and

1 for how long.

2	These factors include: whether and the extent
3	to which an IOLTA program has been able or is chosen to
4	build reserve funds over the past many years when
5	revenue was higher; whether grants are paid from a
6	current year's income or from the past year's income,
7	so that if an IOLTA program only distributes grants
8	from last year's money, they will not have been subject
9	to the declines to the extent that a program may if
10	they made grants through current year funds.
11	And whether and when the program implemented
12	mandatory IOLTA or IOLTA interest rate comparability

13 rules or procedures will also impact how much and when 14 any declines may take place.

15 For example, as I tried to point out in my information to you, a state that has significant 16 review -- reserves, excuse me -- and pays its grants 17 18 from the prior year's, that program may be able to 19 weather the economic crisis this year without the need 20 to greatly reduce grants at all. Or a state, for example, that just became mandatory in the last year or 21 so may see increased revenue from additional accounts 22

1 even though the interest rates have no doubt fallen.

2 On the other hand, if a state has no or very modest reserves, pays grants not from last year but 3 4 from this year's current income, implemented 5 comparability several years ago so that it has seen substantial increases in income, but is now suffering 6 7 from large declines, and funds from real estate transactions are held in IOLTA accounts -- when you put 8 9 together all of those factors in one, the decline will 10 be precipitous.

But given the number of variables that can impact IOLTA grants distributed each year, each state depending on the number, and the severity of those variables, they will be impacted differently.

15 The only way to know for sure is to look state 16 by state. Bev and I have attempted to get some 17 specific information just from a couple of states. 18 They are -- I think they reflect a range of what is 19 happening. I think they give you, I would say, the 20 richness of -- the opposite of the richness of some of 21 the problems.

22 But it's only a start on analyzing the impact

1 truly across the country. But let me share with you
2 just three states to give you a sense of the variety,
3 but nonetheless some of the severity of the impact.

4 The California IOLTA program, for example, 5 pays its grants out of both current year and past year, six months of the revenue from last year put together 6 7 with six months of current year revenue to make grants. 8 California went to comparability in March of 2008, 9 which means lawyers were required to hold their client 10 trust accounts -- if they are held in an IOLTA account, 11 they have to be held in an account that pays rates 12 comparable to similarly-sized and similar in all other 13 ways of those accounts.

The California program has some reserves, but given that they went to comparability relatively recently, they did not have the increased revenue that might have allowed them to build even greater revenues than some states that had moved to comparability or had significant resources for one reason or another may have been able to build.

21 But for California, their income for the 22 calendar year 2007 was \$17.8 million. In 2008, that

increased to \$22.7 million. They are projecting for calendar year 2009 \$3 million. So from 22.7 in 2008, their interest income, they project, will drop to \$3 million.

5 Grants from July -- are made from July 1 6 through June 30th in California. And grants for, then, 7 '07 to '08, July 1, '07 to June 30, '08, they report to 8 have been \$13.8 million. Grants for July 1, '08 9 through June 30th of this year they expect to be 10 \$14.6 million.

But grants for '09 and '10 will drop almost 12 10 percent, to \$13.2 million. And that significant 13 shortfall between their income of 3 million and the 14 grants of 13 will be made from what reserves they do 15 have.

The California program has worked with its grantees, asking the grantees whether it would help them weather the storm if they had more money in the first year or if they equalize grants even though they're lower over the next two years. Grantees were split.

22 But the California program, in response to the

1 requests of their grantees, sent out all of the

increase this year, but said that programs themselves could spread that payment of the reserves over the two years. But they anticipate that in year 2010/2011, that grant cycle, that grants will be reduced another 70 percent from the '09/2010 level because the reserves will have been paid.

8 Connecticut, just by way of example: Their 9 grants are paid out of current year's income. But they 10 may be supplemented with funds from what -- their 11 reserve is called a grant stabilization fund. Ιn 12 Connecticut, only lawyers are authorized to handle real 13 estate transactions. Comparability went into effect in 14 2006. The program does have, as I said, a grant 15 stabilization fund.

