LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

TELEPHONIC MEETING OF THE DEVELOPMENT COMMITTEE

OPEN SESSION

Friday, December 17, 2010 4:31 p.m.

Legal Services Corporation 3333 K Street, N.W. Washington, D.C. 20007

COMMITTEE MEMBERS PRESENT:

John G. Levi, Chairman
Martha L. Minow, Vice Chair
Charles N.W. Keckler
Herbert S. Garten, Esq. (Non-Director Member)
Thomas Smegal, Esq. (Non-Director Member)
Frank B. Strickland, Esq. (Non-Director Member)

OTHER BOARD MEMBERS PRESENT:

(None)

STAFF AND PUBLIC PRESENT AT THE CORPORATION'S OFFICES:

- Victor M. Fortuno, President and General Counsel (via telephone)
- Patricia Batie, Corporate Secretary and FOIA Officer, Office of Legal Affairs
- David L. Richardson, Comptroller/Treasurer
- Laurie Tarantowicz, Assistant Inspector General and Legal Counsel, Office of the Inspector General
- Charles Greenfield III, Program Counsel III, Office of Program Performance
- Terry Brooks, American Bar Association Standing Committee on Legal Aid and Indigent Defendants (via telephone)
- Don Saunders, National Legal Aid and Defenders Association (via telephone)

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- 1 PROCEEDINGS
- 2 (4:31 pm.)
- 3 CHAIRMAN LEVI: This meeting was duly
- 4 published in the Federal Register, I think, a week ago.
- 5 It's the first meeting of the Development Committee.
- 6 And I'd like to call it to order and ask for a motion
- 7 to approve the agenda.
- 8 MOTION
- 9 DEAN MINOW: I move the agenda. It's Martha
- 10 Minow.
- 11 CHAIRMAN LEVI: And Charles, you seconded it?
- 12 PROFESSOR KECKLER: I will gladly second it,
- 13 John.
- 14 CHAIRMAN LEVI: Thank you. All in favor?
- 15 (Chorus of ayes.)
- 16 The second item is to consider and act on a
- 17 calendar year 2011 initiatives and agenda for the
- 18 committee. I want to throw out a few ideas related to
- 19 that that have been -- and I'm sure others of you may,
- 20 and none of this is written in stone.
- The first is (telephone breaks up) Board
- 22 understand the development operations of our grantees.

- 1 And by that, I also mean what their best practices
- 2 are, how they're going about it. Some of them have
- 3 told me that they have money in their boards for
- 4 development operations. Others have suggested that
- 5 they do not.
- Who's joined us?
- 7 MR. SMEGAL: Tom Smegal.
- 8 CHAIRMAN LEVI: Good. Well, we're on item No.
- 9 2, which is the series of things that -- the
- 10 initiatives for 2011.
- 11 So I was saying the first thing, I thought,
- 12 was to better understand the development operations of
- 13 our grantees. I don't know whether this is an arena in
- 14 which the Board, Vic, has ever looked, has it?
- 15 PRESIDENT FORTUNO: No. I don't believe it
- 16 is.
- 17 CHAIRMAN LEVI: And some of the grantees have
- 18 told me that they have development operations. Others
- 19 of them tell me that they don't. Those that have them
- 20 sometimes say they don't have enough of them.
- 21 So I'd like to better -- I think it would be
- 22 helpful to us to understand what those are; then,

- 1 possibly, to be able to help the grantees share best
- 2 practices among themselves. I'm told that, for
- 3 example -- and you might know this, Vic -- when there's
- 4 a capital expenditure for a building or what have you,
- 5 do we oftentimes get asked to pay for that?
- 6 PRESIDENT FORTUNO: LSC is oftentimes asked
- 7 for permission, as is required, to use LSC funds to
- 8 purchase real estate.
- 9 CHAIRMAN LEVI: Yes.
- 10 PRESIDENT FORTUNO: It will be used for the
- 11 down payment, and it's used to pay off the note, either
- 12 in whole or in part. So yes, LSC is consulted, and in
- 13 fact has to consent to it. And we do follow up on it
- 14 to ensure that our interest in the property is
- 15 perfected.
- 16 CHAIRMAN LEVI: Yes. So related to the first
- 17 question, then, the second question I have, as it
- 18 relates to our grantee community, is whether or not
- 19 they've ever engaged in capital campaigns, either for
- 20 real estate, for capital expenditures. Have they ever
- 21 thought about that? Do they know how to go about it?
- This is a fairly common phenomenon in the rest

