## LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

# MEETING OF THE OPERATIONS AND REGULATIONS COMMITTEE (CONTINUATION)

OPEN SESSION

Friday, January 24, 2014 7:01 a.m.

Hilton Garden Inn Downtown Austin 500 North Interstate 35 Austin, Texas 78701

#### COMMITTEE MEMBERS PRESENT:

Charles N.W. Keckler, Chairperson Robert J. Grey Jr. Harry J.F. Korrell, III Laurie I. Mikva John G. Levi, ex officio

#### OTHER BOARD MEMBERS PRESENT:

Martha L. Minow Julie A. Reiskin

#### STAFF AND PUBLIC PRESENT:

- James J. Sandman, President
- Rebecca Fertig, Special Assistant to the President
- Ronald S. Flagg, Vice President for Legal Affairs, General Counsel, and Corporate Secretary
- Carol A. Bergman, Director, Office of Government Relations and Public Affairs
- Thomas Coogan, Assistant Inspector General for Investigations, Office of the Inspector General
- David Maddox, Assistant Inspector General for Management and Evaluation, Office of the Inspector General
- Lora M. Rath, Deputy Director, Office of Compliance and Enforcement
- Janet LaBella, Director, Office of Program
  Performance
- Don Saunders, National Legal Aid and Defenders Association (NLADA)

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- 1 PROCEEDINGS
- 2 (7:01 a.m.)
- 3 CHAIRMAN KECKLER: Welcome back, everybody.
- 4 Thank you for joining us at this early hour, to those
- 5 on the phone, and thanks for the flexibility of staff.
- 6 Thank you, Pete.
- We are continuing the quarterly meeting of the
- 8 Operations and Regulations Committee of the LSC. We
- 9 are currently on agenda item 5, which is to consider
- 10 and act on the review of Management's report.
- In terms of the "act" portion, that's not
- 12 required; that's there if people feel that a
- 13 recommendation regarding the strategic plan and the
- 14 measures used to implement it and track it, that the
- 15 Board would need to take some action, in which case
- 16 this Committee might need to make a recommendation.
- 17 But that's not required.
- 18 With that introduction, I will turn it over to
- 19 Jim Sandman, the President of LSC.
- 20 PRESIDENT SANDMAN: Thank you, Charles. We've
- 21 put together a report that's at pages 194 to 202 of the
- 22 Board book inventorying all of the actions that the

- 1 Corporation has taken to implement the strategic plan
- 2 goals.
- 3 MS. REISKIN: Sorry. What page?
- 4 PRESIDENT SANDMAN: Pages 194 through 202.
- 5 The report is organized according to the goals
- 6 identified in the strategic plan and the specific
- 7 initiatives that were identified in the plan to achieve
- 8 those goals.
- 9 I think the report indicates that we've made
- 10 significant progress in addressing the goals of the
- 11 plan. But it also confirms that the plan's goals are
- 12 ambitious and we have a lot more work to do.
- 13 I think the goals identified in the plan were
- 14 the right ones and continue to be the right ones, and I
- 15 don't think anything emerges from our report to suggest
- 16 that any tweaking is necessary at this point.
- One difficulty we face, I think, is coming up
- 18 with metrics to measure our progress in meeting the
- 19 plan goals. The reporting requirement that the plan
- 20 itself recommended to track progress in meeting the
- 21 goals specified that we should try to identify metrics.
- I would appreciate and value suggestions from

- 1 the Committee on any metrics that Committee members
- 2 think might be helpful. Where we have numbers, I put
- 3 those in the report. But it is a challenge, and if
- 4 anyone has suggestions on how we might better measure
- 5 our progress in meeting the strategic plan goals, I'd
- 6 appreciate that.
- 7 CHAIRMAN KECKLER: Jim, thank you. Just in
- 8 your sense, it's obvious that we've taken the strategic
- 9 plan seriously, we've used it as a guide, and we're
- 10 moving forward.
- Just as a qualitative sense, the three goals,
- 12 is there a difference? Do you have a sense that we're
- 13 making more progress on one than the other during the
- 14 last year?
- 15 PRESIDENT SANDMAN: Yes, I do. I think we're
- 16 making more progress on meeting goal 3 than the other
- 17 two. And the reason I say that is because I think we
- 18 have more control over the matters that are encompassed
- 19 by goal 3 than we do for the other two.
- For example, goal number 2, about becoming a
- 21 leading voice for access to justice in the United
- 22 States, we're one voice. We're a funding organization,