In 2007 in Connecticut, IOLTA income was reported at \$20 million. In 2008, their IOLTA income had fallen to \$8 million. And they are projected interest income in 2009 in a total amount of \$3.5 million. Their IOLTA grants all go to the provision of legal services to the poor, except for a small amount that goes to law school scholarships. In 2007, they reported recently that their grants were \$13.5 million. In 2008, those grants went up to \$19.9 million, but that included \$11.8 million from their stabilization fund. They anticipate this year, 2009, that grants will drop to only \$8 million, but \$4-1/2 million of that will again come from their stabilization fund.

8 Some of those figures in 2007 and 2008 are a 9 little strange, I understand, because they had 10 different timing on some grants. So those levels are 11 an approximation.

Let me compare, though, California and Connecticut quickly to Michigan. Michigan pays legal aid and operating grants out of the previous year's income, except for some small, one-time projects are paid from current-year income. Lawyers and title agents handle real estate matters, very few of them, according to the program, by lawyers.

19 Comparability went into effect in Michigan in 20 2005. And the program does have a reserve fund of 21 about \$3.5 million. Their grants -- their income runs 22 from October 1 through September 30th.

Rounded, and these are not quite exact but
pretty close, their income in 2007 was \$5 million.
Their income in 2008 is \$4 million. Their projected
revenue in 2009, income income, will be -- excuse me,
interest income -- will be \$1.2 million. So in the two
years, it has dropped from \$5 million to \$1.2 million.

7 Their grants to legal services programs in 2007 were \$1.5 million. Other grants were about 457-, 8 9 \$458,000. In 2008, their legal services grants were 10 \$1.8 million, and their other grants were also \$1.8 million. In 2009, their grants will continue to 11 12 be \$1.8 million to legal services, but their other 13 grants are projected to drop from that \$1.8 million to \$110,000. 14

15 So the program has not gone into reserves yet 16 to pay for 2009 grants, but anticipates that it will do 17 so in 2010/2011 to maintain grants at current levels of 18 \$1.8 million for legal services, and at a level of 19 \$85,000 for other, more discretionary grants.

Their reserve -- their program, where the fiscal policy is to be able to sustain grants for two years after annual income declines by capturing and

1 front-loading allocations to the reserve from income in 2 very high periods when interest income is very good, 3 such as from 2006 to 2008.

Let me start to wind up by saying that of particular interest, possibly, to you: LSC grantees do not receive any or a very little funding through IOLTA grants in some states. And so in those states, they will not suffer a direct economic impact from any of the declines in the IOLTA grants.

10 Instead, other providers of legal services in 11 states that receive a much greater portion of their 12 funding from IOLTA but little or no LSC or other 13 funding, will bear the disproportionate brunt of the 14 decline. So, too, in those states: Any increase in 15 LSC funding will not help those non-LSC grantees that 16 are bearing the brunt of the decline in IOLTA income.

A number of states, starting in 1996 or shortly thereafter, carefully surgically separated their LSC grantee from the program that receives IOLTA, sometimes other less restricted state funding. And LSC money was reserved for either a separate program, heavily funded their intake or hotline services. 1 Some of those states, I think, would include 2 Connecticut, Massachusetts, Vermont, New Hampshire, 3 Washington state, Oregon where you are now, where 4 separate programs were formed. The non-LSC funded 5 program heavily reliant on IOLTA funding are looking disproportionate, where their hit is not at all offset 6 by the recent and hopefully future increases in LSC 7 8 funding.

9 Yet even in the states in which the LSC 10 grantees receive little or no IOLTA funding, or their 11 IOLTA funding is fairly stable, nonetheless these 12 programs are affected because of the increase in demand 13 their services, and the likely decline in other funding 14 sources -- not uniformly, but in some places 15 foundations, private giving, are off. United Way and 16 other charitable support for grantees is down.

17 So I suppose, in conclusion, I wish I could 18 tell you an across-the-board percentage reduction or 19 exactly what the dollar loss may be. But IOLTA is a 20 state-specific program.

21 We gather data only annually and in the 22 spring, so we are behind in knowing the extent of the

decline for 2008, and won't for some time for 2009 and beyond. To determine the true effect would require a state-by-state analysis, and even then that would be based on current income and projections for the rest of the year.

The commission is encouraging its IOLTA 6 7 programs to work and communicate with their grantees thoughtfully during this difficult time. We are trying 8 9 to learn lessons from the decline so that going 10 forward, we can reduce some of the adverse impact of the instability of IOLTA grant funding when the next 11 12 inevitable upswing and downturns in the economy and 13 interest rate occur.