- of the 501(c)(3) world, and I wonder if we could help
- 2 learn about that from our grantees and possibly be in a
- 3 position to, occasionally, when they need it, help them
- 4 launch that.
- 5 PRESIDENT FORTUNO: This is Vic. I think
- 6 you'll find that it runs the gamut. There are some
- 7 that are very sophisticated and run very sophisticated
- 8 operations and campaigns, and there are others that are
- 9 not so much so.
- 10 CHAIRMAN LEVI: Yes. First, (telephone breaks
- 11 up) initiatives that I thought that people have
- 12 mentioned to me in the year is that there is a sense, I
- 13 guess, among a lot of the grantees that they cannot
- 14 approach, on behalf of the grantees, the large
- 15 foundation community.
- 16 They believe that for -- even though I
- 17 understand that the field likes to have these
- 18 unrestricted grants or undesignated grants from LSC,
- 19 there is a sense that for at least certain kinds of
- 20 projects, whether it's technology or it's with a
- 21 particular issue or a particular area of the country,
- that we might be able, on behalf of the entire

- 1 Corporation or on behalf of a region or an issue, to
- 2 approach on their behalf the larger foundation
- 3 community or corporate giving community that they feel
- 4 they do not have access to. So that's another thing
- 5 that I believed we might want to look at.
- And of course, then, the fourth thing that
- 7 relates to all of that is internally at LSC, how would
- 8 we go about supporting all of that if we believe that
- 9 any of those ideas are worth exploring?
- 10 So that's what I had on my list. I'm throwing
- 11 it out to the rest of you. Martha, Charles,
- 12 particularly Herb, Frank, Tom, any of you want to chime
- 13 in? I can't see your faces. Vic, from your
- 14 experience, if there's something that you think we
- 15 should add to that list, please speak.
- 16 PRESIDENT FORTUNO: I don't know that it's so
- 17 much something to add to the list, but just something
- 18 to be mindful of. And that is that in terms of raising
- 19 funds, we are registered in the District of Columbia.
- 20 We are not registered in other jurisdictions. And I
- 21 think that if not all, all but one do have registration
- 22 requirements for fundraising.

- 1 There is a standardized form that's been
- 2 developed, and 30-some-odd of the jurisdictions accept
- 3 that form, so that for those jurisdictions, we wouldn't
- 4 have to complete individualized forms. We could do the
- 5 one form and file a copy.
- 6 But this is getting fairly detailed. I just
- 7 wanted to note that there is a registration
- 8 requirement --
- 9 CHAIRMAN LEVI: And LSC has not previously
- 10 registered for any fundraising activity?
- 11 PRESIDENT FORTUNO: We are registered in the
- 12 District, and we have raised a little bit of money.
- 13 But LSC has not engaged in any substantial fundraising.
- 14 MR. GARTEN: Herb here. We have received
- 15 funds voluntarily, the best illustration being when
- 16 president Helaine retired, that there were some
- 17 voluntary contributions.
- 18 Vic, you might have to refresh me on -- what
- 19 about the LSC legislation and regulations affecting us?
- 20 Was there anything that we ran into that might
- 21 prohibit us from moving forward along those lines?
- PRESIDENT FORTUNO: No. I think that we are

- 1 authorized to raise funds. I think you're right that
- 2 some funds were received, and they were not as a result
- 3 of fundraising. They were contributions that were, for
- 4 lack of a better term, sua sponte contributions.
- 5 We did raise some small amount of money that
- 6 was as a result of requests, but that was done in the
- 7 District of Columbia and after -- actually, in one
- 8 instance, I guess we got a small amount of money from
- 9 Friends of LSC. But that wasn't a problem because the
- 10 District -- while we weren't registered at the time,
- 11 the District has a \$1,500 threshold below which you
- 12 don't need to be registered.
- 13 MR. STRICKLAND: Say again the threshold, Vic?
- 14 Say that amount again?
- 15 PRESIDENT FORTUNO: I think it's \$1500.
- 16 MR. STRICKLAND: Okay. I'm sorry. Go ahead.
- 17 PRESIDENT FORTUNO: One thousand five. But in
- 18 any event, we are registered and have been so for a
- 19 while so that fundraising in the District of Columbia
- 20 we are authorized and registered to do.
- One of the things that's required is anyone
- 22 who engages in the fundraising has to get -- they issue

- 1 a small permit per individual. So the organization
- 2 registers, and then we have to identify the individuals
- 3 within the organization who are going to be personally
- 4 involved in the fundraising.
- 5 And then, of course, we have reporting
- 6 requirements that we have to meet at the end of the
- 7 year, reporting on what our activity were and how much
- 8 we raised.
- 9 MR. GARTEN: There were two areas we had to
- 10 give consideration to. One was the effect of doing
- 11 this on our individual programs and whether it
- 12 interfered with their fundraising. And the second area
- 13 was if we raise money from these sources, what effect
- 14 would it have upon our appropriations from Congress?
- So we've got to be careful in both areas if we
- 16 move forward.
- 17 MR. STRICKLAND: That is a good point, Herb,
- 18 because there was one instance when we attempted to do
- 19 some fundraising, and that was greeted by a letter from
- 20 someone on the Hill, a member essentially saying, as I
- 21 recall, that whatever amount you raise through your own
- 22 efforts, we'll reduce your budget accordingly.