- 1 not a direct service provider. We're part of a much
- 2 larger environment.
- 3 For LSC itself to increase public awareness of
- 4 the crisis in access to justice is hard, whereas
- 5 improving our fiscal oversight of our grantees and of
- 6 LSC's own operations is an easier lift.
- 7 CHAIRMAN KECKLER: Yes. This is the real
- 8 debate about having metrics because in a sense, when I
- 9 was reading it, I thought of goal 2 and I thought,
- 10 we're making tremendous strides on goal 2, not that
- 11 we've reached -- it's very difficult to reach some sort
- 12 of particular goal point.
- 13 But I think in comparison to where we were two
- 14 or three years ago in terms of collaborations, in terms
- 15 of having a place at a table or even having a table
- 16 whereby these groups get together and us being a
- 17 convening force to do that, I think those are
- 18 tremendous strides.
- 19 So this is where the idea of metrics comes in
- 20 because I think that if we could think of the right
- 21 metric, and I can't necessarily think of one exactly at
- 22 7:00 here in the morning right now, I think that it

- 1 would show that we -- a proper metric for that should
- 2 show that we made a lot of progress last year in area
- 3 2.
- 4 But I agree that in some ways, goal 3 is not
- 5 just one where we've made a lot of concrete -- there's
- 6 a lot of concrete results to show for it. It's also
- 7 one, I think, that's the most amenable to quantitative
- 8 metrics both in terms of things like some measure that
- 9 incorporates questioned costs and the number of errors
- 10 and problems that arise at the grantee level.
- I'm not sure exactly what formula; that's
- 12 something to think about. But I think that those
- 13 things, in terms of the costs that we have to recover,
- 14 in terms of the number of problems that arise at
- 15 grantees, at least in certain areas for certain types
- 16 of errors and problems, need to be inputs into whatever
- 17 metric we would develop. That much I think that we can
- 18 say.
- 19 I'll now open it up for questions. Julie,
- 20 yes?
- 21 MS. REISKIN: Just a response to what
- 22 President Sandman said. I know in the nonprofit world,

- 1 when you're measuring stuff like leadership and a voice
- 2 and engagement, generally what people do is do more
- 3 process measurements -- so in terms of held X number of
- 4 events, and then if you're looking at improvement,
- 5 either more events or more people or evaluations of
- 6 those events.
- 7 So I think that there are ways to do it.
- 8 Whether you want to spend the time doing it or not is
- 9 another thing. But that's the wisdom in the nonprofit
- 10 community out there, is that for those types of things,
- 11 that you do process measurements.
- 12 But you have to then be careful of not just
- 13 doing more just to do more because that isn't always
- 14 better. So sometimes it might be, we're going to reach
- 15 the same amount of people but look for a more
- 16 meaningful engagement, or more people will be able to
- 17 articulate, or there'll be more op-ed articles.
- 18 So there are measurements for leadership, but
- 19 it is more -- it's harder than some of the other areas.
- 20 CHAIRMAN KECKLER: Right. In 2, another way
- 21 to talk about 2 -- again, these are inputs and not the
- 22 final measurement -- would have to be some kind of

- 1 tracking of our media presence in terms of our Google
- 2 analytics and LexisNexis, that kind of thing.
- 3 All I could say is that that might not be the
- 4 final measurement. I'd just be interested to see
- 5 those. And you probably would be interested to see
- 6 those, too, on a quarterly basis, to see a graph of
- 7 that. And maybe that would be helpful.
- 8 PRESIDENT SANDMAN: We do get Google analytics
- 9 on our website statistics every month, and we can tell
- 10 who's visiting what sections of our website and where
- 11 they're spending how much time. We track that pretty
- 12 carefully.
- But those are just a starting point, I think.
- 14 I'd like more information on who it is who's accessing
- 15 our website. If we're just reaching the same people
- 16 over and over again, if it's internal people at LSC
- 17 going to our website, that means something different.
- 18 MS. REISKIN: You can get that. You can get
- 19 all that from Google analytics.
- 20 PRESIDENT SANDMAN: Yes.
- 21 CHAIRMAN KECKLER: Right. Just the external
- 22 mentions that the Corporation has, and the

- 1 Corporation's activities as they get reported on the
- 2 web and in newsletters and things like that by others,
- 3 I think that that's part of it.
- 4 It always seems so crude in the sense that a
- 5 lot of the qualitative things that are reflected here
- 6 wouldn't necessarily be reflected in that in terms of
- 7 the trust that LSC is building among partners and in
- 8 areas of the federal government.
- 9 Certainly, when we came in as a Board, there
- 10 was very little integration of LSC with the rest of the
- 11 federal government, and that's an aspect that's
- 12 growing, as well as with other stakeholders within the
- 13 access to justice community.
- 14 Yes, Julie?
- MS. REISKIN: That is one other thing you can
- 16 measure, is how your partners and co-collaborators feel
- 17 about you. And that's easily measured with just a
- 18 Survey Monkey or something. And that can give you some
- 19 really good information.
- 20 CHAIRMAN KECKLER: Yes. I hate to burden
- 21 grantees, too, since we have lots of paperwork
- 22 requirements for them. But I think it's something to