14 I guess my summary is: Some states have been 15 hurt very badly already. Other states will be hurt 16 later this year and into 2010. If the recession lasts 17 long enough, or even if it were to end but banks were 18 slow to increase interest rates, nobody will escape, 19 ultimately, the impact of the economic downturn; but it 20 will impact different states differently, and even LSC and non-LSC and other grantees within those states 21 22 somewhat differently.

1 So Bev, before I ask for questions, do you 2 have anything you want to correct or amplify on? 3 MS. GROUDINE: No. I think that was a very 4 comprehensive report, Jon. So I'll be available to 5 assist you with answering any questions that might 6 arise. 7 MR. STRICKLAND: Okay, Jon. Thank you very 8 much. We're going to take a poll here and see if any 9 board members have questions for you or Bev. 10 Any questions? 11 (No response.) MR. STRICKLAND: Hearing none -- Herb Garten 12 13 has a question. 14 MR. GARTEN: Do you have any suggestions, Jon 15 or Bev, as to how Legal Services Corporation could 16 assist in this situation? MR. ASHER: Well, it's a little -- I'm trying 17 to speak as chair of the ABA commission, not as 18 19 director of an LSC grantee, because of course, in that 20 one respect, increased LSC funding for the system itself is absolutely, if not a godsend, Congress-sent 21 22 help.

For years, IOLTA programs, state funding, other federal funding, was viewed as a way of diversifying funding to a state to offset the instability of LSC funding. This past year in some but not all states, the LSC increases helped offset some of the IOLTA and decreases in state and other funding, but that is far from uniform.

8 There are a number of states in which the 9 legislature is making noble efforts, despite the 10 economy, to help fill in for lost IOLTA funding. There 11 are other states where, given the economics, don't make 12 that possible, or the politics don't.

13 To me, and important thing that LSC can do is 14 continue as you are to regressively defend and seek 15 federal funding, and to recognize the realities that 16 are not only impacting your grantees in some states, 17 but also what is happening to the broader delivery 18 system within a number of states, and to be aware of and work with your grantees in assessing what that 19 20 means in terms of client needs.

21 That's probably more than you wanted to hear,22 Herb.

1 MR. STRICKLAND: All right. Let's see. Other 2 board members have questions for Jon or Bev? 3 (No response.) 4 MR. STRICKLAND: Apparently there are no other 5 questions. Jon and Bev, we thank you very much for 6 your interesting and informative presentation, and we 7 hope we'll hear further from you as more details 8 develop that might be of interest to us. 9 MS. BeVIER: Thank you. 10 MS. GROUDINE: You're welcome. 11 MR. STRICKLAND: Thanks again. I think we'll 12 now break the connection. Okay. We've got a couple of other 13 14 items -- well, we're now at the point for public 15 comment. Is there any public comment? 16 (No response.) MR. STRICKLAND: Hearing none, we'll need to 17 consider and act on whether to authorize an executive 18 19 session of the board to address items listed under 20 Closed Session. Is there a motion? 21 22 MR. MEITES: My colleague has just counted

1 noses, and we may be missing a few noses. Do we have 2 enough for a quorum? 3 MR. STRICKLAND: We've got five. 4 MS. CHILES: I'm on the phone. 5 MR. MEITES: There we go. MS. SINGLETON: Oh, good. Yay. Thank you. 6 7 MR. STRICKLAND: Thank you. 8 MR. GARTEN: Jonann, you always come to our 9 rescue. 10 MR. STRICKLAND: All right. We need to take a vote, then. Was there a motion to go into closed 11 12 session? 13 MS. SINGLETON: Is the only thing we're going 14 to discuss litigation? 15 MR. STRICKLAND: Yes. 16 ΜΟΤΙΟΝ 17 MS. SINGLETON: I move we go into closed 18 session. 19 MR. MEITES: Second. 20 MR. STRICKLAND: All right. All those in 21 favor please say aye. 22 (A chorus of ayes.)

MR. STRICKLAND: Opposed, nay. (No response.) MR. STRICKLAND: The ayes have it, and we are now in closed session. We would ask those who are not participating in the closed session to excuse themselves. (Whereupon, at 3:55 p.m., the meeting of the board was adjourned, to reconvene in closed session.) * * * * *