- 1 Does anyone else remember that?
- 2 MR. GARTEN: Well, I remember --
- 3 MR. SMEGAL: Frank, this is Tom Smegal. I
- 4 think I do. The other concern I would have would be
- 5 some of the organizations other than our grantees who
- 6 go to the bar associations and others for their
- 7 funding. The young lady in Washington is one who comes
- 8 to mind, Esther Lardent.
- 9 CHAIRMAN LEVI: But you mean that somehow we
- 10 would be competing with them?
- 11 MR. SMEGAL: That would be the concern, yes,
- 12 that I would -- Tom Smegal again -- that I would have,
- 13 yes.
- 14 CHAIRMAN LEVI: And I think we want to avoid
- 15 competing with the programs.
- 16 MR. SMEGAL: Oh, I agree fully. I think we
- 17 should.
- 18 CHAIRMAN LEVI: But that doesn't mean we can't
- 19 do any -- and just as you guys may have gotten that
- 20 kind of a letter, we got inquiry --
- 21 PRESIDENT FORTUNO: It was from Senator
- 22 Grassley and Representative Issa.

- 1 CHAIRMAN LEVI: Yes. Now, maybe with the idea
- 2 that they could recommend. But the first two items
- 3 that I talked about were in relation to grantee
- 4 fundraising on their own behalf.
- 5 The final item was sort of on behalf of the
- 6 grantees, in areas where they don't feel that they can
- 7 make a dent. And it was with the idea that maybe we
- 8 could help augment the budget.
- 9 Now, I'm prepared for people to make the
- 10 argument that, well, that somehow should offset. But
- 11 my gosh, these grantee programs have suffered drops in
- 12 IOLTA and in state funding and in other private
- 13 funding. And it strikes me that the better is that for
- 14 us to sit around and do nothing in the face of that is
- 15 where we're much more vulnerable to criticism than from
- 16 taking a hard look at the topic.
- 17 MR. SMEGAL: John, this is Tom Smegal. I was
- 18 not disagreeing with you at all.
- 19 CHAIRMAN LEVI: I knew that, Tom. I knew
- 20 that. I just wanted to -- but I am sensitive to the
- 21 issue here. I don't want the grantees or the Congress
- 22 to feel we're either, A, doing something wrong, or B,

- 1 that's meant to supplant their funding.
- 2 MR. GARTEN: This is Frank again. Perhaps the
- 3 thing to do is some legwork with our respective
- 4 committees relative to what we are thinking about doing
- 5 before simply setting out and doing it without having
- 6 first touched that base, those bases.
- 7 MR. GARTEN: Herb here. There's no question
- 8 that we're in a better position to go after the large
- 9 foundations than the individual programs. So maybe the
- 10 approach could be that instead of the funds going
- 11 directly to LSC, we can in some way suggest to these
- 12 large foundations that they be apportioned on some
- 13 equitable ratio among the 130-some programs that we're
- 14 supporting so that the contributions from the
- 15 foundations would go directly to the individual
- 16 programs.
- 17 I'm just suggesting that as being a way around
- 18 problems with the individual programs.
- 19 PROFESSOR KECKLER: This is Charles.
- 20 That's --
- 21 PRESIDENT FORTUNO: This is Vic. I think the
- 22 two points --

- 1 PROFESSOR KECKLER: I was going to say, that's
- 2 a possibility. But then you get into this issue, and I
- 3 think there's two things I would caution about that.
- 4 One is that if you do that and you model where the
- 5 money is going like the way that field services are
- 6 going, then it does look like, from a congressional
- 7 standpoint, that you're just doing the same kind of
- 8 appropriation.
- 9 And the other thing is, I think that from the
- 10 funders' perspective, they would be interested in sort
- 11 of a tangible, deliverable, measurable result in the
- 12 form of a special project, in the form of something
- 13 new. And I think if we did something new, if we did
- 14 something specific, we might be able to sell it better
- 15 to a funder.
- 16 And the other idea would be that it wouldn't
- 17 be perceived as replacing appropriations, but of
- 18 supplementing them.
- 19 MR. GARTEN: I think that's a good argument.
- 20 PRESIDENT FORTUNO: That's right. This is
- 21 Vic. I was going to say that I think the concern
- 22 that's been expressed in the past, at least from the