- 1 consider, is the occasional 360 review of the
- 2 Corporation with our grantees and getting their feel
- 3 about what we're doing right and what our problems are
- 4 in the areas of the strategic plan.
- 5 They're there. They're observing LSC every
- 6 day, closely, very closely, often. And so I think that
- 7 as long as it's not overwhelming them with paperwork
- 8 and making them do our work for us, I think that maybe
- 9 if it's done in the correct way, that it would be
- 10 something that would be more welcome --
- 11 MS. REISKIN: I think it would be.
- 12 CHAIRMAN KECKLER: -- in the sense that they
- 13 give ongoing feedback into the Corporation and the
- 14 planning process. I know that they very much
- 15 appreciated their capacity to provide input in the
- 16 strategic plan originally, so I think that that's
- 17 something to think about. And a survey instrument
- 18 automatically creates numerical data for us. But
- 19 that's something to consider.
- Yes, Martha?
- 21 DEAN MINOW: I think that people may welcome
- 22 the chance to grade us.

- 1 (Laughter.)
- 2 PRESIDENT SANDMAN: Thank you, Dean.
- 3 CHAIRMAN KECKLER: Harry? Yes?
- 4 MR. KORRELL: A question for Jim. Goals 2 and
- 5 3 are really subsidiary to goal 1, I think. Goal 1 is
- 6 that we maximize the availability, quality, and
- 7 effectiveness of legal services for the poor -- or it
- 8 doesn't say "for the poor," but that's it.
- 9 Do you get a sense that by LSC's adopting the
- 10 strategic plan and we've got, what, a year or so under
- 11 our belt with it, that it is going to have that effect?
- 12 Or what's your sense?
- 13 PRESIDENT SANDMAN: I hope, long-term, it
- 14 does. But until last week, our funding has only gone
- 15 down since we've adopted the strategic plan, and it's
- 16 difficult to expand access to justice when your funding
- 17 is going down.
- I do hope that, long-term, we're increasing
- 19 our credibility and we're going to be better able to
- 20 make a stronger case for funding, which is essential to
- 21 our being able to accomplish goal 1.
- MR. KORRELL: A followup, if I could.

- 1 CHAIRMAN KECKLER: Yes, Harry?
- MR. KORRELL: Just thinking about these, a lot
- 3 of the initiatives involve improving the quality of the
- 4 work that's already being done -- not necessarily
- 5 expanding but providing training, best practices,
- 6 pooling information, those kinds of things.
- 7 Maybe it's too soon, but are you optimistic
- 8 that we're going to be able to improve in those areas,
- 9 even though it doesn't necessarily mean the expansion
- 10 of the number of people providing service?
- 11 PRESIDENT SANDMAN: Yes, I do. And one reason
- 12 I think so is because the of the increase in our
- 13 funding that will give us more resources to do the kind
- 14 of outreach we need to be able to do to accomplish
- 15 those things.
- 16 CHAIRMAN KECKLER: Just in this context, Jim,
- 17 could you give a very brief update on where the Public
- 18 Welfare data project is and how that might relate to
- 19 this?
- 20 PRESIDENT SANDMAN: Yes. There will be a
- 21 briefing on that this afternoon in the course of the
- 22 Governance and Performance Review Committee meeting.

- 1 CHAIRMAN KECKLER: Okay. Very good. But we
- 2 expect something to arise, just in terms of the date,
- 3 if we reach the next stage of that?
- 4 PRESIDENT SANDMAN: We've made good progress,
- 5 and we anticipate that the project will be completed by
- 6 the fourth quarter of this year and that we'll have a
- 7 lot of activity between now and then.
- 8 CHAIRMAN KECKLER: Okay. Thank you.
- 9 PRESIDENT SANDMAN: I do want to emphasize,
- 10 though, that project is the beginning of a much larger
- 11 project. We need to do a lot to improve our data
- 12 collection and analysis, and our ability to assess the
- 13 performance of our grantees.
- There's no one step that's going to accomplish
- 15 that all at once. This is going to be an iterative
- 16 process that will go on for years.
- 17 CHAIRMAN KECKLER: All right. That's why we
- 18 have a five-year plan.
- 19 Yes, Laurie?
- 20 MS. MIKVA: I just wanted to say I thought
- 21 this, in connection with the President's evaluation,
- 22 was very helpful.