- 1 congressional standpoint, was that if the Corporation
- 2 raised unrestricted money, that then there was no
- 3 reason why that couldn't offset the federal
- 4 appropriation, at least to the extent that funds are
- 5 raised.
- I think that if, however, funds that are
- 7 raised are earmarked for special projects, especially
- 8 projects not currently being funded for whatever reason
- 9 it might be, then that would not be, I don't think, as
- 10 significant a consideration because the money wouldn't
- 11 be available to supplement our general appropriation.
- 12 It would be earmarked for special projects.
- 13 Also, I think that the concerns that the field
- 14 has expressed over time, and I think Don can maybe
- 15 speak better to this, but I think the concern was that
- 16 there was a fear that we would go to the same sources
- 17 that they go to for contributions.
- I don't know that the field generally has had
- 19 a great deal of success with large corporations. I
- 20 think it's more local or regional, the sources that
- 21 they're able to tap.
- 22 And if we were, for example, able to bring

- 1 together a group of large technology
- 2 companies -- Cisco, Microsoft, Sun, and the like, and
- 3 get from them funds for certain kinds of -- whether
- 4 it's hardware, software, or specific projects, that
- 5 might be helpful to the field; might not be going to
- 6 the sources or the wells that they're going to, but
- 7 would help to supplement their operations in ways that
- 8 are currently not being funded.
- 9 CHAIRMAN LEVI: Well, for example, the field
- 10 has wanted us to host webinars and videoconferencing,
- 11 and to have better linkage one to the other. We
- 12 haven't built such a network, and could we go to a
- 13 foundation for a grant to help us do that?
- 14 PRESIDENT FORTUNO: Yes.
- 15 CHAIRMAN LEVI: That kind of thing. That's
- 16 the kind of project I've been envisioning that might be
- 17 attractive to someone. And, incidentally -- I've
- 18 talked about this -- getting some quality research
- 19 around some of the issues that we're confronting, also
- 20 a foundation might be interested.
- 21 Any other suggestions of items we could --
- DEAN MINOW: Well, it's Martha. Just my

- 1 question is, what's the relationship between this
- 2 committee's efforts and the Friends' efforts?
- 3 CHAIRMAN LEVI: I think Tom Smegal --
- 4 MR. SMEGAL: Martha, I may speak to that, if I
- 5 could. Our efforts have not been focused on
- 6 fundraising, for the reasons I stated earlier. We were
- 7 concerned about stepping on toes of the Esther Lardents
- 8 of the world. And for that reason, we have not been a
- 9 fundraising entity.
- We have some need, to maintain our 501(c)(3)
- 11 status, which is important to main, and the efforts to
- 12 make an occasional grant, which takes us out of what is
- 13 called a 501(c)(2) category. But that effort only
- 14 requires us to do a modest amount of what would
- 15 otherwise be our net income from the building, which is
- 16 very small at the present time as we pay off the line
- 17 of credit and the bonds.
- 18 So we haven't done that. We started off
- 19 thinking we would five, six, seven, eight years ago,
- 20 but then became concerned about the other issues that
- 21 we thought it might raise.
- 22 PRESIDENT FORTUNO: And Tom, this is Vic.

- 1 Just as I recall -- I could be mistaken, so I'd leave
- 2 to you to correct if I am -- but because of the bond
- 3 financing -- they're District of Columbia bonds --
- 4 MR. SMEGAL: Right.
- 5 PRESIDENT FORTUNO: -- one of the conditions
- 6 for that was that Friends would be a good citizen, so
- 7 to speak, and would make some contributions to
- 8 charitable causes in the District or worthwhile causes
- 9 for the benefit of the District of Columbia, not the
- 10 government but the population.
- MR. SMEGAL: Yes. The programs that are
- 12 there. That's right, Vic. We have been focused on
- 13 that, and that's certainly been the advice we've gotten
- 14 from our counsel, a guy by the name of Richard Newman.
- 15 PRESIDENT FORTUNO: At Arent Fox?
- MR. SMEGAL: Yes.
- 17 DEAN MINOW: I certainly understand that and
- 18 respect that. It does seem to me that we need to keep
- 19 in close conversation so we avoid any duplication or
- 20 any collision on efforts; and that building on the very
- 21 first step proposed here of canvassing grantees and
- 22 their practices, if the goal, then, just imagining a

- 1 kind of strategic plan here for a development strategy,
- 2 is to develop a set of best practices on the local
- 3 level, it would be very helpful to have some national
- 4 capacity to be able to then disseminate those best
- 5 practices and help equip local offices to copy the best
- 6 practices; and then to explore whether there are
- 7 targeted opportunities on a national basis, whether
- 8 it's the research idea or some other idea, but there,
- 9 too, to be sure to try not to duplicate or interfere
- 10 with a local effort.
- 11 So whether it's the LSC itself or the Friends,
- 12 some national group has to play the role of monitoring
- 13 those kinds of risks.
- 14 CHAIRMAN LEVI: In the main, do those sort of
- 15 three big topics that I put out seem of interest,
- 16 sufficient to the committee to want to try to
- 17 explore -- at least, I think I'm hearing that -- with
- 18 the understanding that we have to be careful.
- 19 PRESIDENT FORTUNO: Yes.
- 20 MR. GARTEN: I need some clarification, John.
- 21 I see you address Tom and Frank and myself as if we
- 22 were members of the committee. Are we?

- 1 CHAIRMAN LEVI: Yes. Yes, you are.
- MR. GARTEN: Where is that provided for in the
- 3 charter?
- 4 CHAIRMAN LEVI: In the charter of the
- 5 committee?
- 6 MR. GARTEN: For having non-Board members as
- 7 members of a committee, of this committee?
- 8 CHAIRMAN LEVI: I'm pretty sure it is in the
- 9 charter.
- 10 MR. GARTEN: Vince, I took a look and I didn't
- 11 see it. I didn't look at --
- 12 PRESIDENT FORTUNO: The bylaws of the
- 13 Corporation provide that the Board may appoint
- 14 non-directors as either voting or nonvoting members of
- 15 its committees. And what happened was the Board
- 16 voted -- or delegated to the chairman the authority to
- 17 make those appointments.
- 18 So the authority for appointing non-directors
- 19 to the Board is actually in the bylaws of the
- 20 Corporation.
- 21 CHAIRMAN LEVI: And I actually think, in the
- 22 action the Board took, we specified that we would have

- 1 five Board members and then the three of you. I think
- 2 we actually put that out on the record, didn't we, Vic?
- 3 I'm pretty sure of that.
- 4 PRESIDENT FORTUNO: I am pulling up the
- 5 charter now. And it provides that -- let's see, the
- 6 Chairman, who shall serve as an ex officio voting
- 7 member of the committee, after it's formed shall
- 8 appoint the chair of the committee. But it does
- 9 not -- the charter itself does not --
- 10 CHAIRMAN LEVI: No. It wasn't in the charter.
- 11 It was in the action that we took at whatever Board
- 12 meeting it was.
- 13 MR. GARTEN: Well, I think Vince has explained
- 14 that although it isn't specifically referred to in the
- 15 charter of the committee, you had the authority --
- 16 CHAIRMAN LEVI: Right.
- 17 MR. GARTEN: -- to add additional members to
- 18 the committee. So we're legal.
- 19 CHAIRMAN LEVI: Right. And I did that, and I
- 20 believe I did that in an open session of the Board.
- MR. GARTEN: Okay. I understand now.
- 22 CHAIRMAN LEVI: Yes.

- 1 MR. GARTEN: Well, what would you like us to
- 2 do, John?
- 3 CHAIRMAN LEVI: You're not required to do
- 4 this. We're pleased you will. Well, I wanted to -- I
- 5 don't think there's anything to do at this particular
- 6 juncture except if those are our three items, we have
- 7 to figure out how to get that organized in a thoughtful
- 8 way.
- 9 And we also have to look at -- I guess Vic can
- 10 educate us about this -- on the registration and other
- 11 legal issues that we have to make sure we abide by.
- 12 And then I'd be happy to have public comment.
- 13 MR. GARTEN: Vic, when we looked at this, it
- 14 seemed to me that the rules varied from state to state
- 15 with regard the solicitation.
- 16 PRESIDENT FORTUNO: Yes. They do.
- 17 MR. GARTEN: We were just concerned with the
- 18 District of Columbia.
- 19 CHAIRMAN LEVI: I mean, we'll have to ask this
- 20 kind of question. If you're in the District of
- 21 Columbia and you leave the District to go out and visit
- 22 a foundation in another state, is that a solicitation

- 1 in that state or is it a District of Columbia
- 2 solicitation?
- PRESIDENT FORTUNO: I think, generally, the
- 4 focus is on the location of the party that you're
- 5 soliciting. You can't solicit persons in Washington
- 6 state, for example, unless you're registered to solicit
- 7 funds there.
- 8 The registration requirement is there to
- 9 protect the citizens of that jurisdiction. And as Herb
- 10 mentioned, our focus was the District of Columbia, so
- 11 we registered in the District. Each jurisdiction's
- 12 requirements will differ from others.
- 13 In the District, for example, there is a
- 14 threshold amount before registration is required, and
- 15 that's \$1500. If you expect to raise more than \$1500,
- 16 you need to register. If you end up raising --
- 17 DEAN MINOW: How complicated is it --
- 18 CHAIRMAN LEVI: How complicated -- it's not --
- 19 DEAN MINOW: How complicated is it to
- 20 register? It's not complicated. You just send in a
- 21 letter. Right? So it's not a big deal.
- PRESIDENT FORTUNO: Actually, folks were