- I had a question about one thing. The webinar
- 2 with the FTC, that sounds great. And I'm wondering how
- 3 that happened and whether there's any thought of
- 4 expanding that to some other agencies. HUD comes to
- 5 mind, but --
- 6 PRESIDENT SANDMAN: Yes. It's a function of
- 7 two things. One is the Legal Aid Interagency
- 8 Roundtable, which has brought legal aid to the
- 9 attention of government agencies in a way that hasn't
- 10 been done before.
- 11 And second, it's a function of the leadership
- 12 in the Bureau of Consumer Protection at the FTC being
- 13 proactive and trying to identify partners who can help
- 14 them expand their reach.
- They approached us about this idea, but they
- 16 saw LSC as a gateway to the largest single collection
- 17 of legal aid providers in the country. And it's been a
- 18 terrific program for many, many reasons.
- 19 But we really need leadership at other
- 20 agencies to embrace this. This is not something we can
- 21 force them to do. They have to see the value of it.
- 22 But that does give me an idea.

- I think I'd like to follow up with the people
- 2 at the FTC to see what they'd suggest for our outreach
- 3 to other agencies, and enlist them in persuading their
- 4 colleagues at other agencies to do the same thing. I
- 5 think they've seen that it makes them more effective in
- 6 doing their job to do that kind of outreach.
- 7 CHAIRMAN KECKLER: Martha?
- 8 DEAN MINOW: I want to second Laurie's mention
- 9 of HUD. Have you thought about approaching HUD and
- 10 simply pointing to the FTC webinar?
- 11 PRESIDENT SANDMAN: I haven't. I'd want to be
- 12 more specific, targeted, in making an inquiry at HUD to
- 13 the right office that would provide the most relevant
- 14 information.
- DEAN MINOW: I can help you with that.
- 16 PRESIDENT SANDMAN: Okay. Thank you.
- 17 CHAIRMAN KECKLER: That raises, for instance,
- 18 another useful input or metric in goal 2, which is the
- 19 number of active partnerships we have. I was just
- 20 thinking last night, we held an event with Texas Access
- 21 to Justice Foundation, and I think that was good. It
- 22 was good, and the FTC is good.

- 1 And just our sense of how many of these
- 2 partnerships, which just keep growing, is a useful
- 3 annual metric.
- 4 MR. LEVI: And our second annual meeting with
- 5 the ABA Standing Committee is tomorrow morning.
- 6 CHAIRMAN KECKLER: Yes. Yes.
- 7 MR. LEVI: And many of them were here last
- 8 night.
- 9 CHAIRMAN KECKLER: Julie?
- 10 MS. REISKIN: Just while we're talking about
- 11 that kind of stuff, Vic had sent an email to everyone,
- 12 and I think of something with CMS or Health and Human
- 13 Services would be good also, especially because they
- 14 have boatloads of money on this Navigator -- this is a
- 15 good time to maybe get some resources over to legal
- 16 aid, but even if not, just that connection.
- 17 The person that we met with about a year ago
- 18 isn't there, but I can introduce you to the successor.
- 19 PRESIDENT SANDMAN: Okay.
- 20 CHAIRMAN KECKLER: Right. And I think that,
- 21 just to add one, at least final for me, comment on it,
- 22 which is that the growth of the performance management

- 1 system in the Corporation as a whole with the
- 2 employees, that represents, obviously, an opportunity
- 3 for a bottom-up metric for the Corporation, as our
- 4 employees improve year to year, as each office improves
- 5 year to year.
- I think then we're going to have more of a
- 7 capacity to develop metrics. So I certainly see some
- 8 progress on the metrics front there, given that system.
- 9 Is that your general intention or plan?
- 10 PRESIDENT SANDMAN: Yes. Absolutely.
- 11 CHAIRMAN KECKLER: Are there further questions
- 12 on the strategic plan?
- 13 (No response.)
- 14 CHAIRMAN KECKLER: Again, I would say that
- 15 we're feeling our way through exactly what kind of
- 16 oversight the Committee has over the strategic plan. I
- 17 think this is good in general. Obviously, it's
- 18 Management's purview to develop these items.
- 19 The one thing I would say is that if there's
- 20 an additional -- the strategic plan covers our goals, I
- 21 think we're satisfied with the three goals. And then
- 22 the next level has to do with initiatives.