- 1 surprised at how involved it is in the District. It'll
- 2 vary. Other jurisdictions could be much simpler. But
- 3 fortunately, there are 30-some-odd jurisdictions that
- 4 accept a standardized form, and once we complete that
- 5 form, that will be the bulk of the work. But we then
- 6 have to check with each jurisdiction on what else they
- 7 require and submit that as part of our application. We
- 8 would have to submit individually to each jurisdiction.
- 9 DEAN MINOW: There is, no doubt, counsel on
- 10 foundations or other associations, nonprofits, that can
- 11 provide some of the collective information on that so
- 12 we don't have to duplicate what other national
- 13 organizations have done.
- 14 PRESIDENT FORTUNO: Yes. Yes, that's right.
- PROFESSOR KECKLER: Vic, this is just sort of
- 16 a practical question with regard to that -- this is
- 17 Charles -- which is that you indicated that a lot of
- 18 these forms, and presumably this would be true in even
- 19 the states that have more involved and idiosyncratic
- 20 requirements, are going to want somebody designated as
- 21 a contact point or designated as the fundraiser. And
- 22 there may be a per-person cost there.

- So I was wondering, are we assuming -- and
- 2 this is to you, but also to the committee -- that
- 3 somebody at LSC will be designated as -- I don't know,
- 4 maybe not development director now, but as some kind of
- 5 key liaison or key development person?
- 6 PRESIDENT FORTUNO: Yes. Some point of
- 7 contact.
- 8 CHAIRMAN LEVI: Yes. I would think so.
- 9 That's something we may -- this may dovetail also with
- 10 your strategic planning process.
- 11 PROFESSOR KECKLER: Yes. I think that's
- 12 right. And I think that another thing that members of
- 13 the committee -- maybe not now, but I think at some
- 14 point relatively soon -- will have to think. I would
- 15 certainly personally like to have a development
- 16 component within the strategic plan. And it may not be
- 17 as well-developed as we'd like, but if people are going
- 18 to have thoughts about that, they certainly can begin
- 19 thinking about it.
- DEAN MINOW: Sounds good.
- 21 CHAIRMAN LEVI: Yes. Now, one of the other
- 22 things that I want to just throw out here before we get

- 1 public comment -- and maybe we don't have to have a
- 2 closed session today unless people want one -- is that
- 3 organizations like ours often have an honorary board,
- 4 and we don't have one. There's nothing that prevents
- 5 us from having one. And that's also something that I
- 6 think this committee could consider.
- 7 DEAN MINOW: And an honorary board being
- 8 chiefly people interested in the fundraising?
- 9 CHAIRMAN LEVI: Well, honorary boards
- 10 for -- development committees aren't just fundraising.
- 11 They're the advancement of the institution. They
- 12 (telephone breaks up) people who have had distinguished
- 13 careers in the area, or who are interested in legal
- 14 services around the country themselves might wish to be
- 15 generous at some point or to be on an honorary board
- 16 and find that to be very meaningful to them.
- 17 It's also a way to further the mission and
- 18 broaden the reach, in my experience. And --
- 19 MR. GARTEN: Well, the recognition usually
- 20 produces dollars for the organization.
- 21 CHAIRMAN LEVI: It often can. Martha --
- DEAN MINOW: But you can also have an honorary

- 1 board that's a mix of people who you could honor for
- 2 their distinguished service, and people you'd honor for
- 3 their commitment, as demonstrated either through money
- 4 or through other kinds of advocacy. So I can imagine
- 5 both.
- 6 You can also imagine thinking about people who
- 7 are alums of legal services who spent a summer or some
- 8 years working, who've gone on to make considerable
- 9 money, and appealing to them. But that's down the
- 10 road, I would think.
- 11 CHAIRMAN LEVI: But all of that's development.
- 12 DEAN MINOW: Yes.
- 13 CHAIRMAN LEVI: I would put even those folks
- 14 that are not necessarily there for the fundraising, but
- 15 are there for (telephone breaks up).
- 16 MR. GARTEN: Tom, I had envisioned that
- 17 Friends of Legal Aid were sort of like an honorary
- 18 board. Are we overlapping now into what you all had in
- 19 mind?
- 20 MR. SMEGAL: I'm sorry --
- 21 DEAN MINOW: That's why I asked the question
- 22 before, about the relationship between the Friends of

- 1 and what we're talking of. If the Friends of were this
- 2 honorary board, that would simplify matters, but not if
- 3 the Friends of cannot do any fundraising.
- 4 MR. SMEGAL: No. We are not an honorary
- 5 board. I would not put us in that category. It is a
- 6 working board, and it's got some responsibilities under
- 7 the articles of incorporation and our bylaws.
- 8 MR. GARTEN: If we're not overlapping and
- 9 moving forward with an honorary board, would any of
- 10 that be in line for the friends?
- 11 MR. SMEGAL: No, no. Absolutely not.
- DEAN MINOW: Well, that's great then.
- 13 CHAIRMAN LEVI: So that's another topic that
- 14 I'd like to have you all consider. And maybe what
- we'll do, as to each of these topics, is I'm certainly
- 16 not going to bother people right now, and thank you for
- 17 coming today; it's a busy time of the year.
- But then, with these kind of topics, we could
- 19 have a meeting devoted one at a time and see where we
- 20 get with them.
- 21 MR. GARTEN: I think some education has to be
- 22 given to us, Vic, on the problems we ran into on the

- 1 Hill with respect to how we reflected the funds coming
- 2 in on these contributions. I remember there was quite
- 3 a bit of discussion with regard to that.
- 4 PRESIDENT FORTUNO: Yes. I think they wanted
- 5 a procedure developed and adopted that would govern how
- 6 such funds were -- and we were talking in that instance
- 7 about donated funds, not that were solicited, but
- 8 unsolicited donations. We wanted to have a process for
- 9 reporting, accounting for, and determining how they
- 10 could be spent.
- 11 MR. GARTEN: I think that we had a written
- 12 resolution or something that explained what we were
- 13 doing and how we would handle it, and that might be of
- 14 value.
- 15 PRESIDENT FORTUNO: And there is a policy in
- 16 place.
- 17 MR. GARTEN: Yes.
- 18 PRESIDENT FORTUNO: Yes. That was a policy
- 19 that was adopted by the Board of Directors. And we'll
- 20 go ahead and pull all of that information and provide
- 21 to the committee, if you'd like, that kind of
- 22 background information, as well as some additional

- 1 information on registration requirements.
- 2 CHAIRMAN LEVI: That would be great.
- Any public comment, or anything else on No. 2?
- 4 MR. BROOKS: This is Terry Brooks with the
- 5 ABA. Just as a point of historical reference, you
- 6 might be interested to know, and Herb and Tom Smegal
- 7 may remember because I think they may have had some
- 8 involvement, that back in the mid-'90s, when money from
- 9 Congress was reduced, the ABA launched an effort to try
- 10 to reach out to the legal services community and assist
- 11 them in their fundraising efforts.
- 12 There were two volumes of a fundraising quide
- 13 published in the mid to late '90s called, "Innovative
- 14 Fundraising Ideas for Legal Services." Those are both
- 15 still available on the ABA website free of charge, and
- 16 they go through a list of potential fundraising efforts
- 17 that a legal services program might undertake.
- 18 They indicate the difficulty and the potential
- 19 productivity of each type of initiative, and they
- 20 provide contacts for programs that have used that
- 21 method with success.
- ABA and NLADA have also worked together since

- 1 that time to host a number of educational sessions at
- 2 national conferences, and have created a network of
- 3 fundraisers in legal services programs, both LSC-funded
- 4 and those supported by other funds.
- 5 There is an active listserv of such people who
- 6 regularly trade ideas and assist one another. And, as
- 7 I said, the group gathers at least twice a year at the
- 8 annual NLADA conference and at the ABA/NLADA Equal
- 9 Justice Conference to share ideas and discuss new
- 10 techniques.
- 11 So just so you know, you have a starting
- 12 point. And I suppose the subtext is that to the extent
- 13 LSC creates an infrastructure, it would be helpful, I
- 14 think, if we worked in close coordination going
- 15 forward.
- 16 CHAIRMAN LEVI: Well, I think that's very
- 17 helpful. I think we'd like to know more about that
- 18 infrastructure. And as for a fundraising manual that's
- 19 20 years old, I'm not sure whether (telephone breaks
- 20 up) some clear marking by you to point us as to what
- 21 you think might be of current use.
- We're burdened enough here. So the question

- 1 is: Is that really something that you think we should
- 2 be looking at?
- 3 MR. BROOKS: The most recent edition was 12
- 4 years old. It is surprisingly still relevant or
- 5 prescient, perhaps. One of the entries is "Cy Pres,"
- 6 for example, which has become a hot topic of late.
- 7 CHAIRMAN LEVI: Right.
- 8 MR. SAUNDERS: John, this is Don Saunders.
- 9 Unless people have other questions for Terry, I just
- 10 had a couple other comments to add.
- 11 CHAIRMAN LEVI: I just want to ask Terry if
- 12 you could make that link available to us somehow.
- 13 MR. BROOKS: Sure. I'll send it to Vic and he
- 14 can send it on to the group. Is that okay?
- 15 CHAIRMAN LEVI: Yes.
- 16 PRESIDENT FORTUNO: Will do.
- 17 CHAIRMAN LEVI: Don, you got the floor.
- 18 MR. SAUNDERS: Very, very briefly -- I
- 19 understand the time, and it's Friday afternoon -- I
- 20 certainly commend any efforts you can make, given the
- 21 current budget situation. It's very challenging for
- 22 IOLTA state funding, other foundation funding. Just