- 1 I think that if, in the process of carrying
- 2 out these goals, it looks like there's some other
- 3 distinct initiative, that's something, I think, that we
- 4 would want to hear about.
- 5 Or if it turns out that one of these
- 6 initiatives was ill-conceived and we really are going
- 7 to not do it in the next few years, that's again, I
- 8 think, something that should be brought back to the
- 9 Committee and the Board on that. And I'm open to those
- 10 discussions.
- Well, let's then move on to item number 6, if
- 12 there's no further questions, which is a brief report
- 13 on our rule of last year on new enforcement mechanisms
- 14 and whether they've been used.
- PRESIDENT SANDMAN: Last year, when the Board
- 16 approved the addition of new enforcement mechanisms to
- 17 our regulatory toolbox, the Board also required that
- 18 Management report annually on our implementation of
- 19 those enforcement mechanisms, and specified six
- 20 particular reporting items. I'd like to give a brief
- 21 report addressing all six of those items.
- First, the resolution that the Board adopted

- 1 required an annual accounting of all suspension,
- 2 debarment, termination, or reduction of funding
- 3 proceedings initiated under our regulations during the
- 4 prior fiscal year. We did not use those enforcement
- 5 mechanisms during the past fiscal year.
- 6 Second, the resolution requires a description
- 7 of the effect of those proceedings on the provision of
- 8 legal services to the poor. That's not applicable
- 9 because we didn't invoke those proceedings.
- 10 Third, the resolution required that we address
- 11 any and all due process concerns that were raised by
- 12 grantees in the course of the reporting proceedings.
- 13 That too is not applicable.
- 14 Fourth, the resolution asked for Management's
- 15 opinion as to the ongoing need for and effectiveness of
- 16 the enhanced enforcement procedures. We continue to
- 17 believe that those changes were good and correct. The
- 18 fact that we haven't needed them or used them during
- 19 the past year doesn't mean that they aren't appropriate
- 20 additions to our toolbox.
- We will never know, for example, the deterrent
- 22 effect of having those additional enforcement

- 1 mechanisms. I do think that they are useful in
- 2 demonstrating our commitment to things like strategic
- 3 plan goal 3, to improve our fiscal oversight of our
- 4 grantees. So I would make the same case for those
- 5 enforcement mechanisms today as I made a year ago.
- Fifth, the resolution asks for Management's
- 7 suggestions, if any, of proposed changes to the
- 8 enforcement regulations to enhance due process for
- 9 grantees and better protect the provision of legal
- 10 services to the poor, while at the same time
- 11 maintaining the ability of LSC to adequately ensure
- 12 that the Corporation is able to take timely action to
- 13 deal with issues of substantial noncompliance by
- 14 grantees.
- These issues didn't arise during fiscal 2013.
- 16 We will report on these issues to the Board if any of
- 17 them arise during fiscal 2014 the next time we make a
- 18 report.
- 19 And finally, the resolution requires that
- 20 Management report on any guidance issued in the last
- 21 year related to these regulations. We did not issue
- 22 guidance in fiscal year 2013, but the Office of Legal

- 1 Affairs is currently working with the Office of Program
- 2 Performance and the Office of Compliance and
- 3 Enforcement on a guidance document to grantees to give
- 4 them an overview of all the enforcement mechanisms and
- 5 procedures.
- Those mechanisms and procedures are currently
- 7 scattered among different sections of our regulations,
- 8 and we're preparing a single document that will
- 9 describe all of them in one place. We will also
- 10 develop internal procedures consistent with the
- 11 regulations in that guidance.
- 12 That concludes my report.
- 13 CHAIRMAN KECKLER: Thank you, Jim. That's
- 14 helpful.
- 15 Are there any questions? Yes, Julie?
- 16 MS. REISKIN: Just a comment. I just want to
- 17 thank you for remembering to do that report. I was one
- 18 of the people, I think, that really wanted to know.
- 19 I'm glad that you didn't have to use them, but I do
- 20 appreciate the annual report. That's going to
- 21 continue. Right?
- 22 PRESIDENT SANDMAN: Yes.

- 1 MS. REISKIN: So I just want to thank you for
- 2 remembering to deal with that.
- 3 PRESIDENT SANDMAN: Thank you.
- 4 MR. LEVI: I also think it's important for our
- 5 grantees. And the question is whether or not that
- 6 report shouldn't actually be given to the full Board or
- 7 some form of it.
- 8 CHAIRMAN KECKLER: Well, it could be. But I
- 9 think the Committee is --
- 10 MR. LEVI: Did the Board ask that the report
- 11 be given annually to the Committee or to the Board?
- 12 PRESIDENT SANDMAN: To the Board.
- MR. LEVI: That's what I think.
- 14 CHAIRMAN KECKLER: Well, it's up to you.
- MR. LEVI: This year the report's two minutes.
- 16 CHAIRMAN KECKLER: Right. It's two minutes.
- MR. LEVI: But as a part of the President's
- 18 report, maybe you could just --
- 19 CHAIRMAN KECKLER: Yes. It could be
- 20 incorporated into the President's report. Or, if
- 21 anything was material --
- 22 MR. LEVI: I suppose you could report --

- 1 CHAIRMAN KECKLER: I could report it if I
- 2 could report material. I'll report material elements.
- 3 MR. LEVI: Fine. I just am thinking about who
- 4 else might be listening.
- 5 CHAIRMAN KECKLER: Oh, yes. No, I think
- 6 that's relevant. So I'll report material elements.
- 7 If that concludes item number 6, then let's
- 8 move on to agenda item number 7, which relates to the
- 9 LSC's employee handbook and our responsibilities at
- 10 this time for that.
- 11 MR. FLAGG: Good morning. Thank you. Ron
- 12 Flagg. This issue is covered at pages 204 to 210 of
- 13 the Board book, and I will summarize it quite briefly.
- 14 These are two proposed revisions to the employee
- 15 handbook.
- MR. LEVI: Is this going up on the screen?
- 17 Was there anything on the screen today?
- MR. FLAGG: No.
- MR. LEVI: Oh, okay.
- 20 MR. FLAGG: Two proposed revisions to the
- 21 employee handbook.
- The first proposal is to eliminate the

- 1 requirement for Board approval of revisions to the
- 2 employee handbook. Just to remind you, the employee
- 3 handbook covers issues like hiring procedure,
- 4 attendance policies, payroll, timekeeping, dress code.
- 5 My guess is that many of you have involvement
- 6 with other boards and other organizations, both
- 7 for-profit and not-for-profit. At least in my
- 8 experience and that of others in Management, board
- 9 approval for these sorts of policies doesn't exist.
- 10 We don't think it's an appropriate exercise of
- 11 the Board's time, and is also very inefficient. These
- 12 are the sorts of things that we want to be in a
- 13 position to change, where the need arises, quickly.
- 14 And every time we want to tweak a dress code, the idea
- 15 that we need to --
- MS. REISKIN: That's why we pay you guys the
- 17 big bucks.
- 18 MR. FLAGG: So that's item 1.
- 19 Item 2 arguably wouldn't be necessary if you
- 20 agree to item one. Item 2 is elimination of section
- 21 2.5, which regards Audit Committee investigations of
- 22 employee complaints.

- 1 Even with the elimination of Board approval
- 2 for handbook changes, we'd suggest that the Board
- 3 address item 2 because it is sort of an odd provision
- 4 that directly involves a Board committee.
- 5 This was a provision permitting employees to
- 6 raise complaints related to accounting, internal
- 7 controls, and auditing issues to the Audit Committee
- 8 that was put in before this Board.
- 9 I don't think this Board was particularly
- 10 enthusiastic about it, and back in 2012, the Board
- 11 amended the Audit Committee charter to eliminate that
- 12 responsibility. And this would be the handbook simply
- 13 being brought into line with that prior change in the
- 14 charter.
- I would note you're going to see later
- 16 today -- you've already seen in the Board book -- a
- 17 proposed whistleblower policy, which deals
- 18 comprehensively with this issue of employee complaints
- 19 and concerns with regard to a whole range of conduct,
- 20 the misconduct including issues related to accounting,
- 21 internal controls, and auditing issues.
- It is both Management's view and the IG's view

- 1 that the general pattern of those complaints should be
- 2 to bring them to the IG and not to the Audit Committee.
- 3 CHAIRMAN KECKLER: Thank you, Ron. So do we
- 4 need a resolution? What do we need to do here in terms
- 5 of -- the Committee would act as recommendation
- 6 regarding certain resolutions?
- 7 MR. FLAGG: Yes. There would be a proposal to
- 8 revise the employee handbook consistent with the memos
- 9 at pages 204 through 206. And the actual language of
- 10 the proposed amendments are at pages 207 through 210.
- 11 CHAIRMAN KECKLER: So on 209, that's
- 12 attachment B. What would we do with that document?
- 13 Would we eliminate that section? Is that section to be
- 14 struck?
- 15 MR. FLAGG: Yes. Yes.
- 16 CHAIRMAN KECKLER: It would be struck in its
- 17 entirety?
- 18 MR. FLAGG: Correct.
- 19 CHAIRMAN KECKLER: Discussion? Questions?
- MR. LEVI: I couldn't agree more.
- 21 DEAN MINOW: That's right.
- 22 CHAIRMAN KECKLER: All right. In that case,

- 1 do you want two motions or --
- 2 MR. FLAGG: I think you can do it with a
- 3 single motion to cover the proposed revisions as
- 4 proposed by Management.
- 5 CHAIRMAN KECKLER: Okay. Is there a motion to
- 6 change the employee handbook consistent with the
- 7 memorandum at pages 204 to 206?
- 8 MOTION
- 9 MR. GREY: Move it.
- 10 MS. MIKVA: Second.
- 11 CHAIRMAN KECKLER: All in favor?
- 12 (A chorus of ayes.)
- 13 CHAIRMAN KECKLER: Opposed?
- 14 (No response.)
- 15 CHAIRMAN KECKLER: The motion carries, and a
- 16 recommendation to carry out the plan described in the
- 17 memorandum will be presented to the Board.
- In that case, we now can move to the last
- 19 substantive item, which is discussion of the
- 20 Committee's evaluations for 2013 and the Committee's
- 21 goals. People generally were supportive of the work of
- 22 the Committee and happy for our productivity.