- 1 three areas from our experience that might relate to
- 2 what you're doing and that we would certainly, as Terry
- 3 suggested, like to work in concert with you.
- We do have a lot of experience over the last,
- 5 really, 30 years in dealing with the large national
- 6 foundations. And I think the discussions you had
- 7 about, with national foundations, taking a project
- 8 approach as opposed to a general operating approach is
- 9 not only good for congressional purposes but also just
- 10 where the foundations are. They have retreated 20
- 11 years from funding legal services in terms of operating
- 12 expenses. So I think you're on the right track there.
- 13 I don't need to say again, all of you
- 14 mentioned the sensitivity in competing with your
- 15 grantees. You really have more of a focus on raising
- 16 money for grantees than I actually envisioned when I
- 17 first heard of this effort. And so, to a certain
- 18 extent, you have more problems of implementing the
- 19 money you raise and distributing it than you have with
- 20 competing, possibly. But obviously, you're very
- 21 sensitive to that, and I applaud that.
- We have a very active, and had for many years

- 1 a very active, corporate advisory committee here at
- 2 NLADA that consists of many of the general counsels of
- 3 the largest corporations in the country. So again, we
- 4 have some experience in dealing with that community.
- And I would suggest, to the extent that you're
- 6 including law firms as sources of potential funding,
- 7 that is an area of sensitivity, obviously, with your
- 8 local programs, and I'm sure people on this call know
- 9 better than I the distinction between some of the
- 10 national law firms and what programs do in terms of
- 11 their bar campaigns at the local level.
- 12 The final issue I just wanted to mention, and
- 13 you didn't mention it and it may not be part of what
- 14 this committee wants to look at. But one very large
- 15 source of resources for your programs that we work a
- 16 lot on has to do with other sources of federal dollars,
- 17 sources such as elder law, the Legal Assistance to
- 18 Victims program, any number of programs at HUD, the
- 19 McKinney Act Homelessness program.
- Your grantees are heavily engaged in that
- 21 work, and we try to represent their interests there.
- 22 But from time to time, issues such as confidentiality

- 1 arise. I'm not suggesting you start promoting your
- 2 grantees in other agencies, but from time to time it
- 3 would be helpful to the efforts in the field to have
- 4 the Corporation interacting with other federal agencies
- 5 about some of those other resources.
- And at some point in the future, I would be
- 7 very happy to discuss with your staff or with the
- 8 committee some of the opportunities that might arise in
- 9 some of those other federal opportunities.
- 10 CHAIRMAN LEVI: And I would think that is
- 11 something that we would want to coordinate. And to the
- 12 extent that, for example (telephone breaks up) some of
- 13 the more recent initiatives, it might have been a
- 14 better approach to have had LSC out there attempting to
- 15 get those funds than a particular grantee. I don't
- 16 know the specifics here. But (telephone breaks up).
- 17 MR. SAUNDERS: I'm sorry. You broke up. But
- 18 those are the points I just wanted to bring up quickly.
- 19 CHAIRMAN LEVI: Any other public comment?
- 20 (No response.)
- 21 CHAIRMAN LEVI: Anybody else, for the good of
- the order, on the call today?

- 1 (No response.)
- 2 CHAIRMAN LEVI: I don't know that we need to
- 3 have a closed session today; it was just on there.
- 4 Does anybody wish to have one?
- 5 PROFESSOR KECKLER: Not I, John.
- 6 CHAIRMAN LEVI: Then I'd like to have a motion
- 7 to adjourn, and wish everybody a happy holiday.
- 8 MOTION
- 9 MR. SMEGAL: I'll make that motion from the
- 10 West Coast.
- 11 CHAIRMAN LEVI: Good. And how about a second
- 12 from the East Coast?
- 13 PROFESSOR KECKLER: I'll second it from the
- 14 East Coast.
- 15 CHAIRMAN LEVI: I'll call the motion from the
- 16 center of the country. All in favor?
- 17 (A chorus of ayes.)
- 18 CHAIRMAN LEVI: We stand adjourned. Thank you
- 19 very much.
- 20 (Whereupon, at 5:16 p.m., the committee was
- 21 adjourned.
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