- 1 There was a concern raised that we
- 2 occasionally bulldoze through things that was more
- 3 politely phrased than that, but we will certainly be
- 4 cognizant of that. That's a priority for us. And we
- 5 will get done what we can get done consistent with
- 6 making sure that everybody's voice is heard.
- 7 Last night, for instance, that was a
- 8 discussion that needed to happen. It didn't need to
- 9 happen, or it would have been better if we could have
- 10 figured out a way to have it happen, not last night, or
- 11 at least part of it last night, but it did need to
- 12 happen, and that's fine.
- One item that is related to that I put
- 14 into the evaluation, and it's also related to something
- 15 Chairman Levi said last night, which has to do with
- 16 setting up issues before the meeting in a telephonic
- 17 meeting.
- 18 My preference always is for public
- 19 deliberations on the main issues and the main questions
- 20 to occur at the quarterly session live. There's more
- 21 participation. It's better.
- But when possible, and I can see it's going to

- 1 be necessary during the coming year, at least a few
- 2 times, what we I think need to do is we need to have a
- 3 telephonic meeting where we describe the options, where
- 4 we set up options for voting.
- And so it's going to be A or B when we get to
- 6 the quarterly meeting, and we know what we're going to
- 7 vote on, we know what the choices are, and we've worked
- 8 with Management, with OLA, to set that up beforehand.
- 9 And it'll be an open meeting where there will
- 10 be public comment to help us set up the options and
- 11 choices for a discussion so that we at least -- I think
- 12 that will be more efficient going forward. So expect a
- 13 telephone call some time this spring.
- MR. LEVI: Well, we can actually accommodate
- 15 two-hour Committee meetings if we know it ahead of
- 16 time. Most of the meetings are in the one to
- 17 one-and-a-half-hour range.
- 18 At a two-day Board meeting with this many
- 19 Committees, you're getting it -- to me, what I would
- 20 ask the Committees to do is if they see their agenda
- 21 accumulating, the other thing that we can do is have a
- 22 telephonic Board meeting for a few hours one day and

- 1 have a couple of Committees actually meet and clear
- 2 down their agendas a little bit.
- 3 So if that starts to happen, I think that's
- 4 just something, Ron, as corporate secretary, you can
- 5 keep an eye on with Becky, and we can schedule. A few
- 6 years ago, we actually had to do that because we had so
- 7 many things accumulating. But in the last year, we've
- 8 brought that down, and I've tried to be respectful of
- 9 people's time commitments.
- 10 CHAIRMAN KECKLER: Yes. And we had our
- 11 workshops last year, which I think were a good
- 12 innovation for the Committee. And that's helpful.
- MR. LEVI: Yes.
- 14 CHAIRMAN KECKLER: But we actually didn't do a
- 15 lot of telephonic meetings last year. But I think that
- 16 going forward, probably with the PAI rule, which the
- 17 Committee members identified as a priority and is
- 18 complex and so forth, we probably will have to,
- 19 probably in the early summer, probably have to have a
- 20 telephonic meeting that focuses on developing that.
- 21 And we're going to probably have one in the spring to
- 22 help clear out the current ongoing rules.

- 1 One other item which was actually raised
- 2 yesterday, and I also put it in the Committee
- 3 evaluation, has to do with our operational mandate
- 4 here, and in particular, our operational mandate with
- 5 respect to risk management.
- 6 So reporting on the things that have been
- 7 identified in the risk matrix as responsibilities of
- 8 the Committees, that's going to be on the agenda for
- 9 April. Is that right, Ron?
- 10 MR. FLAGG: There will be reporting on some of
- 11 them, such as the performance management and other
- 12 personnel-related aspects. Given the Committee's broad
- 13 responsibility along with the responsibilities for
- 14 rulemaking, of which we have a full plate, we'll have
- 15 to feather in the reports on risk management.
- 16 Rest assured, while the reports are being
- 17 feathered in, risk management is ongoing on a daily
- 18 basis. But we will --
- 19 CHAIRMAN KECKLER: Right. And I think that
- 20 sometimes our oversight function on operations, which I
- 21 think is something that we're going to have to do a
- 22 little bit more of, that can appear at a briefing,

- 1 then, a telephonic briefing.
- 2 And it's one that is primarily internal, and
- 3 it doesn't necessarily require deliberation, and at
- 4 least direct immediate choices by the Committee. And
- 5 so a briefing might be appropriate in order to maximize
- 6 our deliberative time here at the quarterly meeting.
- 7 So that's something to consider, as you work
- 8 out the schedule of when you want to do the reporting
- 9 on that, to consider that as possible subject for a
- 10 briefing outside of the meeting.
- 11 MR. FLAGG: Right. I think for the
- 12 Committee's planning purposes, given where we are on
- 13 PAI and the 1626 rulemaking, it probably will make
- 14 sense in the next 60 days or so to have a telephonic
- 15 meeting to take up any additional issues related to
- 16 1626 based on comments we get subsequent to this
- 17 meeting, and also provide to the Committee in advance
- 18 of the next quarterly meeting the text of a proposed
- 19 PAI rule.
- 20 MR. LEVI: But just keeping your eye on the
- 21 calendar, the next quarterly meeting actually is in 70
- 22 days.

- 1 MR. FLAGG: Is early April. Yes.
- 2 MR. LEVI: So one of the other possibilities
- 3 is you may not be ready; that we just know this and
- 4 schedule a three-hour meeting of this Committee. And
- 5 we can do that. We actually could do that in April.
- 6 CHAIRMAN KECKLER: So we'll loop back, and Ron
- 7 will communicate, and I'll loop the rest of the members
- 8 of the Committee on to try to work things out. And
- 9 it'll have to do with, if there's a block of material
- 10 that you think is going to be ready to present outside
- 11 of the meeting, if that's fine, we'll try to work with
- 12 a date.
- 13 So again, the Committee has a busy year. Yes,
- 14 Martha?
- DEAN MINOW: I just want to say, this
- 16 Committee has long meetings because it does a lot of
- work.
- 18 MR. LEVI: That's right.
- 19 DEAN MINOW: And it's just remarkable how much
- 20 this Committee has accomplished. When there is a
- 21 rulemaking involved, it does seem to me that some
- 22 additional time is appropriate, maybe by phone or

- 1 otherwise.
- 2 CHAIRMAN KECKLER: Yes. I think that's right.
- 3 And so we have, again, a busy year.
- 4 One final thought, and this is just because
- 5 we're so busy and our priority is clear, that we want
- 6 to get the PAI rule done this year. That's the number
- 7 one priority. That's what we're going to do.
- 8 But one final thought as we proceed with that,
- 9 which is, the PAI rule, as we work on the substance,
- 10 think about the procedure for that rule and the way
- 11 that it works and the way that this Committee works to
- 12 develop it.
- 13 Because it's the kind of rule, I think, that
- 14 the rulemaking procedure, the rulemaking protocol,
- 15 should be designed to accomplish -- an important rule
- 16 that everybody thinks needs to be changed, but on which
- 17 people disagree.
- 18 And there needs to be a lot of input, and it's
- 19 reasonably complex. Think about, because some time
- 20 after the PAI rule is done, I think we're going to need
- 21 to reflect on how well that'll work and how to make the
- 22 process work best, and consider our capacity to change

- 1 the rulemaking protocol.
- 2 Using that, reflecting on the productivity of
- 3 the Committee and what has worked well, particularly
- 4 with the PAI rule, I think can help guide us in
- 5 potentially changing the rulemaking protocol, if not,
- 6 at the end of this year, starting next year.
- 7 Because we're accumulating a lot of experience
- 8 here, and I think that that ultimately needs to be
- 9 memorialized for the Corporation. But that's my final
- 10 comment on this.
- 11 Is there any public comment on other matters
- 12 from the Committee's agenda?
- 13 (No response.)
- 14 CHAIRMAN KECKLER: Hearing none, I ask is
- 15 there any other business to bring before the Committee
- 16 today?
- 17 MR. LEVI: Well, I just want to echo what
- 18 Martha said. This has been a hardworking Committee led
- 19 by a terrific chair. And I just want to compliment
- 20 you.
- You have accomplished so much in the last few
- 22 years. It might exhaust you to think of the list. But

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1
    I do want to compliment this Committee.
 2
             CHAIRMAN KECKLER: Thank you very much, John.
 3
             Hearing no other business, I will now consider
 4
    a motion to adjourn the meeting.
5
                          MOTION
6
             MR. GREY: So moved.
7
             MS. MIKVA: Second.
             CHAIRMAN KECKLER: All in favor?
8
9
             (A chorus of ayes.)
             CHAIRMAN KECKLER: The Committee standards
10
11
    adjourned. Thank you all.
12
              (Whereupon, at 7:44 a.m., the Committee was
13
    adjourned.)
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